

# Understanding the Need for a Marbled Murrelet Long-term Conservation Strategy



### WHY AMEND THE HABITAT CONSERVATION PLAN?

The Board of Natural Resources is considering options to amend the 1997 State Trust Lands Habitat Conservation Plan (1997 HCP) to include a long-term conservation strategy for the marbled murrelet. The 1997 HCP is an agreement with the federal government that permits DNR to conduct land management activities compliant with the Endangered Species Act (ESA).

In 1992, the marbled murrelet was listed as threatened under the ESA and in 1997 the marbled murrelet became one of the ESA species added to the 1997 HCP.

However, not enough was known about the marbled murrelet in 1997 to create a long-term strategy, so an interim strategy was put in place. It was anticipated that the 1997 HCP would be amended with a long-term marbled murrelet conservation strategy once enough information was known.

Since 1997, DNR has gathered information to create a long-term conservation strategy that uses the best available science, and will enable DNR and the US Fish and Wildlife Services (USFWS) to agree on a strategy that: 1) fulfills environmental protection requirements under the ESA, and 2) also identifies areas of land held up in the interim strategy that can be released to DNR to harvest and manage for the benefit of public schools, counties, and other trust land beneficiaries.

## IMPACTS ON TRUSTS AND COMMUNITIES

As a consequence of the 1997 HCP interim strategy, rural communities dependent on timber harvest experienced significant loss of economic opportunities and revenues. DNR currently conserves approximately 567,000 acres of its land base within the range of the marbled murrelet because of other policies (such as conservation of other species in the 1997 HCP). During the development of the marbled murrelet long-term conservation strategy, DNR has held aside an additional 170,000 acres that might eventually be chosen as part of the long-term conservation strategy, which has caused further economic impacts.

#### TIMELINE OF WORK

DNR has worked over the last 20 years to gather information on marbled murrelet behavior, working with the USFWS, scientists, other experts around the country, and has considered comments from public meetings to find the best path forward.

**1994-1997** A critical lack of scientific information was identified. Studies to identify habitat and the creation of a habitat model began.

**1997** The State Lands HCP was adopted, which contained an interim marbled murrelet strategy that protected identified and modeled murrelet habitat.

**1997-2009** Surveys to identify habitat continued. Over 15,000 surveys were conducted in this period.

2004-2008 A group of DNR, USFWS, and marbled murrelet experts formed the Science Team, which began work on the development of a proposed longterm conservation strategy.

2012 Public scoping meetings were held to identify the need, purpose, and objectives of a long-term strategy.

2013 A second round of public scoping meetings were held to discuss a range of possible long-term strategy alternatives to be analyzed in an environmental impact statement.

2015 A range of alternatives to be analyzed within the first official round of environmental review was adopted.

**2015** DNR and USFWS adopted a framework that could be used to estimate the amount of impact and mitigation a conservation strategy would provide.

2015 A population viability analysis (PVA) was conducted by researchers at the University of Wisconsin, Madison that evaluated the population effects of the conservation options being analyzed.

2016 DNR and USFWS published a draft environmental impact statement (DEIS) analyzing the potential environmental impacts of six unique conservation strategy alternatives, including the alternative proposed by the science team.

2017 Lessons learned from the environmental analysis and feedback from the public was presented to the Board of Natural Resources. This information was used to develop a preferred alternative, which along with another new alternative, received additional analyses.

2018 DNR submits an amendment to the 1997 HCP and DNR and USFWS jointly prepare a revised draft EIS analyzing the eight alternatives, including DNR's preferred alternative. There is a 60-day comment period open to the public for both efforts.



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## **BEST INTEREST OF THE TRUSTS**

DNR manages state lands on behalf of trust beneficiaries, including schools, counties, and other public institutions. As a trust lands manager, DNR must follow the common law duties of a trustee. These duties, which have been tested in the Washington Supreme Court, require DNR to provide a perpetual source of revenue to its trust beneficiaries through activities such as timber management.

This trust mandate also requires that DNR always act in the best interest of the trusts, which includes the decision to amend the 1997 HCP.

DNR's voluntary entry into the 1997 HCP provided crucial certainty for compliance with Endangered Species Act (ESA), allowing DNR to continue conducting active forest management into the near-term future. But because a longterm conservation strategy for the marbled murrelet was not completed, long-term certainty for lands managed within the range of the murrelet was never achieved.

Amending the 1997 HCP with a long-term conservation strategy for the marbled murrelet will provide DNR's trust beneficiaries with the same level of certainty as they have had for other species under the 1997 HCP, far into the future.

Even so, not every trust will be affected equally. Due to the location of DNR trust lands and the geographic needs of the marbled murrelet, some trusts are more affected than others. Ultimately, under DNR's legal responsibility as a trust manager of these lands, the Board of Natural Resources must select an alternative that is in the best interest of each of the individual trusts.

DNR's long-term marbled murrelet conservation strategy must minimize financial impacts to rural communities and trust beneficiaries, while ensuring the environmental protections needed to comply with the ESA. The strategy must create stability for rural county revenue streams as well as habitat for the marbled murrelet.

## STRATEGIC CONSERVATION

DNR has worked with USFWS to identify current and future habitat within the range of the marbled murrelet (Analysis Area). Strategically important areas for conservation are identified below. These areas represent places where DNR conservation can provide the greatest benefit to the marbled murrelet. These areas include high nesting potential, close proximity to abundant marine populations, and/or the only potential forested habitat in the area. Whatever course is selected, it must emphasize the importance of the quality of the habitat available to the marbled murrelet.

DNR's conservation efforts will focus on the state lands within these areas (Strategic Locations). The long-term conservation strategy will eventually identify areas of conservation where active timber management will be discontinued, as well as specify which areas are suited for future timber management to the benefit of DNR's trust beneficiaries.

