



**DEPARTMENT OF
NATURAL RESOURCES**

Aquatic Resources Division

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October 29, 2019

INVITATION

TO: All Members of the Geoduck Industry and Prospective Bidders

Attached are copies of an Invitation to Bid for the upcoming geoduck auction. Please pay close attention to some important changes and requirements.

NOTICES PERTAINING TO THE DECEMBER 10, 2019 GEODUCK AUCTION

1. **Twelve (12)** quotas will be auctioned on **December 10, 2019**. These quotas are located in the following harvest regions:

South Sound region at the Fox Island South, Penitentiary, and Still Harbor tracts in Pierce County, the Eastern Straits region at the Dungeness West tract in Clallam County, and the Central Sound region at the Apple Tree Cove tract in Kitsap County.

2. The Department of Natural Resources (DNR) continues to recognize there may be potential impacts to purchasers regarding tariffs and import restrictions that the People's Republic of China has established for shellfish originating in FAO Catch Area 67. However, these restrictions will **not provide a basis for refunds** for lost opportunity under section 11 of the harvest agreements because this represents a known pre-existing condition that you need to consider prior to bidding at the December 10, 2019 auction. The areas currently cleared for export to China are listed on DOH's website:

<http://www.doh.wa.gov/CommunityandEnvironment/Shellfish/CommercialShellfish/ChinaBan.aspx>

3. All geoduck sold by DNR are conveyed "as is" without any implied warranties.

4. The quota system to be used for this Harvest Agreement allows for the removal of a designated number of pounds of geoduck clams, not to exceed the Harvest Ceiling, from each harvest area. The geoducks harvested by the Purchaser will be billed at the price per pound listed in the invitation to bid table.

5. The award of a contract will be based upon the highest cash bonus bid received from a responsible bidder. **A bid deposit of \$20,000.00 will be required for all quotas.** The remainder of the bonus bid, less the deposit, is due no later than December 23, 2019.

6. The term of these Harvest Agreements is **February 3, 2020 to March 27, 2020**. Operations will be conducted during the following dates:

- Fox Island South (11260) and Still Harbor (12750) – February 3, 2020 through March 11, 2020
- Penitentiary (12800) – February 3, 2020 through March 19, 2020
- Dungeness West (00320) – March 17, 2020 through March 27, 2020 (Tuesday-Friday only)
- Apple Tree Cove (06310) – March 23, 2020 through March 27, 2020

The following dates are scheduled closures during this harvest period and are covered under section 13(a) of the harvest agreement:

State/Federal Holiday: February 17, 2020 – All tracts

REMINDER: Per section 11(d) of the harvest agreement, “A harvest closure for a partial day shall not be counted as a lost harvest day if Purchaser elects to harvest for the partial day, or if the lost harvest does not exceed four (4) hours that day.”

DNR reserves the right to change the harvest dates or duration of harvest and the right to increase or decrease the Harvest Ceiling for a Harvest Area at any time.

7. ***NOTE – No additional tracts have been identified as alternative harvest opportunities for this harvest period.**
8. Weigh-out will be conducted on the water unless weather conditions make it impractical, in which case the weigh-out will be conducted at the designated off-load site.
9. A bond of at least **\$30,000.00** shall be in force for each quota.
10. Charges for the removal of geoducks will be billed every two (2) weeks, with payment due within ten (10) business days of the date of the bill. Failure to submit timely payment may result in one or more of the options noted in section 16(a)(1) of the harvest agreement.
11. **The hours of operation shall be from 8:00 AM to 4:00 PM for all tracts except Dungeness West (00320), which will be from 7:30 AM to 3:30 PM.**
12. Harvesting is not allowed on Saturdays, Sundays, or state holidays, as defined by the Washington State Office of Financial Management.
13. Portions of the harvest area may be closed at any time to protect wildlife and other public resources.
14. Please note that the shallow water boundary for each tract is as follows:

Fox Island South	-20 feet (MLLW)
Penitentiary	-18 feet (MLLW)
Still Harbor	-18 feet (MLLW)
Apple Tree Cove	-20 feet (MLLW)
Dungeness West	-35 feet (MLLW)

Purchaser shall harvest no geoducks in areas shallower than the depths below mean lower low water as stated above for the respective Harvest Area(s). Regardless of any depth restrictions, vessels conducting operations must remain seaward of a line two hundred yards from and parallel to the ordinary high tide line.

Maximum Depth Boundary: Purchaser shall harvest no geoducks located deeper than 70 feet below mean lower low water (0.0 ft.).

Attachments

October 29, 2019

TO: All Members of the Geoduck Industry and Prospective Bidders

You are invited to test harvest. The next proposed geoduck quota areas to be auctioned are located in the following harvest regions:

South Sound region at the Fox Island South, Penitentiary, and Still Harbor tracts in Pierce County.

The Washington State Department of Natural Resources (DNR) makes no representation as to the volumes, quality, grade, or condition of any geoducks on the beds. Bidders must make their own independent appraisal.

DNR will allow test harvesting at these tracts on the following dates and times:

Fox Island South	December 4, 2019	8:00 AM to 11:30 AM
Still Harbor	December 4, 2019	12:30 PM to 4:00 PM
Penitentiary	December 5, 2019	9:00 AM to 3:00 PM

REQUIRED INFORMATION AND KEYNOTES:

- Test harvest is from 8:00 AM to 4:00 PM December 4, 2019 and 9:00 AM to 3:00 PM December 5, 2019, and is by appointment only.
- Your appointment must be made between the hours of: **8:00 AM Monday, November 18, and 12:00 PM Friday, November 22, 2019.** Harvest vessel maximum capacity per tract are as follows:
 - Fox Island South, Penitentiary, Still harbor – 3 vessels/companies
- Test Harvest registration is on a first-come-first-served basis and appointments must be made between the dates detailed above. You will be asked to confirm your appointment prior to the first day of test harvesting.

In order to confirm your registration, each company will need to provide DNR with the following documentation for test harvest:

- Washington Department of Fish and Wildlife License(s)
- Washington State Business license
- Department of Health Certifications
- Test harvesters will be required to provide proof of these licenses and insurance to the Department of Natural Resources before being confirmed for the test harvest.
- Only one diver at a time will be allowed to test harvest from any vessel.
- The harvest limit is a maximum of **300** pounds per company per tract for each of the test harvests.
- A test harvest fee of \$6.50 per pound is required for all pounds harvested. Payment is to be made at the end of the harvest day, payable to the Department of Natural Resources. No cash will be accepted.
- Should the harvester exceed the 300 pound limit, \$13.00 per pound will be charged for all geoducks over the limit.

All geoducks harvested must be purchased by the harvester at the time of the test harvest. Harvest vessels must check in and out with the state vessel on site.

The harvest areas are depicted on the attached vicinity maps. Survey information will be available at the time of test harvesting. The DNR vessel will be monitoring Channel 8 on VHF marine radio to facilitate contact.

**STATE OF WASHINGTON
DEPARTMENT OF NATURAL RESOURCES
Hilary S. Franz
Commissioner of Public Lands
Olympia, Washington**

INVITATION TO BID – AUCTION DATE: DECEMBER 10, 2019

Pursuant to RCW 79.135.210, the Department of Natural Resources (DNR) hereby announces that rights to harvest geoducks from the following beds will be put up for competitive bid on the stated date.

PRICE PER POUND FOR ALL QUOTAS - \$3.00

TRACT(s)	QUOTA	TIME	LBS
Fox Island South / Dungeness West	1	9:00 AM	17,600 / 5,400
Penitentiary / Apple Tree Cove	2	9:20 AM	21,500 / 3,300
Still Harbor / Dungeness West	3	9:40 AM	17,600 / 5,400
Fox Island South / Dungeness West	4	10:00 AM	17,600 / 5,400
Penitentiary / Apple Tree Cove	5	10:20 AM	21,500 / 3,300
Still Harbor / Dungeness West	6	10:40 AM	17,600 / 5,400
Fox Island South / Dungeness West	7	11:00 AM	17,600 / 5,400
Penitentiary / Apple Tree Cove	8	11:20 AM	21,500 / 3,300
Still Harbor / Dungeness West	9	11:40 AM	17,600 / 5,400
Fox Island South / Dungeness West	10	12:00 PM	17,600 / 5,400
Penitentiary / Apple Tree Cove	11	12:20 PM	21,500 / 3,300
Still Harbor / Dungeness West	12	12:40 PM	17,600 / 5,400

The purpose of DNR’s election to put these rights up for competitive bid is to serve the public’s interest by obtaining the highest price from responsible bidders. DNR, therefore, solicits bid proposals from interested parties. Bidders will bid for the non-exclusive right to go onto the stated area and remove geoducks up to the listed Harvest Ceiling limit.

The terms under which successful bidders are to operate are set out in the Harvest Agreement and the laws and regulations of the state of Washington. DNR reserves the right to increase or decrease the Harvest Ceiling at any time during the Harvest Agreement to ensure that total pounds harvested from state-owned aquatic lands for the year meet the state’s target sustained yield, and to ensure that the geoduck industry has an opportunity to harvest the state’s share of the resource. Purchasers will be notified in writing of any such addition or subtraction of pounds to the Harvest Ceiling. The state reserves the right to auction additional harvest areas during this agreement period in order to utilize all of the resource available to the state. The Harvest Agreement outlines the rights and obligations of the parties regarding changes to the Harvest Ceiling. Tribal harvesting could occur before during or after purchasers have harvested their share of resource from the geoduck tracts.

A. HARVEST AGREEMENTS WILL BE OFFERED BY SEALED BID AUCTION

1. Harvest Agreements will be offered by sealed bid auction. Sealed bids must be accompanied by a bid deposit of **\$20,000.00 for all quotas.**
2. In one envelope, place the following:
 - a. The bid form properly filled out and signed.
 - b. The bid deposit.
 - c. **If mailing in your bid, on the outside of this envelope, the words “Geoduck Auction”, the number of the Quota, and the name of the Bidder must appear. Mail or deliver to DNR at the address below. Please indicate on the outside of the envelope “Geoduck Bid, Do Not Open.”**
 - d. If you are bidding inside the auction room, please have your company name and the quota number written on the outside of the envelope.
3. Bid forms and bonus bid deposits may be delivered in a sealed envelope to the Aquatic Resources Division, 1111 Washington St SE, MS 47027, Olympia, Washington 98504-7027 **by close of business the day preceding the auction.** The day of the auction, mailed bids will be delivered to the location of the auction and submitted by the time of the auction.
4. Prior to the first bid opening, DNR will designate the official clock. This clock will be used as the official time for all bid openings.

B. BID OPENING

1. Sealed bids will be opened on Tuesday, December 10, 2019, at:

See above table for bid opening times.

The auctions will be conducted in Room 172 of the Natural Resources Building, at 1111 Washington Street SE, Olympia, Washington. See attached map for directions.

Staff will be available from 8:30 AM to 8:59 AM to answer questions. Bidding will begin at 9:00 AM However, the rights and obligations of any party to a Harvest Agreement are defined solely by the terms of the written Agreement.

C. GENERAL INFORMATION

1. The Harvest Agreements will be awarded on the basis of the highest bonus bid from a responsible bidder. In submitting a bonus bid, the bidder is making an offer to enter into a contract with the State for the right to harvest geoduck clams.
2. If the highest bonus bid is made by two or more bidders, the tie will be resolved by having the tie bidders submit additional sealed bonus bids, (“Tie Breaking Bids”). Each Tie Breaking Bid must be greater than or equal to the bid amount that resulted in the tie. The Tie Breaking Bids must be submitted no later than 10 minutes prior to the next auction of the day at which time the Tie Breaking Bids will be opened. In the event of tie bids on the last auction of the day, tie bidders will have 10 minutes following the auction to submit Tie Breaking Bids.
3. DNR reserves the right to waive nonmaterial bid irregularities. DNR’s right to waive nonmaterial bid irregularities is purely discretionary, and need not be exercised in every case.
4. All awards are subject to confirmation by the Department of Natural Resources.
5. **THE DEPARTMENT OF NATURAL RESOURCES EXPRESSLY RESERVES THE RIGHT TO REJECT ANY OR ALL BIDS.**
6. All corporations and limited partnerships must be registered with the Office of the Secretary of State. Failure to comply will result in an unqualified bid.

7. By no later than **December 23, 2019**, the apparent high bidder must provide DNR with all responsible bidder information described in Part D(3) of this Invitation to Bid, the remaining bonus bid, acceptable security, and proof of required insurance. Failure to provide the required information within this time period will constitute a material defect in the bid under the Responsible Bidder statute, RCW 79.140.060.
8. Within thirty (30) calendar days of the auction, DNR will determine whether to confirm the apparent high bidder as the highest responsible bidder. If DNR, in its sole discretion, determines that the bidder is responsible, and if the other statutory prerequisites to bid confirmation are met, DNR will confirm the bid. Bid confirmation is acceptance of the bidder's offer to enter into a contract.
9. Within five (5) business days of the date the bids are confirmed, the apparent high bidder must provide DNR with the signed and notarized Harvest Agreements. Failure to provide the signed and notarized Harvest Agreements within that time will constitute a breach of contract and bid default. DNR may consider the default in evaluating bidder responsibility for this auction and in future auctions under RCW 79.140.060.
10. DNR has up to five (5) business days to process and sign Harvest Agreements from the time it receives the executed Agreement from the confirmed bidder. No harvesting can take place until the Harvest Agreement has been signed by the Department of Natural Resources' Aquatic Resources Deputy Supervisor or designee.
11. In the event that a bidder is found not to be responsible or defaults on the bid, DNR, at its discretion, may re-auction the quota, or offer the Quota to the apparent second highest bidder. The second highest bidder will be required to supply all bidder information required in Part D(3) below, along with the required bonus bid, security, and proof of insurance within ten (10) days of notification by DNR.

D. IN EVALUATING BIDDER RESPONSIBILITY, DNR will evaluate several factors including, but not limited to:

1. Bidder's legal competency (including licensing); and
2. Bidder's actual competency (including financial resources, equipment, prior performance, and proposed Plan of Operation).
3. In the course of evaluating bidder responsibility, DNR shall be entitled to consider any matters that relate to the factors listed in RCW 79.140.060.
4. To assist DNR in evaluating whether the apparent high bidder is the highest responsible bidder, the apparent high bidder will be required to provide the following information to DNR ("*bidder responsibility information*"), by no later than **December 23, 2019**. **All information must be returned in the packet provided.**
 - a. **Articles of Incorporation**; by-laws; names of officers and directors; names of shareholders, including percentage of stock owned by each shareholder; names of any entity in which the apparent high bidder has control, the power to control, or substantial financial interest, or which has control over, the power to control, or a substantial financial interest in the apparent high bidder; and the registered agent.
 - b. **Most recent financial statement**, current balance sheet, and banking reference.
 - c. **Acceptable Security**, Savings Account or Certificate of Deposit assignment, Bond, or Letter of Credit.
 - d. **Commercial General Liability Insurance Certificate** naming DNR as additional insured.
 - e. **Copy of your Shellstock Shipper's Certificate issued by the Department of Health.**
 - f. **Copy of your Wholesale Dealer License issued by WDFW.**
 - g. **Copy of your Business License issued by Department of Licensing.**
 - h. **Commercial Liability Insurance Certificate** naming DNR as additional insured for all contractors and sub-contractors.

- i. **Purchaser's and subcontractor's proof of workers compensation (L&I) insurance**, UBI numbers and account numbers, are required.
- j. **Proposed Plan of Operation** (form provided by DNR), which shall include:
 - 1) Source and identity of divers, tenders, harvest vessels, and other harvest equipment;
 - 2) Legal relationship between apparent high bidder and divers and vessel operators (i.e. employee/employer or subcontract) and if by subcontract, subcontractor(s) identity;
 - 3) Working relationship between and apparent high bidder and employees/subcontractors. Duties of each employee/subcontractor shall be incorporated into this plan;
 - 4) Harvest, bond, off-load, and vessel moorage information;
 - 5) The identity of all vehicles used to transport harvested geoducks from the approved off load site;
 - 6) Steps Purchaser will take to ensure compliance with this Harvest Agreement, by Purchaser, Purchaser's employees, and subcontractor(s); and
 - 7) Past experience in underwater seafood harvesting, including experience in supervising or managing commercial dive operations.
- E. A packet containing slots for the above information is provided to the apparent successful high bidders by the end of the auction.
- F. **ALL OF THE ABOVE REQUIRED INFORMATION MUST BE SUBMITTED TO DNR IN THIS PACKET AND WILL NOT BE ACCEPTED IF INCOMPLETE.**
- G. FAILURE TO RETURN A COMPLETE PACKET MAY RESULT IN A BIDDER NOT BEING CONFIRMED / DEEMED RESPONSIBLE UNDER RCW 79.140.060. **THE BID SHALL BE REJECTED AND THE BID DEPOSIT FORFEITED.**
- H. DNR's determination regarding the acceptance and confirmation of bids, or of bidder responsibility, shall be a final decision by DNR and the Commissioner of Public Lands, who has delegated such authority pursuant to a formal Designation and Order of Delegation. A bidder's sole remedy shall be to pursue any timely appeals that may be provided by RCW 79.02.030 or RCW 79.105.160. In no case shall DNR, or its agents, be liable for any claim for damages arising from such determinations.
- I. The specific rights and obligations of an apparent high bidder that is confirmed as a responsible bidder/harvester are contained in the Harvest Agreement (Agreement). The information herein is a summary of information relating to this auction, and is provided as a matter of convenience. The obligations of the Department of Natural Resources, any bidders, and any person or entity that executes an Agreement are defined by the Agreement and the statutes, regulations, and laws of the State of Washington. Nothing in the Invitation to Bid, in any other written materials, or in any oral statements that might be made, shall supersede the Agreement. Sample copies of the Agreement will be available at the auction or may be requested in advance by contacting DNR's Aquatic Resources Division, PO Box 47027, Olympia, WA 98504-7027. In the case of any discrepancy, the Agreement will control, and each bidder should review its content in advance of any submission of bids.

Any oral statement by any representative of the state, modifying or changing any conditions of this Invitation to Bid, is an expression of opinion only and confers no rights on to any bidder. In the event of any discrepancies between the Invitation to Bid and the Harvest Agreement, the Harvest Agreement will control. A sample Harvest Agreement will be available at the time of the auction or may be obtained in advance by contacting DNR's Aquatic Resources Division, PO Box 47027, Olympia, WA 98504-7027.

RCW 79.140.060

Determination of highest responsible bidder.

- 1) To determine the "highest responsible bidder" under RCW [79.140.050](#), the department shall be entitled to consider, in addition to price, the following:
 - (a) The financial and technical ability of the bidder to perform the contract;
 - (b) Whether the bid contains material defects;
 - (c) Whether the bidder has previously or is currently complying with terms and conditions of any other contracts with the state or relevant contracts with entities other than the state;
 - (d) Whether the bidder was the "highest responsible bidder" for a sale within the previous five years but failed to complete the sale, such as by not entering into a resulting contract or by not paying the difference between the deposit and the total amount due. However, sales that were bid prior to January 1, 2003, may not be considered for the purposes of this subsection (1)(d);
 - (e) Whether the bidder has been convicted of a crime relating to the public lands or natural resources of the state of Washington, the United States, or any other state, tribe, or country, where "conviction" includes a guilty plea, or unvacated forfeiture of bail;
 - (f) Whether the bidder is owned, controlled, or managed by any person, partnership, or corporation that is not responsible under this statute; and
 - (g) Whether the subcontractors of the bidder, if any, are responsible under this statute.
- 2) Whenever the department has reason to believe that the apparent high bidder is not a responsible bidder, the department may award the sale to the next responsible bidder or the department may reject all bids pursuant to RCW [79.140.080](#).

RCW 79.140.080

Confirmation of sale.

- 1) A sale of valuable materials shall be confirmed if:
 - (a) No affidavit showing that the interest of the state in such a sale was injuriously affected by fraud or collusion, is filed with the department's Olympia office within ten days from the receipt of the report of the auctioneer conducting the sale;
 - (b) It appears from the report that the sale was fairly conducted, that the purchaser was the highest responsible bidder at the sale, and that the sale price is not less than the appraised value of the property sold;
 - (c) The department is satisfied that the material sold would not, upon being readvertised and offered for sale, sell for a substantially higher price; and
 - (d) The payment required by law to be made at the time of making the sale has been made, and that the best interests of the state are being served.
- 2) Upon confirming a sale, the department shall enter upon its records the confirmation of sale and issue to the purchaser a contract of sale or bill of sale as the case may be, as is provided for in this chapter.