Minutes Board of Natural Resources Meeting June 6, 2023 Webinar/In-Person, Olympia, Washington

BOARD MEMBERS PRESENT

The Honorable Hilary Franz, Chair & Washington State Commissioner of Public Lands

Dr. Dan Brown, Vice Chair & Director, School of Environmental and Forest Sciences,

University of Washington

The Honorable Chris Reykdal, Superintendent of Public Instruction

The Honorable Lisa Janicki, Commissioner, Skagit County

Jim Cahill, Designee for the Honorable Jay Inslee, Washington State Governor

Dr. Wendy Powers, Dean, College of Agricultural, Human, and Natural Resource Sciences,

Washington State University

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23 24 Chair Hillary Franz called the meeting to order at 9:04 a.m.

Board members provided self-introduction. A meeting quorum was confirmed.

WEBINAR/SAFETY BRIEFING

Ms. Tami Kellogg, Board Coordinator, outlined how to view and participate in the combined webinar and in-person meeting.

APPROVAL OF THE MINUTES - May 2, 2023

Chair Franz requested consideration of a motion to approve the minutes of May 2, 2023.

MOTION: Superintendent Reykdal moved to approve the minutes as published.

Mr. Cahill seconded the motion. SECOND:

ACTION:

The motion carried unanimously.

19 LIGHTNING TALK - Information

2023 Legislative Session Briefing

Duane Emmons, Assistant Deputy Supervisor for State Uplands

Mr. Emmons recapped the outcome of activities during the 2023 legislative session affecting State Uplands and the Agency. House Bill 1460 on Trust Land Transfer & Encumbered Lands

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legislation codified the Trust Land Transfer Program, improved the public process, ensured 100% of the value goes to replacement land, created a broader Land Pool for counties, removed barriers to land transactions, and improved Land Bank processes.

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The Agency received \$3.89 million for Recreation & Conservation for protecting lands & tribal rights, increasing law enforcement officers on state lands, funding a Tribal food pilot program, developing a statewide recreation plan, and jointly creating a statewide data management system with the Washington Department of Fish and Wildlife and State Parks (WDFW) to make informed management decisions that meet conservation goals for public lands. The Agency received \$3.34 million for Natural Areas scientists and staff support, \$5.1 million for Natural Areas maintenance and rehabilitation, \$2 million for Community Forest management, and \$10 million for recreation maintenance.

Ongoing concerns include severely reduced funding for Conservation Corps of less than onehalf of existing funding of one-time funding. Recreation capital improvements were partially funded with demand outstripping the Agency's ability to create new, safe, and appropriately placed recreational facilities.

Other funding highlights include:

• \$6.7 million for Webster Seed Plant Replacement (full funding request)

- \$663,000 for Webster Nursery production expansion scoping
- \$2 million for reforestation efforts including seed collection & production
- \$10 million for commercial thinning on Habitat Conservation Plan (HCP) lands in spotted owl habitat below thresholds and in riparian areas to improve habitat
- \$13.1 million for silvicultural treatments in Western Washington
- \$350,000 for continued development of alder marketing & cedar salvage marketing
- \$3.7 million for bridge replacement and fish passage
- \$625,000 to continue research in Olympic Experimental State Forest (OESF) with Olympic Natural Resource Center and other research partners
- \$17.3 million for six of the ten Trust Land Transfer projects, plus an additional \$2.2 million to complete Dabob Bay transfer
- \$7.5 million for State Forestland Replacement in Southwest Washington
- \$1.82 million of one-time funding each to Pacific, Wahkiakum, and Skamania Counties
- \$240,000 for land purchases within the three counties (Pacific, Wahkiakum, and Skamania)
- \$1.5 million for acquisition of vacant commercial property in Skamania County
- \$300,000 for administrative costs
- \$70 million for acquisition of working forests to:
 - Set aside up to 2,000 acres of land for carbon sequestration
 - Replace lands encumbered by the HCP in Skamania, Pacific, Wahkiakum, Clallam, and Jefferson County (funding is focused in Western Washington with the exception of some areas in Klickitat County). Encumbered lands are rural counties impacted during the implementation of the HCP for marbled murrelets and owls. The funding received by the Legislature will implement

1	recommendations from the workgroup to acquire working forestlands for
2	affected rural counties.
3	• \$2.5 million to:
4	Convene a workgroup to collaborate on approaches to conservation and
5	management of structurally complex forests on DNR managed lands
6	 Increase carbon sequestration & storage in forests and wood products
7	 Generate predictable revenue to beneficiaries
8	 Maintain timber supplies that support local industry
9	 Address economic needs of rural counties and develop an understanding of the
10	current timber supply by region and impacts to regional wood supply from
11	management changes
12	 Contract with universities or other researchers to develop a common
13	understanding of carbon accounting and quantification methodologies to assess
14	sequestration and storage in both forests and wood products
15	 Report the group's findings to the Legislature by December 1, 2023 (DNR to
16	work with Legislature to extend the deadline)
17	 Received \$500,000 to investigate hiring brokers to assist in acquiring lands
18	 Received \$1.5 million to convene a different workgroup to conduct a state ecosystem
19	services inventory and develop a state lands ecosystem service asset plan:
20	 Identify how ecosystem services could be monetized
21	 Develop a marginal cost abatement model to inform highest and best use of
22	state assets in ecosystem service markets
23	 Conduct a needs assessment for implementation
24	 Identify regulatory or policy limitations
25	 Create an implementation plan for a virtual dashboard to market the ecosystem
26	service inventory
27	 Make recommendations on the creation of an ecosystems services equity and
28	innovation account
29	 Report to the Legislature by December 31, 2024
30	Other Agency funding highlights include \$5 million to expand DNR's Wildfire Ready
31	Neighbors Program to Western Washington and integrate additional smoke readiness and
32	wildfire readiness resources into this program. Additionally, it creates a model for state-level
33	burned area emergency response and stabilization teams supporting implementation of hazard
34	mitigation and post-fire treatments for public safety and resource protection; launches a post-
35	wildfire debris flow program; and develops public safety evacuation strategies. Funding of
36	\$10.8 million was received for removal of derelict aquatic structures and restoration of
37	aquatic lands and establishment of a program where DNR can remove and restore derelict
38	aquatic structures, including removal of the Triton-America Pier (Anacortes), Dickman Mill
39	(Tacoma), Former High Tides Seafood Pier (Neah Bay), Ray's Boathouse Pier (Ballard), and
40	an additional \$1 million for removal of tires from Puget Sound.
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42	Other funding includes:
43	 Geoduck Taskforce \$790K General Fund State (GF-S) & MOTCA

Community Forest Management: Teanaway and Klickitat \$2 million - General Fund-

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State (GF-S)

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- Urban Forestry \$5.99 million Natural Climate Solutions Account
- Workforce Development \$2.3 million General Fund-State (GF-S)
- Watershed Resilience Action Plan (WRAP) \$2.86 million Natural Climate Solutions Account

Mr. Cahill commented on the accomplishments during the recent legislative session, as well as the importance of the capital investment for the Natural Climate Solutions Account. He asked about the role of counties as part of the \$70 million in funds. Mr. Emmons explained that as DNR acquires replacement land, land that is set-aside for carbon sequestration required agreement by the counties on the allocation of those lands regardless of if the land is located on a specific trust land to recognize that for some counties, the forest products industry is the main industry within the county. House Bill 1460 stipulates that as DNR develops land pools in the five specific counties, all five counties will share in the revenue generated on lands acquired in a specific county through a county agreement for sharing revenue.

Mr. Cahill advocated for the Board to begin considering the development of criteria during public meetings for the purchase of replacement lands rather than deferring any activity until later in the year. Chair Franz commented on the significant opportunity in response to the Climate Commitment Act. The Agency pursued many efforts to secure funding from the Legislature especially when there is so much competition for funding for important issues of housing and education. The Agency's approach is moving quickly but cautiously to ensure the approach is appropriate in terms of the county's perspective, e.g., impacts caused by land removed from the tax base or land added to the working forestland base. Staff will reach out to affected counties through an initial letter to invite participation to work jointly on a forest strategy. During that process, the Agency will begin developing criteria for review by the Board. The framework for the process will be presented to the Board for review and input.

PUBLIC COMMENTS

Ed Bowen, Clallam County, commented on the lack of public engagement for the Trust Land Transfer Program. The new website includes only notification to the public. He contacted staff since the last meeting and most staff has not been in the office. He is unsure as to how the Agency plans to engage the public in the process. Although the Legislature allocated \$5 million to Clallam and Jefferson Counties, no communication has occurred by the Agency, which speaks to whether a public process will be followed to form the workgroup. He is nervous about the broker process and whether the public is able to engage with brokers. He asked to have his name added to the distribution list for Clallam and Jefferson Counties for the letter the Agency plans to send to counties. He also supports the proposed timber sale in Clallam County.

Miguel Perez-Gibson, Washington Conservation Action, reported that previously, DNR sponsored a forester program. Today, a former member representing the Nez Perce Indian Tribe was appointed by the Biden Administration to serve as the Principal Secretary to the Department of the Army to oversee dams and conservation areas. During the presentation on forest resiliency, it is important to consider the intent because eventually the Board will develop and approve Sustainable Harvest Calculation (SHC) alternatives. Based on the collective experience of the last SHC, it is important to ensure the alternatives are real and not just political bookends because the SHC can create false expectations among stakeholders.

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Paul Butler, Thurston County, alleged that over the last several months, some staff and industry representatives have been playing a game claiming uncertainty as to the definition of "legacy forests." Jerry Franklin indicated during a May presentation at the University of Washington, moderated by Dr. Brown, that the terms of mature and old forests, structural complexity, biological richness, natural regeneration, retention, and resilience describe "legacy forests." Dr. Franklin said those forests are the only complete ecosystems remaining in the Douglas fir region that have not been altered by clearcutting. As a son of a cabinetmaker and a small forest landowner, he supports a viable forest products industry but also agrees with Dr. Franklin that managing even-aged monoculture forests focused solely on wood production or return on capital is wasting other potential benefits of what forest ecosystems provide. Dr. Franklin indicated all forest ecosystems are doing the work and not just those that are harvested. He also reminded everyone why a healthy forest products industry is necessary as it provides workers who will make the changes needed to re-imagine industrial forests by converting them into structurally complex, biologically rich managed forest systems that more closely approximate mature old forests. He asked staff to explain why a disproportionate number of acres of mature old forests are still ending up as monthly timber sales especially given the recent budget passed by the Legislature.

Brel Froebe, Center for Responsible Forestry, thanked the Department for listening to the Whatcom County Council and hundreds of people urging for a pause of the Brokedown Palace timber sale containing 40 acres of structurally complex carbon dense forest located within a 500-acre parcel of connected older forests bordering the Nooksack River. The timber sale is a good candidate for the new program created by the Legislature to conserve 2,000 acres of structurally complex carbon dense forest. The new program is significant as it is the first time the state acknowledges the value of structurally complex carbon dense forests as one of the best natural climate solutions to store and capture carbon and make the state more resilient to the climate crisis. During the last meeting, a presentation by Dr. Daniel Donato included information on older forests describing the characteristics of mature forests and that age should not be the sole criteria. He agrees that not all forests of a certain age show the same characteristics; unfortunately, the only policy DNR currently has for old growth conservation is based solely on age. Stands that are from 1850 and older that are larger than five acres are DNR's definition of old growth to be conserved. DNR does not consider ecological characteristics such as structural complexity, natural regeneration, and biodiversity. The Board should direct DNR to create a mature and old growth policy that follows the science presented by Dr. Donato and includes the work of Dr. Van Pelt and Dr. Jerry Franklin. Dr. Franklin has indicated older natural forests of 100+ years old in the Pacific Northwest should not be logged. He also praised DNR for its forest management. The Board should follow the guidance of conserving older forests and creating a new, mature old growth policy as part of the westside SHC.

Sherri Dysart, resident of Mason County, cited the warning by Commissioner Franz at the May meeting about public attendance behavior and that it was her duty keep employees of DNR safe. It is possible the Board does not recognize a mild act of civil disobedience. When

 people know the truth is being distorted, power is abused, and what is at stake, they will stand up, speak up, and challenge those who are abusing their power. Her reaction to the Commissioner's warning strengthened her resolve to show up and speak up at Board meetings. She will speak up for conservation of all mature structurally complex carbon dense forests on public lands in the state. Conservation of those forests is the key to stabilizing the climate and ensuring the long-term viability of the forest products industry and ongoing trust beneficiary revenue. She asked how members benefit by gaming the world while losing their soul. She asked whether anything is worth more than their soul.

Lynn Fitz-Hugh said she put aside her prepared comments about why some people spoke out of turn at the April Board meeting. It has been difficult hearing things that are completely different from her experiences and reality. The Lightening Talk was a mini example of the same issue. The \$80 million requested by DNR for replacing legacy forests was generated originally from the tree community. One Senator elected to impose a limitation of 2,000 acres of replacement forests that could be purchased from the funds thereby changing the intention of the original funding request. The accompanying funds for stakeholder groups to determine the spending of the \$80 million included "legacy forests." However, people are unable to agree about legacy forests or the science of how much older trees could be removed. There was recognition for an agreement among disagreeing parties. The stakeholder group includes representation from many different backgrounds to examine the science rather than a study from colleges. She was distressed as to how it was represented by Mr. Emmons.

Ed Chadd, Port Angeles, followed up on Mr. Emmons' presentation and other comments by recommending that the timing is an excellent opportunity to seek a pause in the development of sales on older forests until things are sorted out with the various statutes passed by the Legislature, future studies, and the impossibility of completing a report on all topics to be addressed by December 1, 2023. Additionally, following Ms. Fitz-Hugh's comments, if members of the Board had advocated for legislation promoted by the forest protector community through various tools, the outcome could improve the current situation. It is an opportunity to be proactive and meet with legislators individually to expand the programs and a good opportunity for members to make commitments DNR has promoted under the HCP to protect 10% to 15% of older forests in each planning unit.

Dr. Julie Ratner reported last month, the public was asked to be respectful and was warned of the meeting moving to another room if there were further disruptions. After testifying for 10 consecutive months, let us call a spade a spade because it is clear DNR is just going through the motions during public comment. She asked for mutual respect while the public is testifying by not looking at phones or not reserving front row seats during meetings. The environment should be welcoming to the public. She asked for the insanity to stop. Just because DNR suspended the sale of Juno because of the Commissioner's letter, DNR still plans to sell the land. It is important the Board understands the urgency of protecting parcels with mature stands like Juno and the Evergreen Gold parcels and respect the County Commissioners. Other states and many other countries would want similar natural resources to protect. The Board should listen to climate activists in attendance. She asked whether it matters to members that wild animals are moving into neighborhoods to find food and escape fires, and whether it matters that the minute a mature tree is cut, up to 75% of the carbon

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pollution stored by the tree is immediately released into the air. She questioned why it takes years to include carbon sequestration metrics in DNR's assessments and why the community needs to hire lawyers to implement climate change goals. DNR has plenty of timber to sell without those parcels. Respect Thurston County officials and separate Juno and Evergreen parcels.

Donna Albert, Grays Harbor, cited Carbon Sequestration and Biodiversity Co-Benefits of Preserving Forests in the Western USA 2020. The paper simulates potential forest carbon sequestration in Western United States and prioritizes forestlands for preservation based on potential carbon sequestration and vulnerability to drought or fire. The high carbon priority forests are primarily on the Pacific Coast in the Cascade Mountains and provide multiple ecological benefits. Preserving high carbon priority forests in Western United States would account for approximately 18% to 20% of local mitigation potential of natural forest management solutions. That is a huge responsibility and happens to be located within the state; however, it is important to think globally. High carbon priority forests in Western United States exhibit features of older intact forests with structural diversity including carbon density and tree species richness. The preservation of high carbon density Pacific Northwest forests that also are economically valuable for timber production has costs and benefits. Leaving existing forests intact for ecological potential is an effective, immediate, and lowcost approach to removing carbon dioxide from the atmosphere and serves the greatest public good. Washington and Oregon forests have more carbon sequestration potential than forests in California. No other place has this potential.

Robert Mitchell said in response to the anti-forestry comments, a recent AFRC newsletter uses "they" as a pronoun in a staff biography showing how in the mortal words of Bart Simpson, "the little stupid differences are nothing compared to your big stupid similarities." The small forestland owner caucus representative on the Timber Fish and Wildlife Policy Committee provided an emotional monologue that conservationists should watch. Ken Miller said that landowners feel an emotional connection to their land. He asked whether it was possible for environmentalists and industry representatives to share their feelings over clearcuts, such as the Sauerkraut parcel. Mr. Miller also called for a paradigm shift. Mr. Mitchell asked about negotiating a price for compensated conservation and whether TLT funds could be used to buy small forestlands, such as the Rivers and Habitat and Open Space Program or funding an expansion of the Forest Riparian Easement Program or more Climate Commitment Account funds for compensated conservation and federal funds under the Inflation Reduction Act designed for converting working forests. He inquired about compensating industry for conservation and questioned the industry's price for not logging on a parcel that is slated for auction. Although true that recreation impacts to the ecosystem is a matter of scale it is possible to leave so little trace that DNR might never know anyone was there. He questioned why the public is shutout from disbursed camping in NRCAs or Capitol Forest when the public reduces the damage caused by bad actors because of sharing big stupid similarities with them. The Board should not approve the timber sales.

Michael Scoblete, Mason County, said all institutions are failing everyone. Look at the news to see it as life expectancy is down (even before COVID), sending children to school leaves parents wondering if they will come home as the leading cause of death for teens and

children is a bullet. He asked whether the next election would be settled by votes or by violence. Everyone is one paycheck, one accident, one illness, one mistake, one layoff away from the streets. Everyone is already living in a failed state and that is before the crops fail from fires, floods, heat waves, droughts, and climate change. No climate, no food, and no food are no future. Industry shills will say everyone is responsible because we all buy what they are selling, but even more responsible are the institutions that have the authority to regulate their behavior. Forget the fiduciary responsibility because the Board should be held responsible for much more. If a person shoots widely into a crowd, they are responsible for the deaths that occurred even though they did not know in advance who would be hit and who would be killed. It is the same for polluters and habitat destroyers. As the Exxon memo showed as well as others like it, they know the consequences of their actions, their pollution, of their habitat destruction, and the logging and deforestation of all industrial practices. They knew, they chose to do it anyway, and they know now and choose and keep choosing to make money and condemn everyone else to suffer and die. Meetings like this are great they are similar to a hamster wheel where the public gets to vent their frustrations and provide input. However, for those listening at home or in the audience who are tired of baby steps, done with petitions and letters to the editor, attending public meetings, or just tired of being in a sacrifice zone, it may be too late, as the fires have already begun.

Michael Siptroth said that at the last meeting, he was not allowed to speak and wanted to share a first-grade class putting together an Earth Day booklet. The students all care about the earth. One student said the earth is burning and droughts are killing crops, animals, and people. Recently, a fourth-grade class learned how people living on an island in Denmark converted to wind energy. In the story, the children were enthusiastic while adults resisted. Fourth grade students brainstormed ways to create renewable energy beyond what the book presented. Help young people save the earth by saving the forests. The Seattle Times recently reported that the new capital gains tax has been more successful than expected with more money for schools. The Board should save more forests now. He hiked among the majestic trees in Staircase in the Olympic National Park and benefitted from them and from the rushing waters of the Skokomish River. Children everywhere deserve healthy forests to renew their spirits. Save the forests and stop cutting legacy structurally complex forests.

Jessica Randal, Jefferson County, shared that her friend has been taking pictures of piles of raw logs sitting at the Port of Port Angeles that are loaded onto boats for export overseas. Rumor has it that there is a range of subsidies the commercial timber industry receives including millions of dollars of port infrastructure to help export raw logs at about a 30% premium over the domestic market. Mills and commercial logging companies have experienced wild fluctuations since they arrived in the 1850s and not just from forest conservation but mostly from the amount of timber available, the market, the equipment, and from competition. Four years ago, she and a colleague met with a representative from Olympic Resource Management to talk about the possibility of changing forest practices to something more sustainable for the environment and healthier for the local community. The individual did not budge and after two hours she asked whether the company cared about the environment or the local community. The individual informed her that the company cares only about the wealth of the company. In Washington, many mills and logging companies are from out of the state or are international corporations and not interested in local communities

or the current environmental concerns. If trees from native regenerated structurally dense forests, known as legacy forests, are not given to them they will be okay because change in industry is inevitable, and the market will adjust like it has done since the 1850s. The Board should not give into the industry demands at the expense of losing the forest that everyone needs to survive. Legacy forests should be conserved.

Jim Oliver cited another throwback Tuesday, another month, and another month of a list of egregious irresponsible 20th century-style timber sales. Those timber sales will be illegal in 20 years or hopefully in 10 years. The Board is trying to cut as quickly as possible and cut as many 100-year-old trees as possible. Today's menu features eight more timber sales located all over the state with six containing legacy forests with one area over 120 years old. Seven of the eight timber sales will be clearcut; however, it is not referred to as a clearcut under the stewardship of variable retention Hilary. A total of 1,413 acres will be clearcut. The minimum total price corporations such as Weyerhaeuser and Green Diamond will pay to buy the timber is \$17.7 million or peanuts as the money could purchase two-thirds of Russell Wilson's house in Denver or about one-third of his yearly salary. All variable retention hacks that helped design and approve the savage clearcuts should be ashamed of themselves. The closer to the day when clearcutting forests become illegal, the more desperate and greedier the Department will appear to be. If anything, the Board should feel lucky that some residents of the state still see it as legitimate because those days are numbered.

Natasha Hays, Thurston County, said many of the speakers have spoken to many of her concerns. She understands that wood products also include carbon sequestration. Although she is not supportive of cutting legacy forests, trees that are cut are storing carbon. She asked whether the timber in the state is used within the state because she would want the timber to remain in the state to the extent possible. The study regarding 2,000 acres is to be completed by December 2023, which is not what she understands and that concerns her.

Tammy Dziadek, Port Angeles, said logging close to the Elwha River poses a serious health concern to the region's drinking water. Last summer, Port Angeles experienced a Stage 3 water shortage because of low flows in the Elwha River. The river is the city's sole source of drinking water. Research has demonstrated that clearcut logging severely impedes water flows. With climate change, summer water shortages are projected to worsen. It is important to protect forests surrounding the sole drinking water source. Failure to do so would be fool hardy. Forests in the Pacific Northwest store more carbon per acre than any other forest in the world. Old forests have an exceptional ability to mitigate climate change. It is important to protect old forests allowing them to serve as carbon workhorses to meet state climate commitment goals. Timber harvests release over 80% of forest-sequestrated carbon and logging has been found to be a major emitter of carbon in the atmosphere. The proposed Power Plant timber sale seriously threatens climate change mitigation potential. Although Power Plant was logged 20 years ago, it was logged using the shelter wood method and contained an unusual high number of old trees nearly 100 years old. The forest has naturally regenerated around those trees without monocrop planting, using herbicides, or fertilizers with the potential to become old growth. Power Plant should be protected and even more as it located above the Elwha River. The Board should suspend the Power Plant timber sale and all logging on state lands in the Elwha watershed. The time is necessary to seek alternatives

for newly available state funds.

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Zephyr Elise addressed the Board in French as addressing the Board for many years in any language other than money or MBF seems to be inaudible to the Board. The public have addressed the Board with independent science, with indigenous cultural knowledge, and with forward-thinking solutions to the current climate crisis and still the Board continues its genocidal mission to destroy a livable natural world for quick industrial profits. She will no longer ask as an indigenous person that the Board stop killing our right of life. If the Board really wants to support indigenous food systems, it can start by stopping all applications of biocides that target vital native plants. She echoed the words of a philosopher that you can either "respect our existence or expect our resistance." Instead, she addressed the important members of the meeting that are never present to speak themselves - all legacy forests, both the ones that have been stolen from future generations as well as the ones the Board is going to vote unanimously to a death sentence today. She also addresses the ancient forest that she prays will be thriving here and fully-grown and cherished a thousand years from now when the current capitalist idiocrasy and its harms are long healed and forgotten.

Randy Hayden, Port of Pasco, referred to the pending action on the proposed Pasco Triangle Transfer. He thanked staff for their accommodation and assistance throughout the transfer process over the last three years. The 18-acre Pasco Triangle is of critical importance for Pasco's industrial development. The property lies next to the Port's industrial center, a last piece of the largest developable ground. Because of an unfortunate road placement, the Pasco Triangle blocks the industrial park from the adjacent county arterial road causing the northern half of the property to be landlocked and undevelopable without the DNR property. On the southern half of the industrial parcel, the Port has experienced success by attracting Darigold to build the nation's largest dairy processing facility. As a majority Hispanic county struggling with poverty and wage growth, the type of investment Darigold is making is a game changer for the community because of family wage jobs and property tax revenue. The Board is asked to assist the Port by ensuring continued economic growth on the north half of the industrial parcel through acquisition of the Pasco Triangle.

Theresa Sesma Meyers, Clallam County, said she is a concerned citizen about some issues that were discussed at length. The interest of the logging industry seems to overshadow the need to preserve critical watershed vital to maintaining the delicate balance of the environment. The Elwha watershed is comprised of legacy forests serving as a major source for sequestering carbon. She respectfully requested pausing the sale of TC 3 and Power Plant to complete good analysis of the change to the environment. She is also concerned about hastening the climate crisis. The interests of the forestry and logging industry needs to be balanced with the interests of climate, community, as well as some essential parts of what the watershed provides in terms of drinking water. It is also very concerning that the people of Clallam County have spoken at length with the Board of Commissioners to no avail. It has been quiet and respectful listening on the part of the Commissioners with no real clear acknowledgment of the community's needs and requests to pause. She asked the Board to focus on the needs of climate, the community, and essential water supply.

Greg Bellamy, Fire Commissioner, Clallam County, said personnel are becoming a little

nervous as the forests are drying. The Fire District is attempting to prepare for fires although during his residency he has never experienced a forest fire in the area. On behalf of the Board of Commissioners of the Fire District, he thanked DNR for the positive actions that are occurring. FEMA finally provided some funds for the slide experienced in the area in 2021. Today, the Fire District has a grant writer and is able to access grants from DNR. Approximately 25% of the region's economics are from timber sales. He complimented regional DNR staff. The county's finance office developed a data system to calculate the estimated cost of timber sales revenue to the Fire District for budgeting purposes. The fire District saves lives and protects property. Last December, the Fire District saved a building serving as a bed and breakfast business.

David Perk, resident of Seattle, reported one year ago at the May 2022 Board meeting, Chair Franz recommended the Board not revise the existing old growth and older forests policy. She suggested focusing instead on the carbon project, which would encompass 10,000 acres. Since then, the carbon project has been the subject of legal action that appears to be on hold. He asked about the status of the parcels nominated for Phase 1 and Phase 2 of the project and whether they would be available for nomination for conservation as part of the 2,000 acres of carbon sequestration mentioned in the Lightning Talk. County Councilmembers around Puget Sound are interested to know the answer. At the June 2022 Board meeting, Chair Franz supported lifting the moratorium on harvesting pre-1900 forests in order to release a significant amount of board feet to help close the gap in volume. He asked whether the 2,000 acres funded by the Legislature is the only preservation of older forests the Department intends to complete. The authors of the proviso intended for those acres to be additional to the carbon project. He asked about the status of the Department's older forests policy given that the carbon project is on hold and the moratorium on pre-1900 forests has been lifted, as well as why the Board has not tackled a long-overdue forest policy update as part of the 2,000 acres sequestration project.

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Heath Heikkila commented that he is somewhat scared attending the meetings for his personal safety given some of the comments that have been voiced. He is hopeful that the Department considers having some sort of law enforcement present during the meetings on a regular basis. As a father of three young children, he finds attending the meetings can often be alarming. He thanked the Board for their service and referred to the \$70 million from the budget proviso for the 2,000 acres. It is important to ensure appraisals are based on the most recent sales data. For example, the Sure Wood timber sale recently sold for \$3.6 million compared to the \$2.1 million appraisal. Sure Wood is the timber sale the Board was bullied over for approving several months ago. For State Forest Transfer Lands, he suggested providing revenue estimates of the value for counties and junior taxing districts, which stand to lose significant revenue for decades if the acres are set-aside and replaced with other lands. Land replacement will likely not generate revenue for decades because the land will be young commercial timberlands. As mentioned earlier, the Board received a letter from Whatcom County on the Brokedown Palace timber sale. The county has indicated they would ensure the Mount Baker School District is whole by making up the lost revenue the district would have received from the Brokedown Palace timber sale. It is unfair to suggest that the information on the timber sale has not been thoroughly reviewed. He participated in a 2.5hour work session with the Clallam County Board of Commissioners and numerous DNR

staff members reviewing archaeological issues, water quality, and other environmental issues. The timber sale has been examined closely.

Jerry Bonagofsky, Washington Contract Loggers Association, said the organization represents logging, log hauling, and log road construction companies. He thanked staff for the incredible amount of work completed to bring timber sales forward meeting all regulatory requirements and for their work in maintaining healthy and sustainable forests that produce climate friendly building materials from a renewable resource to meet the growing demand for wood products. Members of member companies within the organization, like trust beneficiaries, rely on the DNR timber sales program to support their organizations and their employees. The DNR timber sales program is certainly critical to maintain the infrastructure of the industry, provide support for family wage jobs, and generate revenue for rural communities and trust beneficiaries.

Nina Sarmiento, Port Angeles, reported she serves as a tour guide on the Elwha River and works for the Center for Responsible Forestry and advocates for legacy forests. She supports previous comments submitted by the Center for Well Research, Earth Law Center, and Keystone Species Alliance focusing on why the Power Plant parcel requires further consideration for protection. It should be clear that if Clallam County had a say in the timber sale, which it should since the land is managed for the county's benefit, they would protect the land because it is part of the Elwha watershed. A map provided to the Board depicts how close the proposed sale is to the Elwha River, former dam site, and restoration area. The federal government has spent \$320 million on restoration efforts and logging directly undermines those restoration efforts. The City of Port Angeles asked for the sale to be paused only to be ignored. The parcel was an experiment harvested using the shelterwood harvesting method and it has naturally regenerated. Forests in early successional stages are not devoid of value as they reestablish a close forest canopy with complex food webs and biodiversity. This was revealed in a study by ME Swanson et al on The Forgotten Stage of Forest Succession: Early Successional Ecosystems on Forest Sites. DNR has no records of how the experiment on Power Plant failed. A public disclosure request revealed no evidence and there is no assessment as to how the experiment was abandoned and turned into a plantation. It was a mistake as naturally regenerated forests are the least understood forest condition, and still standing, the forest is an opportunity for ecological forest study. Chair Franz should serve as the leader for the rural community rather than smile and laugh as if the system is not destroying a livable future on the planet. Stop protecting the timber industry and pause the timber sale.

TIMBER SALES - Action

Auction Results for May 2023, Fiscal Year Update, and Proposed Timber Sales for July 2023

Michael Kearney, Product Sales and Leasing Division Manager

 Mr. Kearney presented the results of the May timber sales. The Department offered 11 sales and sold 10 with the exception of one small region sale in the Northeast Region that is currently available at the previous minimum bid at the next scheduled auction, as well as several log sort sales reoffered in June. The timber sales totaled over 42 mmbf of timber and

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45 46 approximately \$15.4 million in sales for distribution to trust beneficiaries. The average stumpage price was \$363 per mbf with the auctions generating an average of 2.8 bids per sale.

Mr. Kearney invited questions. There were no comments or questions from the Board.

Mr. Kearney reviewed the status of Fiscal Year 23 planned volume. The graph reflects current plan for auction volume, forecasted volume for the remainder of the year, sold volume, and timber sales reoffered. The projected fiscal year for Western Washington has been adjusted to reflect 403 mmbf. For Eastern Washington, the amount is 63 mmbf for the fiscal year.

Mr. Kearney presented eight proposed sales totaling approximately 46 mmbf with an estimated value of \$17.8 million. The projected stumpage price is \$494 mbf. He reviewed the type of sales offered for auction within the regions and a pie chart depicting estimated revenue to be generated for each trust.

Mr. Kearney addressed comments by the public regarding the Power Plant timber sale. DNR's HCP provides for protections for riparian functions, wetlands, and protection of hydrology maturity for rain on snow events. Each protection was approved by NOAA Fisheries as a condition of the HCP. Prescriptions for the significant rain on snow zones and wetlands should minimize the potential adverse impacts of forest management on winter peak flows and summer low flows. Watershed Administrative Units (WAUs) are evaluated for the amount of forest cover and reported in the SEPA Checklist. In Salt Creek, the total WAU is over 70,000 acres. DNR's total ownership in the WAU is 17.7%. The proposed acres for harvest both even aged and uneven aged harvest in the next seven years constitutes approximately 3% or approximately 2,000 acres. Active Forest Practice Applications (FPA) within the watershed covers 631 acres or .8% of the total acres in the watershed. The vast majority of acres are federal lands. In the Sutherland-Aldwell WAU, DNR's total ownership is 13.5% of the acreage or 2.7% of the total acreage proposed for harvest in the seven-year period. Active FPA permits cover .3% of the total. Forest Practice Rules are based on Clean Water Act requirements for drinking water. Forest practices buffers are established under the Clean Water Act through the Department of Ecology and reflected in the forest practices buffers. The analysis completed by hydrologists and foresters under the HCP deemed no likely impact to water quality. Additionally, the Power Plant timber sale treatment is more common for timber sales in Eastern Washington. A portion of the stand is harvested, and seed trees are left to help regrow an understory. The parcel was previously harvested between 1996 and 1998 with regeneration based since the harvest. The parcel is located outside of the channel migration zone of the Elwha River. DNR's parcel is adjacent to a privately owned parcel.

Mr. Kearney invited questions

Superintendent Reykdal asked whether the 804 acres is private or federal lands. Mr. Kearney noted the lands are non-DNR lands within the watershed.

Mr. Cahill asked for additional information on the shelterwood harvesting concept. Mr.

Emmons explained that the shelterwood harvesting process removes a certain portion of the stand to enable regeneration. A seed tree harvest removes most of the existing forest with leave trees per acre remaining to enable seed to fall and regenerate naturally. A shelterwood process leaves more trees in the initial harvest to enable natural regeneration to occur. The process is typically not used in Western Washington because Douglas fir and other shade intolerant species do not grow well under the shelterwood process. The stand was harvested in the late 90s when the HCP was nearing implementation. The harvesting process was not a bona fide experiment but rather field staff in the Olympic region testing the shelterwood process. The result was regeneration and growth. The proposed sale is the second true entry to remove the overstory remaining from the first harvest. Some salvage operations were completed in the past as well as fertilization on the stand in the past. The stand is one of the most managed stands on the Olympic Peninsula. The harvest will remove remaining overstory with eight trees per acre retained with riparian and slope protections.

Mr. Cahill spoke to the concern about water quality in terms of water temperature and an existing TMDL below the area for temperature. Millions of dollars have been expended on removing dams and there are concerns about water temperature and endangering salmon and orcas. He asked about the type of analysis completed to determine whether the harvest would affect existing TMDLs currently exceeding temperature standards in the watershed following removal of the dams. Mr. Emmons explained that within the area, the harvest units are located some distance from the river and are separated by required buffers and at greater separations than required by numerous regulations. The analysis of the watershed reflects DNR's total ownership is less than 20% and the harvest is .08% of the watershed. Studies were not completed of the river for temperatures; however, because of the requirements of the HCP and required riparian protections, the final riparian restoration strategy in 2012-2013 approved by NOAA Fisheries and WDFW approves the management within those types of watersheds by promoting the restoration of the riparian function and not degrading functions.

 Mr. Cahill remarked that the Department of Ecology has not determined whether there would be groundwater continuity issues with low summer stream flows on the parcel. Mr. Emmons affirmed no analysis was completed for the harvest because it is not typically completed for harvest units. Mr. Cahill noted his concern is not targeted for all parcels but more directed to Units 3 and 4 near the river. Previously, the Aldwell sale in the area prompted similar questions but he was more comfortable as the area was not subject to TMDL requirements. The concern is that part of the sale moving forward should have an understanding of the impacts or possibly delaying the sale pending other efforts. Mr. Emmons replied that the sale would be harvested using the shelterwood removal process leaving an established 25-year-old stand. The process is not a variable retention harvest but removes material that had been reestablished. The harvest is guided by the HCP, riparian protections, and leave tree strategies.

Superintendent Reykdal asked about the age of the trees planned for harvest and whether the larger trees serve as existing cover for 25-year-old trees. Mr. Emmons said the harvest includes a mix of ages with the age range averaging 100 years.

Superintendent Reykdal inquired as to whether the layout includes a presumption of

disturbances resulting from the fall of larger trees and whether it is calculated in the total take of board feet, so the auction reflects all cover trees with some share of 25-year-old trees harvested as well. Mr. Emmons explained that sale includes a volume of harvestable timber in the areas of the roads that is incorporated within the figure of the 25–30-year-old stand. Any merchantable volume is incorporated within the timber acreage determination cruise. The compliance forester oversees the harvesting process to ensure contract compliance and to ensure against any damage in order to harvest understory. Forest Practices as the regulatory arm has a role to ensure the regulatory framework is followed.

Mr. Kearney described the geography of the unit with respect to the location of the river. The eastern section of Unit 4 near the center of the leave tree clump as denoted on the map is the area where the gorge veers the closest to DNR's property line. The entirety of the gorge is located on the adjacent property.

Mr. Cahill questioned the possibility of using another harvesting process to assist in removing volume while protecting older trees. Mr. Emmons explained that based on the lack of personal ground experience of the units and the shelterwood harvesting process, final removal essentially means the unit, which was previously heavily thinned and will employ the shelterwood process to promote more regeneration. The proposed sale is for the removal of the previous thinning to enable restoration and room for the understory to grow.

Commissioner Janicki conveyed appreciation for the information as she appreciated the proximity of the timber sale to the Elwha and the interest the timber sale has generated. She asked whether the units were naturally regenerated rather than planted. Mr. Emmons advised that shelterwood process enables the natural regeneration process. He does not believe the units were replanted. Natural regeneration can often require more time and the density of trees per acre can vary. Mr. Emmons described the likely landscape of the units containing different species of trees with gaps and stands of trees in other areas. The University of Washington's experimental forest includes a demonstration of shelterwood and seed tree plantings.

Bill Wells, Acting Forest Resources Division Manager, offered to answer questions although he has not visited the site. Concerns surrounded the damage caused by removal of trees. During commercial thinning applications, trees are removed from an existing stand with little damage occurring to the standby using equipment designed to remove and place trees between standing trees. He does not anticipate any complications during the shelterwood process. All merchantable volume is included in the cruise and no additional material would be allowed for removal from the site without a contract clause allowing additional volume. In terms of whether the stand could be thinned, the purpose of the shelterwood is to enable similar activity 20 to 30 years later. Without the activity, the shelterwood process would not have previously occurred because of the number of leave trees not growing to their full potential. Shelterwoods, especially in Western Washington, would not be utilized if there was no expectation of removing overstory at a future date. Additionally, the entire sale represents slightly more than a million board feet of timber to be removed.

Mr. Cahill asked whether all subject timber units were subject to previous shelterwood

processes. Mr. Kearney said 96% of the sale area is shelterwood removal while only 4% of the area is variable removal.

Mr. Kearney said the proposed seven timber sales located in Western Washington total 1,882 gross acres that were reviewed for harvest. Following field inspections by Agency specialists, approximately 34% of the original acres were conserved to protect potential unstable slopes, cultural resources, riparian areas, wetlands, and wetland management zones in addition to the marked and bounded out minimum of eight leave trees per acre. Conserved areas total 644 acres leaving a net harvest area of 1,238 acres or 66% of the gross acres of the area.

Mr. Kearney reviewed the estimated percentage of revenue by trust generated from the sales.

Mr. Kearney invited questions and comments.

Dr. Brown conveyed appreciation for the questions concerning the Power Plant sale.

Mr. Kearney reported staff recommends approval of the sales.

MOTION: Superintendent Reykdal moved to approve the proposed sales as presented by staff.

MOTION: Commissioner Janicki seconded the motion.

Mr. Cahill thanked staff for answering questions about the Power Plant sale. It appears the proposed sale is attempting to rectify an experiment that did not perform as anticipated, which is encouraged by the Agency as staff explores other types of practices. Given the smaller volume, he supports the sale but would hope the Agency examines other areas under TMDLs to understand how a timber sale could impact water temperatures in rivers and streams as it likely will become an increasing issue despite adhering to and exceeding Forest Board Practices rules.

Superintendent Reykdal acknowledged the unusualness of the proposal. The proposal is a relatively a small volume of what is occurring on the ground. Whether planted or naturally regenerated, the forest is not achieving the heights, volume, and the shade necessary because of the experiment 25 years ago.

Dr. Brown supported the notion that the Agency does experiment with alternative approaches to silviculture while acknowledging that this particular experiment was not designed as an experiment, but it is important to learn from the process. The question of alternative silvicultural treatments in the OESF continues to be important for the Agency's learning. In this case, the overstory needs to be removed to enable the second generation of forests to thrive. The proposed action is the right course because of the relatively small volume.

ACTION: The motion was approved unanimously.

Chair Franz recommended future Lightning Talks on the context surrounding experimental

forests and other different practices tried and tested to review lessons learned.

Chair Franz recessed the meeting from 11:21 a.m. to 11:34 a.m. for a break.

BOARD ON GEOGRAPHIC NAMES – Action

Caleb Maki, Staff to the Washington State Committee on Geographic Names

Mr. Maki presented five proposed names approved by the Board on Geographic Names at its May meeting.

Hopkins Ditch - The proposal is a location clarification. Hopkins Ditch has served as part of the Hopkins Drainage Ditch District since 1902 and flows into Salmon Creek. The proposal clarifies that the ditch is a man-made feature flowing into Salmon Creek (at Jones Road) and corrects the coordinates for both features.

Passage Through - The name is proposed by the Port Gamble S'Klallam Tribe. Passage Through (scłəqw) describes how the feature was used as a passage for canoes from Oak Bay to Scow Bay. The feature had been blocked because of development but has been opened enabling canoes to pass through in over 80 years.

The next three names are in response to the U.S. Department Interior Secretarial Order 3404 to remove derogatory names. The proposal includes the last three remaining names:

Nosh Nash Wahtum - The proposed name was submitted by the Confederated Tribes and Bands of the Yakama Nation and means "Salamander Lake" located within the Pshwanwapum traditional territory in the Ceded Lands of the Yakama Nation.

Swaram Creek Ridge - The feature is located in the traditional area of the Methow Tribe, and the name was chosen by Elaine Timentwa Emerson, a respected tribal elder, native speaker, and instructor of Methow descent.

Masawii Lake - The name was offered by Randy Lewis, a respected tribal elder and native speaker of Wenatchi descent.

The Board recommends approval of the proposed name changes.

MOTION: Mr. Cahill moved to approve the proposed names of Hopkins Ditch, Passage Through, Nosh Nash Wahtum, Swaram Creek Ridge, and Masawii Lake as proposed by the Board on Geographic Names.

MOTION: Dean Powers seconded the motion.

ACTION: The motion was approved unanimously.

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LAND TRANSACTIONS - Action

Jones Creek Purchase, 08-097745, Resolution 1602 Bob Winslow, Project Manager, Strategic Planning Office, Acquisitions & Divestures

Mr. Winslow reported the Jones Creek property is located in Clark County approximately 14 miles northeast of Vancouver. This property is 640 acres in size and is primarily site class 3 with some site class 4 soils on the ridgeline. This property is an in-holding within the Larch Mountain unit of the Yacolt State Forest. DNR is purchasing this property using Land Bank funds. The age class of trees on the property varies from 0-20 years because of the Nakia Fire burn of over half the property during the summer of 2022. DNR will obtain \$117,000 in funds at closing to cover the anticipated costs of the labor and seedlings for reforesting the areas impacted by the fire. Acquiring the property will provide benefits through increasing the acreage of state timberlands anticipated to provide future revenue, removes a private inholding within the center of a large state forest, reduces road costs through the elimination of the payment of RUP fees, enhances dispersed public recreation, and provides good ballast rock for nearby state trust roads. The acquisition price of this forest asset was \$855,000 or \$1,336 per acre. The property will be switched from Land Bank to designated trust within the next year.

Mr. Winslow invited questions on the proposed resolution.

Mr. Cahill inquired as to the beneficiary of the purchase. Mr. Winslow said the beneficiary is the Land Bank to be held for a future transaction of an auction to designate the purchase as trust land.

Chair Franz invited consideration of a motion to approve the resolution.

MOTION: Commissioner Janicki moved to approve Resolution 1602

MOTION: Dean Powers seconded the motion.

ACTION: The motion was approved unanimously.

Pasco Triangle Transfer, 01-103868, Resolution 1603 Tanner Williams, Program Manager, Strategic Planning Office Acquisitions and Divestures

Mr. Williams presented the proposal for the Pasco Triangle transfer property located in Franklin County 9 miles northwest of the City of Pasco. The property is an 18.3-acre parcel of Common School Trust land that is proposed for transfer to the Port of Pasco for the continued development of the Reimann Industrial Center. The subject property is currently used for agriculture and is adjacent to the Port of Pasco's 300-acre parcel purchased in anticipation for development of the Reimann Industrial Center. The appraised value of the property is \$495,000 or \$27,049 an acre designated to the Real Property, Replacement Account to acquire replacement Common School Trust land. Mr. Tanner requested approval

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of Resolution 1603. He invited questions from the Board.

MOTION: Mr. Cahill moved to approve Resolution 1603; Pasco Triangle Transfer

MOTION: Commissioner Janicki seconded the motion.

ACTION: The motion was approved unanimously.

CHAIR REPORTS

Forest Resiliency Metric Kate McBurney, Assistant Division Manager, Forest Resources Division

Ms. McBurney briefed members on a metric used in the Eastern Washington SHC. During an earlier presentation, staff reviewed several recommendations to consider for the development of the SHC for Eastern Washington:

- Future harvest and silviculture informed by ecotypes shifts, a new strategy for explicitly incorporating climate change impacts in the model
- Using a forest resilience metric to track forest health and resiliency over time that could be used to drive harvest activities
- Forest health prioritization framework that could drive where forest health treatments should be conducted.

Ecological forest resilience is the ability of a system to persist through and recover from disturbance through an ability to adapt to a warming, drying climate and increases in wildfire by shifting to more drought and fire-tolerant tree species, fuel structures, and landscape patterns resistant to large-scale, high severity fires and drought-induced tree mortality that can lead to rapid destabilization.

Forest health in RCW 76.06 states, "The condition of a forest being sound in ecological function, sustainable, resilient, and resistant to insects, diseases, fire and other disturbances, and having the capacity to meet landowner objectives."

The framework for the metric consists of a sigmoid curve, like an "S" curve, with defined targets ranging from high resilience to low resilience of all conditions across the landscape. The intent is seeking measurable stand characteristics or from the forest inventory that can be measured and quantified for forest health. The goal is creating a measurable metric ranging between zero and one with one as the highly resistant state and zero as the low resistant state.

The goal of the metric is to identify relevant components of forest resilience, especially those affected by management decisions, develop a single, quantitative stand-level forest resilience metric, and track changes in forest resilience over time and under different management regimes. The metric is a density metric to ensure accountability of the risks that can be inputted from insects, disease, and fire impacts.

Density management for resilience uses a stand density index (SDI) based on the relationship between tree size and the number of trees per acre. Healthy forests generally fall within the

management zone. As trees occupy more growing space, mortality occurs in the self-thinning zone. The full or maximum stocking is the SDI Max. The density metric quantifies the relationship between SDI and SDI Max. The SDI Max varies by vegetation ecotype. The slope and shape of the curve varies by ecotype. The Insect and Disease metric determines a severity score of pathogen and insect infestation based on tree species and diameter size of individuals and determines likelihood score of impact by each pathogen and insect infestation by vegetation ecotype. Scores are generated through a collaborative effort between experts in DNR's Forest Resources and Forest Resiliency Divisions. Individual tree severity scores for insect and disease list potential threats generated for each tree species. The severity of mortality is scored for each threat by diameter size class and tree species.

Ms. McBurney identified the insect/pathogens for Douglas fir, Lodgepole Pine, and Western redcedar by tree size and the mortality severity score ranging from 1 = minor, 2 = associated w/ other stressors, 3 = moderate, 4 = significant, and 5 = imminent.

Scores by vegetation ecotype for Insect and Disease factors the likelihood of occurrence over a large scale, such as a watershed or threats from root disease and mistletoe that are likely to be exacerbated by a changing climate. The Insect and Disease metric combines the severity and likelihood scores. Scores are calculated from the yields. Changes are reflected due to growth and changes in species composition post-harvest.

Fire metric components are based on bark thickness, species, diameter, and total length of the crown in feet. Using the US Forest Service Forest Vegetation Simulator (FVS) Fire and Fuel Extension in a moderate severity fire, it calculates the percent of the crown volume scorched and the mortality of basal area. The Fire metric has a high score if a modeled fire results in low mortality.

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Ms. McBurney shared photographic examples of low resilience stands and high resilience stands.

The SHC forest resilience metric is calculated from the yields. The metric calculates for each decade modeled using FVS Treelists and FVS Fuel and Fire Extension outputs. It can be tracked within stand-level and for stratified yield groupings or could be a potential action in the model, such as a target or threshold to identify. In response to climate change in the future, staff will explore possibilities and consider climate change in the future by recalculating the forest resilience metric to determine future actions in response to drier conditions.

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Superintendent Reykdal questioned whether the Department adds the impact of fire on the front end of the baseline that is counted against the harvest volume or whether the Department calculates a loss of 10% of forests over the next 10 years, asking how the Department determines the baseline and whether it is reflective of conditions today or subtracts some presumptions of loss over time. Ms. McBurney said the SHC will need to explore the question as staff determines ways to account for those factors. The SHC was last completed in 1996. Since then, many new policies and procedures were adopted. The model will begin as a complete bubble without consideration of climate shifts, fires, other impacts, policies, and

procedures. As the modeling occurs, additional considerations will be added to account for climate projections, fire projections, and other impacts. The steps of modeling will result in a model that establishes a baseline to consider how policy changes might change the base.

Chair Franz added that the Agency currently forecasts changes. Approximately 35% of fires on the westside have grown with foresters witnessing die-offs. Larger disturbances result in the Agency recalculating the yield. In forests on the westside, other factors outside of fires include blow down and wind events affecting the inventory.

Ms. McBurney commented on the hard work completed by eastside foresters, as well as the challenges they must consider and plan for by creating complex prescriptions to manage forests properly. Following a thinning of one stand, the area experienced a fire and if the thinning had not occurred, the entire forest would have been lost. The work is difficult and the SHC will be difficult to process; however, the new SHC will give foresters the support they need to manage forests.

Chair Franz said the stand consisted of 800 acres of heavily thick trees that included a high level of community engagement with a town hall meeting attended by over 250 people. The team presented information on the landscape 100 years ago to help people understand what nature produced before DNR managed the landscape. The information reflected the forest health treatment. Many structures were saved through forest management that would have been lost during the fire. The context of the nursery and seedlings in terms of how climate is impacting the landscape in Central and Eastern Washington provides an opportunity to learn about the seedlings and the type of tree species that could flourish in those areas despite climate change.

Recreation

Kristen Ohlson-Kiehn, Recreation and Conservation Division Manager

Ms. Ohlson-Kiehn briefed the Board on developing a vision for outdoor access and responsible recreation (OARR) on DNR-managed lands. DNR has experienced an explosion on the popularity of recreation on DNR-managed lands. The next three months will include a series of presentations on the topic beginning with the purpose of the OARR Plan for lands managed. Future presentations will explore the benefits and challenges facing the recreation program, as well as the launch of the statewide recreation planning process. In August, the Board is scheduled to conduct a retreat at the Northwest Region in Whatcom and Skagit Counties to consider recreation on working forestlands in those counties.

DNR's goal for recreation and outdoor access is implementing a recreation and outdoor access program on DNR-managed lands that provides diverse and high-quality recreational opportunities that foster community engagement, promote a strong sense of environmental stewardship, and enrich the quality of life in Washington. The vision incorporates two concepts of recreation and outdoor access.

Ms. Ohlson-Kiehn displayed a map of three different types of lands managed depicting 2.6 million acres of state-owned aquatic lands, 3 million acres of trust lands, and 160,000 acres of

natural areas to include National Resource Conservation Areas and Natural Area Preserves.

DNR has a recreation program because as the manager of state trust lands, DNR has legal fiduciary responsibilities to generate revenue and other benefits for each trust, in perpetuity, preserve the corpus of the trust, exercise reasonable care and skill, act prudently to reduce the risk of loss for the trusts, maintain undivided loyalty to beneficiaries, act impartially with respect to current and future beneficiaries. RCW 79.10.100-120 codifies the multiple use concept of all DNR-managed lands by facilitating recreational and other public access to the lands. The Legislature directed DNR to utilize the multiple use concept in the administration of the lands when such use is in the best interest of the state, the general welfare of citizens, and is consistent with the provisions of the lands involved. Utilizing a multiple use concept allows other public uses when the uses are compatible with the obligations of trust management.

Ms. Ohlson-Kiehn displayed a slide of the different types of uses listed in the statute. If such uses are not compatible with the fiduciary obligations in the management of trust lands, the use may only be permitted with compensation to satisfy the trust financial gains. The statute was incorporated within Board policy, Policy on Public Access and Recreation and the Policy for Sustainable Forests. The Department will protect trust interests and seek to balance economic, ecological, and social concerns by evaluating cost and benefit to the trusts. The Department will only expend management funds for closing, limiting, or redirecting public access in order to meet trust objectives or protect trust assets by controlling the impacts of incompatible dispersed public access and illegal activities.

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State-owned aquatic lands include tidelands, shorelands, harbor areas, and the beds of navigable waters (e.g., rivers, lakes, and streams). DNR shall "Strive to provide a balance of public benefits for all citizens of the state." Public benefits include "encouraging direct public use and access...."

Under the Natural Areas Preserve Act RCW 79.70, the Department is authorized to....[limit] public access to natural area preserves....where appropriate, and on a case-by-case basis, a buffer zone with an increased low-level of public access may be created around the environmentally sensitive areas. Under the Natural Resource Conservation Areas Act RCW 79.71, lands are identified as having high priority for conservation, natural systems, wildlife, and opportunities of low-impact public use value. NRCA areas were created in the late '80s to integrate both public use and conservation. A number of WACs govern how the Department manages recreation and public access. A key component of the regulatory framework that guides the management of the three types of the lands is the component of understanding the role Tribes have in relation to the lands. Tribes are sovereign nations, having specific rights. Tribal leaders have expressed concerns over the impact of outdoor recreation on the condition of state-managed land, specifically how it may be undermining the integrity of ecosystems that are important to tribal communities, projected increases in outdoor recreation participation, and the importance of continued collaboration. Washington has 29 federally recognized Tribes. The work with Tribes is through the government-togovernment process.

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Commissioner Franz recently met with the Directors of Parks and WDFW, the Governor's Office, and Tribal leaders on April 27, 2023, facilitated by the Governor's Office of Indian Affairs to initiate a discussion on how to address impacts from public access and recreation on state trust lands. The meeting was a component of a funding decision-package for DNR. The conversations will continue with the Commissioner's Tribal Summit, an event where Commissioner Franz and representatives from Tribal Nations with traditional territory in Washington convening to discuss shared interests in natural resource management. The summit is convening on June 12-13, 2023, with time on the agenda to discuss recreation impacts on DNR-managed lands.

DNR has a recreation program on state lands because of the enthusiastic public. In 2022, Earth Economics published a report on outdoor recreation on state lands in Washington using mobile device data to estimate visitation on Fish and Wildlife, Parks and DNR-managed lands in 2019 and 2022. During that period, increases were observed on all state lands averaging approximately a 12% increase in visitations with a 21% increase on DNR lands.

DNR offers over 200 recreation facilities of 80 campgrounds, more than 1,300 miles of multiuse trails including 500 miles for motorized use. Public access is through the Discover Pass. DNR offers specialized programs for disabled hunters and other power-driven mobility devices through specific policies.

DNR funds recreation and outdoor access without relying on trust revenue as stated in the Policy of Sustainable Forests. DNR has seven different funding sources with different methods for acquiring funds from each funding source through grant and legislative proposals. Revenue from the Discover Pass is integral to the budget with DNR receiving only 8% of Discover Pass revenue similar to WDFW as the majority is allocated to State Parks. Several of the funding sources are volatile and subject to increases and decreases due to factors not influenced or predicted by DNR. DNR also receives a portion of the state motor vehicle fuel tax, and funds from ORV non-highway vehicle account and the NOVA Account. Multiple sources of funding include different sets of rules with some funding sources more restrictive than others. Funding sources are all inter-dependent, as some grants require match requirements. The funding allocated is insufficient to meet demand. The estimated cost of the program is \$32 million based on expert opinions internally and existing infrastructure.

Next month's presentation will cover how the recreation program works, benefits and challenges, and the OARR planning process.

Mr. Cahill noted that the budget for the next biennium has been enhanced significantly and should be reflected in the figures during the next presentation.

ADJOURNMENT

 With there being no further business, Chair Franz adjourned the meeting at 12:46 p.m.

Approved this 5 day of JOLY , 2023
Absent Hilary S. Franz, Washington State Commissioner of Public Lands
Mary 3. Franz, washington state commissioner of rubble bands
In Carrell
Jim Califf, Designee for Governor Jay Inslee
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Chris Reykdal, Superintendent of Public Instruction
Approves VIA Webinar. Lisa Janicki, Commissioner, Skagit County
Dr. Wendy Powers, Dean, College of Agricultural, Human, and Natural Resource Sciences, Washington
State University
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Dan Brown, Director, School of Environmental and Forest Sciences, University of Washington
Attest:
Tami Kellogg, Board Coordinator

Prepared by Valerie L. Gow, Recording Secretary/President Puget Sound Meeting Services, psmsoly@earthlink.net