

# Forest Roads

Roads are an essential part of a well-managed forest.

But if not properly constructed and maintained, they can be a source of sediment to streams and can pose other risks to public resources and public safety. Proper planning, construction, maintenance and abandonment of forest roads helps minimize soil erosion and protects forest productivity, water quality, and fish/wildlife habitat. Planning also minimizes the miles of roads built and maintained, which saves money and increases efficiency.

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APPLICABLE WASHINGTON
ADMINISTRATIVE CODES (WACS)
222-24-020 | 222-24-030 | 222-24-035 | 222-24-038 | 222-24-040
222-24-041 | 222-24-042 | 222-24-050 | 222-24-052 | 222-24-060

# Understanding Forest Roads

ashington has rules affecting road construction and maintenance. The Forest Practices Act and Rules apply to all private and state forest roads.

Forest Practices Rules require that forest landowners construct and maintain roads to minimize damage to public resources, such as water quality and fish habitat. This chapter discusses various resource protection measures, also known as best management practices (BMPs), that will help you achieve this goal. Best management practices include:

- ▶ Minimizing new road construction
- Providing fish passage for all life stages
- Minimizing road runoff
- Preventing erosion
- ▶ Protecting stream bank stability
- Maintaining wetland functions
- Avoid building roads during periods of heavy rain

#### Before You Begin a Road Maintenance or Construction Activity

Prior approval from DNR may be required in the following instances:

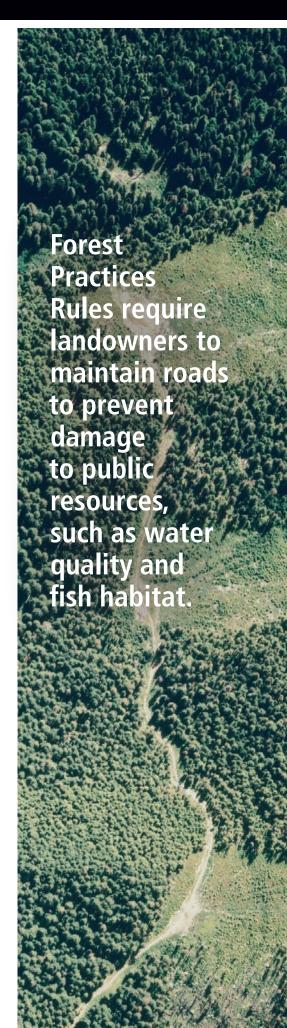
- 1 Constructing or maintaining a road where there is risk of sediment entering water or wetlands
- 2 Operating equipment near streams, unstable slopes or other sensitive sites
- 3 Installing or replacing stream crossings

#### Permits You'll Likely Need to Conduct Road Maintenance or Construction

Work on forest roads may require one or both of the following permits:

- 1 Standard Forest Practices Application/ Notification
- 2 Forest Practice Hydraulic Project Approval (FPHP).

Contact the DNR region office nearest your property for more information on which permit you will need



## Road Maintenance and Abandonment Plans

A Road Maintenance and Abandonment Plan (RMAP) is a forest road inventory and schedule for any needed road work. It is prepared by the landowner and approved by the Washington Department of Natural Resources (DNR).

Road Maintenance and Abandonment Plan (RMAP) requirements are different for large forest landowners and small forest landowners (SFLs). For SFLs the goals of RMAP will be achieved through compliance with Forest Practice Rules, following road related best management practices and participation in the Family Forest Fish Passage Program (www.dnr.wa.gov/fffpp).

### LARGE FOREST LANDOWNERS

Annually harvest more than 2 million board feet of timber from their own land.

### SMALL FOREST LANDOWNERS

Annually harvest 2 million board feet or less of timber from their own land.

#### IS A CHECKLIST RMAP REQUIRED?

If you are a small forest landowner, answer the following questions to see if a Checklist RMAP is required:

## A Is this Forest Practices Application/ Notification (FPA/N) for timber harvest or salvage?

**No.** A checklist RMAP is not required.

Yes. A checklist RMAP may be required. Go to B -

## B Are you hauling timber on existing forest roads on your property?

**No.** A checklist RMAP is not required.

**Yes.** A checklist RMAP may be required. Go to C

## Do you own more than 80 acres of forest land in Washington State?

**Yes.** A checklist RMAP is required with this Forest Practices Application/Notification .

**No.** A checklist RMAP may be required. Go to D

## Is this Forest Practices Application/ Notification on a block of forest land that contains more than 20 contiguous acres?

**Yes.** A checklist RMAP is required with this Forest Practices Application/Notification.

**No.** A checklist RMAP is not required. Ask DNR for an informational brochure on forest road maintenance.



A Road Maintenance brochure and Checklist RMAP

form are available at the Forest Practices website at http://www.dnr.wa.gov/ programs-and-services/ forest-practices.



Even if you do not have an RMAP requirement, your forest

roads must still meet the road maintenance requirements in WAC 222-24-052.

## **Locating a New Forest Road**

New forest roads should fit the natural topography so that minimum changes to the natural features will occur. Special attention should be given to the location of roads near streams or wetlands to minimize delivery of sediment or changes to the natural direction of the stream.

## When locating a road, consider the following guidelines:

- Locate roads where the risk of dirt and mud entering water is minimized and where there will be the least disturbance to stream channels, lakes, wetlands, and floodplains.
- ▶ Minimize the number of stream crossings.
- ▶ Reduce duplication of roads. Investigate using existing roads across another ownership before constructing new roads.

## In general, building roads in these locations should be avoided:

- Parallel or next to a stream of any size
- Across or immediately adjacent to wetlands
- On landslide prone locations or across the head or toe of old landslide deposits
- On steep slopes



### WETLAND DELINEATION AND MAPPING



To properly locate new roads in or near wetlands, the wetland boundaries may need to be identified and mapped (page

91). For more information, please see **Board Manual Section 8**: Guidelines for Wetland Delineation, and **Board Manual Section 3** for Guidelines for Forest Roads.



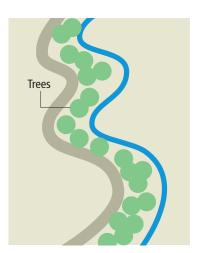
The location of forest roads must be shown on the activity map submitted with an

FPA/N. Any trees removed for road construction outside the timber harvest unit must be indicated on the FPA/N.



**AVOID THIS OPTION** 





**ACCEPTABLE OPTION** 





## **Existing Roads**

Using existing roads instead of building new roads can sometimes be more cost-effective and can have fewer environmental impacts.

Evaluate existing roads for maintenance needs, future uses, and necessary upgrades to meet Forest Practices Rules.

#### Consider using existing roads and landings if:

- They are in appropriate locations and fit your needs
- New construction will have more impacts on resources than using old roads

Sometimes existing roads are in unsuitable places. For instance, you wouldn't want to use an old road or skid road that parallels a stream, has little or no vegetation between it and a stream, or one that goes straight up a natural drainage channel.

## Consider consulting with professionals to help identify erodible soils and slide prone areas, which may be characterized by:

- Steep slopes
- Clay soils
- Uneven topography
- ▶ Pistol-butted (curved) trees
- ▶ Slumps, dips, and cracks
- Evidence of previous slides





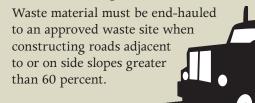
A Trees with pistol-butts (curved) can indicate the soil may be unstable and therefore unsuitable for road building.

B This road would need to be evaluated for future use. Was the road failure caused by improper culvert sizing or was it caused by something else?

## **End Hauling**

Good road location and design eliminates or minimizes end hauling, which is the removal of excavated materials from the site. However, end hauling will be necessary if there is potential for displaced materials to enter:

- Type A or B wetlands (see page 91)
- ▶ The 100-year flood level of any streams.
- Wetland management zones





FOREST PRACTICES APPLICATION HINT

Locations where end hauling will take place, as well as spoils disposal areas, must be indicated on the activity map submitted with an FPA/N.



For more information on end hauling, please see

**Board Manual Section 3:** Guidelines for Forest Roads and **Board Manual Section 16:** Unstable Slopes.

## Landings

Landings are areas where logs are brought during a harvest before they are loaded on a truck. Due to the high use landings receive, they have the potential to impact soils and deliver sediment to nearby waterways.

- Review the road design plan with the logging operator to minimize the number of landings and ensure they are not larger than necessary for safe operation.
- Locate landings on well-drained areas. Slope the surface of the landing to drain water onto the forest floor.

#### **Avoid:**

- Excessive cuts and fills
- Constructing landings on soils with potential for erosion
- Constructing landings adjacent to streams, wetlands or unstable slopes.
- ▶ Burying logs, stumps and other organic material
- Constructing landings during periods of heavy rain

## Landings cannot be located in the following areas:

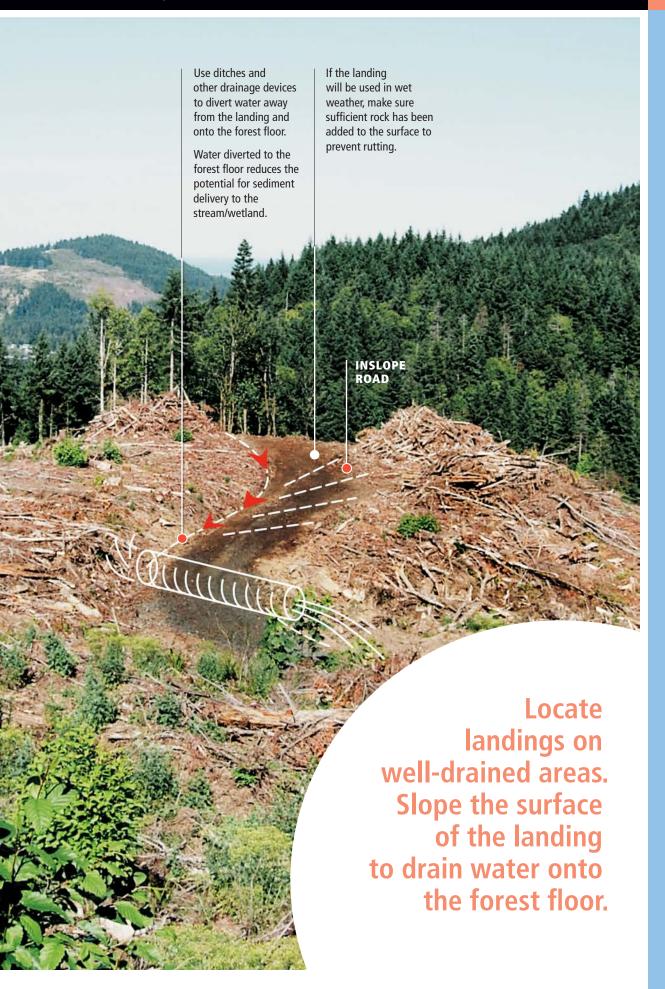
- Natural drainage channels
- Channel migration zones
- Core and inner zones of riparian management zones
- Type Np (non-fish perennial) Riparian Management Zones
- Sensitive sites
- Within 30 feet of any Type Np or Ns stream (non-fish seasonal)
- ▶ Type A & B wetlands or their Wetland Management Zones

When constructing landings, fill materials should be free of loose stumps and other woody debris. These materials can cause the landing to fail and potentially deliver sediment to streams.

If the landing will be used in wet weather, make sure sufficient rock has been added to the surface to prevent rutting and that adequate drainage structures and BMPs have been used.







## Drainage

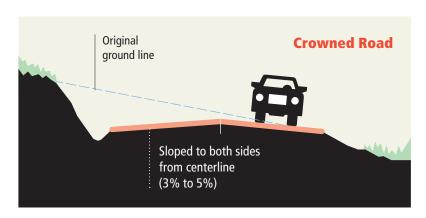
Controlling water on and adjacent to roads is essential for protecting both the structure of a road and the surrounding environment. Water runoff, if not managed properly, can lead to rutting, slumping of road fill, erosion of roadbed material, and ultimately sediment or portions of your road entering the stream.

Various strategies can be used to control water and effectively move it away from a road and onto the forest floor where it will not damage either water quality or a landowner's investment. The following illustrations show strategies for shaping the surface of the road to control water runoff:

FOREST PRACTICES MANUAL

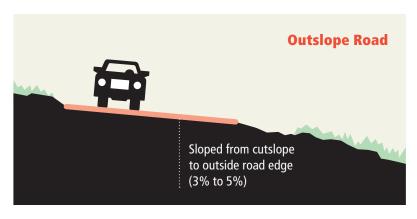
For more information on grading and when to use

crowned, out-sloped, or in-sloped roads, please see **Board Manual Section 3**: Guidelines for Forest Roads.



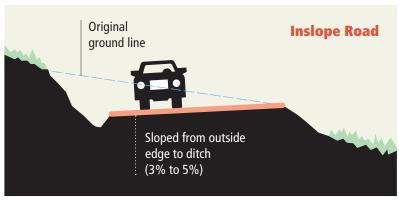
#### WHEN TO USE

- On high use roads.
- When the road, ditches and other drainage structures can be routinely maintained.
- On double-lane main hauling roads.
- During periods of slippery or icy road conditions.
- Effective on any road grade.



#### **WHEN TO USE**

- On gentle grades (< 8%).
- Where constructing and maintaining ditches is not possible.
- On low use or unused roads.
- In areas where the outslope can be maintained to prevent rutting.



#### WHEN TO USE

- Surface drainage needs to be carried to a ditch.
- If outsloping would cause fill erosion.
- To avoid runoff from directly entering a stream.
- Slippery road conditions.
- On steeper road grades.





### **Ditches**

## Well-constructed ditches are essential to maintain proper drainage.

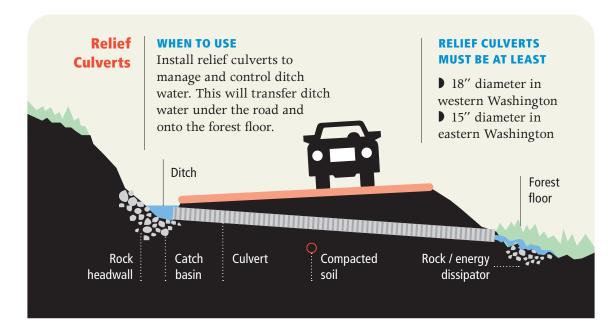
Ditch water should not flow directly into streams and wetlands. Water collected in ditches should be directed to the forest floor or other vegetated areas at regular intervals through ditch-outs or relief culverts.

Seeding ground cover or installing sediment filters, such as straw bales or rock weirs, in ditches helps:

- Description Catch and filter sediment
- Reduce velocity of water
- ▶ Reduce maintenance

Clean ditches only as needed to maintain water flow. Some vegetation in the ditch may help reduce erosion. Clean catch basins as needed to keep them functional. A When needed, use sediment traps, especially when ditch water cannot be re-routed to the forest floor before entering streams or wetlands.

B Exposed soils on edges of roads can be seeded with native grasses or clover to minimize surface runoff.

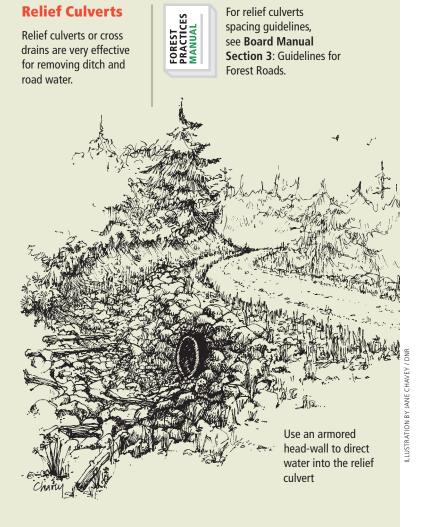


## **Drainage Structures**

Drainage structures are used to deliver road runoff collected from ditches onto the forest floor or vegetated areas. They include relief culverts, water bars, rolling dips, and ditch-outs. Drainage structures minimize erosion of ditches and should be placed frequently enough to reduce sediment from entering water.

## Use culverts, energy dissipaters, or a DNR-approved alternative when necessary to:

- Protect road surfacing
- Protect fill slopes
- Return water to its natural course
- ▶ Reduce the water velocity
- ▶ Protect the discharge point from erosion

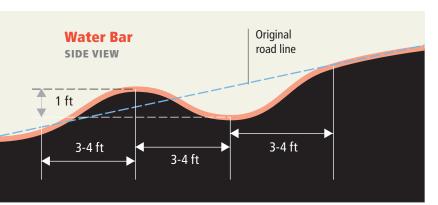




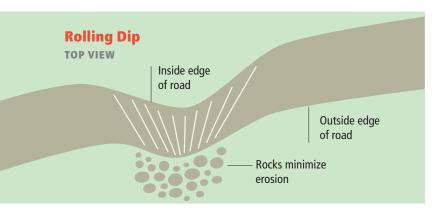






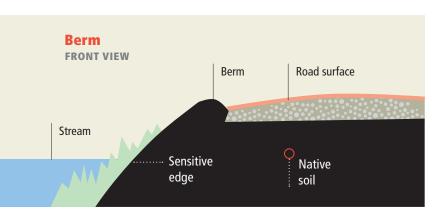


**Water bars** and rolling dips serve the same purpose — both divert water from ditches and the road surface. A water bar is a small hump built into the road surface that runs the width of the road at an angle sufficient to drain water to either a ditch, the forest floor, or a vegetated surface. Water bars are most effective on low-use roads because they require frequent maintenance.

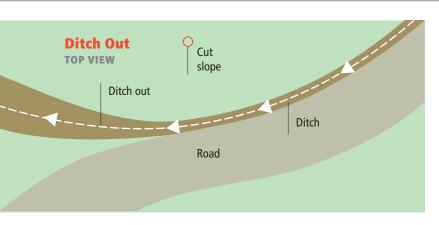


A rolling dip is a gentle roll in the road surface, sloped to carry water to the outside edge of the road. Use energy dissipaters, such as rocks, at the outlet of both water bars and rolling dips to minimize erosion.

Rolling dips should be constructed to accommodate truck haul if that is the intended use of the road.



Berms are constructed by using a grader to create short earthen barriers along the edge of a road. Berms are good to use where a road parallels a stream or wetland. Berms should be kept to a minimum length. Any water that flows along the berm edge needs to be routed to the forest floor in an area that will not affect a stream or wetland. In most cases, an insloped road surface is a better option.



Another type of ditch relief structure that can be used in some instances to route ditch flow to the forest floor is a **ditch out**. Use ditch outs when the terrain allows ditch water to be drained away from the road on the same side the ditch is on. These structures are most common on ridge tops and switchbacks. Ditch outs should not be used where water will drain toward an unstable slope or directly into a stream or wetland.

## Stream Crossing Structures

ashington State has very specific requirements for sizing and locating stream crossing structures (such as bridges, culverts, arches or fords). Structures in or over fish bearing streams must be designed to ensure the following requirements are met: fish passage for all species at all life stages, erosion control, and long term integrity of the structure or removal.

If you plan to install or replace a stream crossing structure you will need to submit an FPA/N. It is strongly recommended you consult with your forest practices forester for a pre-application consultation and/or a road engineering consultant.

Structures in or over non-fish habitat streams must be

designed to withstand 100-year flood events.

Whether you are proposing a new structure in or over fish water or removing and abandoning a current water crossing structure, engineering design drawings will be required. The engineering design drawings must contain certain key elements. Please visit the DNR website at http://file.dnr. wa.gov/ for examples. A standard FPA/N has a 30-day review period. Some forest practices hydraulic projects will require an additional 30-day review by the Department of Fish and Wildlife (WDFW). These projects include:

- ▶ Installing, replacing, or repairing a culvert at or below the bankfull width of Type S or F water (s) that exceeds a five percent gradient,
- Constructing, replacing, or repairing a bridge at or below the bankfull width of unconfined streams in Type S or F water (s), or
- Placing fill material within the 100-year flood level of unconfined streams in Type S or F water (s).

#### **Culverts in Fish Habitat Streams**

Each permit will have size and installation requirements based on stream width. *See photo above*.

#### **Culverts in Non-Fish Habitat Streams**

Each permit will have size and installation requirements for culverts. Both FPA/N and HPA rules require:

#### **NP STREAMS**

**Must pass 100-year flood** with consideration for passage of woody debris

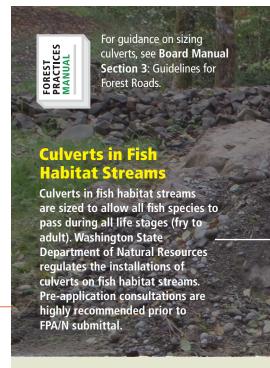
**Must be at least 24" diameter** in Western and Eastern Washington

#### **NS STREAMS**

Must be at least:

**18" diameter** in Western Washington

**15" diameter** in Eastern Washington











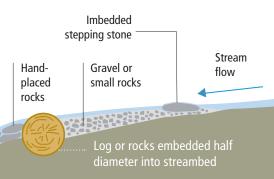
#### **Bridges**

Bridges are used to cross large streams or streams that transport large amounts of woody debris. For wide stream channels, bridges are often preferable to large culverts as they can be less expensive and less complicated to install. Earth embankments near bridges should be protected to prevent erosion during times of high water. Road runoff should be diverted before it reaches the bridge to prevent sediment from entering the stream.

A well-constructed bridge allows the stream to function more naturally.

#### **Fords**

Fords are stream crossings that allow vehicles to drive directly across a non-fish habitat stream. How frequently a road is used is the main factor when determining if a ford is an appropriate stream crossing technique. Fords are best used on rarely used roads that cross shallow streams with bedrock bottoms. Frequent traffic will break down stream gravels and deliver mud from vehicle tires into the channel.



#### **Temporary Crossings**

Temporary stream crossing structures are typically used during the harvest of timber and then removed after completion of harvest. If a stream crossing is needed to access small areas of timber for harvest, a temporary crossing is a practical option. They are also useful on complex crossings where fish passage is difficult or on roads where washouts are likely. Often, the long-term maintenance cost of a permanent crossing will exceed the cost of installation, making temporary crossings more economical. The crossing can usually be restored to the original stream condition. In more complicated instances, temporary crossings may be the only option due to the risk of damage to natural resources.



Permanent and temporary stream crossing structures must be indicated

on the activity map submitted with an FPA/N. Temporary structures can only be used for one season and must be abandoned when indicated on the FPA/N. Contact your DNR region office to schedule an on-site meeting with DNR and WDFW.

## Maintaining Roads During Harvest Use

Forest road surfaces can soften due to rain or periods of thawing. Using roads in the wet season can cause fine sediment to enter streams through muddy runoff water. The mixture of fine sediment and water is also known as "turbidity." Turbidity refers to the very small, dissolved materials that remain suspended in water and prevent light from penetrating. Consistently high turbidity levels can cause stress to fish, affect fish feeding rates, impair their homing instincts, and reduce growth rates. Sediment also can smother fish eggs and affect aquatic insect life.



#### **Cold Weather**

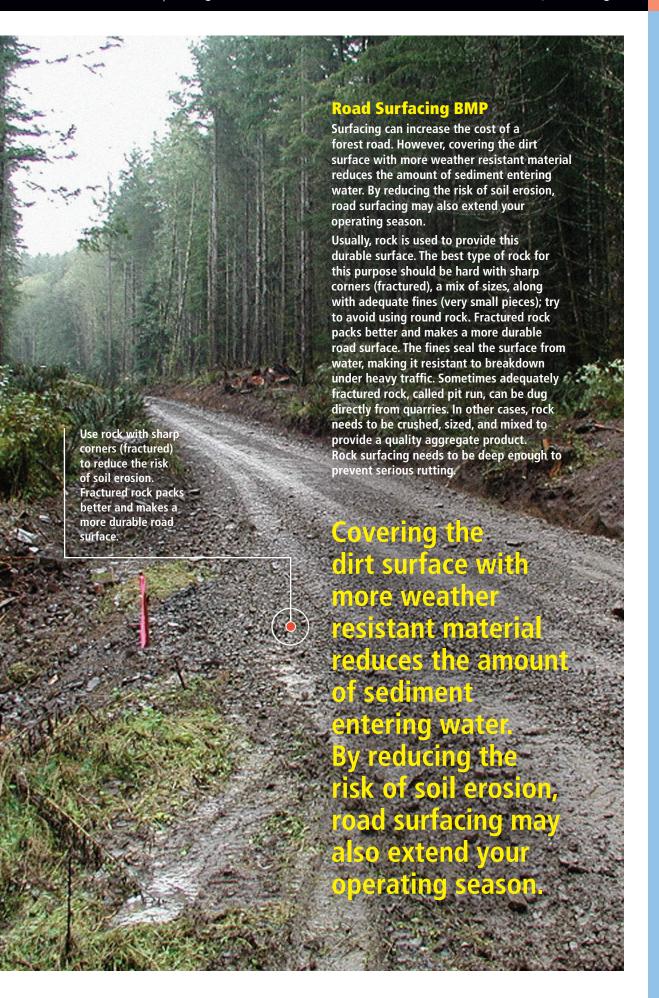
When plowing snow for winter timber harvest, it's best to leave two to four inches of snow on the surface. It is also advisable to provide breaks in the snow berm to allow road drainage; however, avoid locating breaks where road runoff will drain to streams or wetlands. Remember, wheel tracks in the snow will channel meltwater down the road instead of on to the forest floor.



#### Post-Harvest Maintenance

After harvest, make sure drainage structures are functional. Inspect and maintain culvert inlets and outlets, drainage structures, and ditches so that water continues to move across or under the road and doesn't cause erosion. Provide effective road surface drainage, such as water bars, crowned and/or out sloped surfaces, and sediment traps.







## Suggestions for Success

The following list has suggestions to help you achieve management objectives while protecting long-term investments and public resources. These suggestions may exceed Forest Practices Rules.

- ☐ Regularly inspect roads for maintenance needs before, during, and/or after:
- Stormy weather
- Freeze-thaw conditions
- ▶ The spring thaw or winter wet season
- Log hauling or heavy traffic
- The end of dry season prior to the start of the wet season

#### When inspecting roads:

- Check for ditches, culverts, water-crossing structures, water bars, flumes, and energy dissipaters that may be blocked, eroded or not functioning.
- Check for evidence of cracking, rutting and poor drainage in the road surface.
- Schedule repairs for identified problems.

#### When plowing snow from roads in:



### WESTERN WASHINGTON

**Try to avoid snow plowing roads**; if you must, don't disturb the road surface.





### EASTERN WASHINGTON

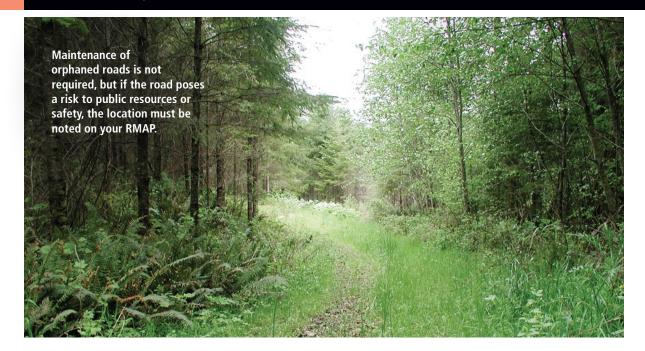
Plow roads, leaving 2-4 inches of snow on the surface.



#### **General Maintenance Strategies**

Grading at appropriate times helps extend the life of your road by maintaining proper drainage and preventing pooling of excess water, which can damage the sub-grade.

- Avoid grading roads unnecessarily or when soils are saturated or excessively dry.
- Install and/or replace culverts during the dry season.
- Check road surface material prior to harvest or heavy use, and especially during the rainy season; additional surfacing material may be needed.
- Mark culverts on the ground before grading.
- Do not use roads during excessively wet or freeze/thaw conditions.
- Reduce any sediment that has the potential to enter streams or wetlands; measures include using fabric or spreading straw to stabilize surfaces prone to erosion and not using the road.
- Control roadside vegetation, but if using chemicals, keep them away from streams and wetlands.
- Exposed soil can be seeded with native grass or clover along roadsides to help control erosion, provide forage, and minimize vegetation maintenance costs.
- Use gates or other blockages to limit unwanted use/access.



# On-Going Maintenance

Road maintenance is the ongoing responsibility of the landowner, even after the forest practices operation is completed. Roads must be maintained to prevent damage to public resources.

e aware of early signs of road damage, such as ruts. They indicate that the road is deteriorating. Serious damage to road surfaces starts with excess and standing water. Both are a sign of road drainage problems. Avoid damage by properly sloping the road surface so water runs off onto the forest floor.

Road surfaces should maintain a stable running surface and provide functional surface drainage. Avoid grading sections of road that do not need it. Grading creates a source of sediment by loosening the compacted surface. Raise the blade where grading is not needed. Grading active haul roads during rainy weather may cause sediment to enter streams and can damage the road surface.

Significant amounts of road surfacing can be lost as dust. Applying water can decrease dust. Occasionally, other dust abatement materials are used, such as oil and other chemicals. However, these can be pollutants, and caution should be used near streams and wetlands. (Please see the Chemical Use chapter on page 128.)

#### **▲ Orphaned Roads**

An orphaned road is a road or railroad grade that the forest landowner has not used for forest practices activities since 1974. If orphaned roads pose a risk to public resources or public safety, their location must be included on the map submitted with a landowner's Checklist RMAP.

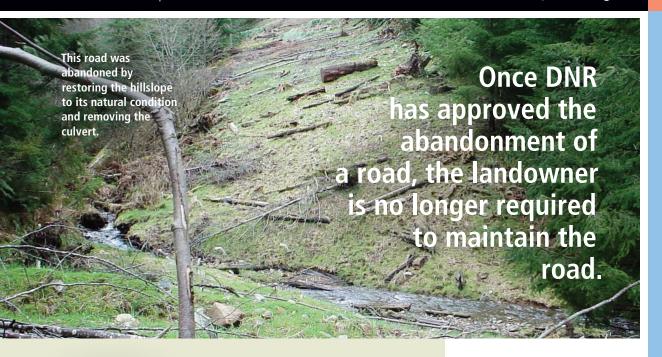
## Control Roadside Vegetation

### CONTROL ROADSIDE VEGETATION TO:

- ▶ Increase visibility for drivers
- Allow sunlight to dry out the road surface
- Minimize organic debris falling on the road and blocking drainage



You must still meet on-going maintenance requirements in WAC 222-24-052







Roads that will be abandoned must be

shown on the activity map submitted with an FPA/N and can only be used for one season. They must be abandoned before the FPA/N expires.



Culvert and bridge removals that are associated with Type S or F water(s) may require detailed plans. See page 46 for additional information.

#### **Abandonment**

Forest roads that no longer need to be used can be abandoned. To abandon a road, many factors must be considered, the most important of which are the road's location and potential impacts to public resources.

Abandonment strategies may involve the removal of stream crossing structures and unstable road fill, installing water bars, revegetating exposed soils, and other similar techniques. In many cases, it may be cheaper to abandon a road than to maintain it, especially if the road is not likely to be used for many years. DNR must approve the roadwork before the road can be considered abandoned. After DNR has approved the completed work associated with the abandonment plan, the landowner is no longer required to maintain the road.

#### ANY FOREST ROAD MAY BE ABANDONED BY FOLLOWING PROPER PROCEDURES, WHICH INCLUDES BUT IS NOT LIMITED TO THE FOLLOWING:

- Minimizing erosion
- Ensuring roads do not inhibit water movement through wetlands
- Leaving ditches in a condition that reduces erosion
- Removing bridges, culverts, or fords
- Stabilizing road cuts and removing fill
- Blocking vehicle access
- Installing erosion control measures, such as water bars
- Seeding exposed soils to control erosion



# Suggestions for Success

The following list has suggestions to help you achieve management objectives while protecting long-term investments and public resources. These suggestions may exceed Forest Practices Rules.

#### ✓ I have read the Forest Roads chapter

## ☐ Assemble property information

- Forest practices activity map
- Forest practices resource map
- Aerial photos
- ▶ Property deeds, surveys, or real estate contracts
- ▶ Check with DNR for information on sensitive wildlife species and cultural resources, potentially unstable slopes, and installation or removal of stream crossing structures
- Check for legal access and obtain if necessary



FOREST PRACTICES APPLICATION HINT

For maps, please use the Forest Practices Activity Mapping Tool at: https://fortress.wa.gov/dnr/protectiongis/ fpamt/default.aspx

## ☐ Determine purpose of road network

- ▶ Length of time needed (long-term for future activities such as thinning, tree planting, future harvest, permanent culvert/road vs. temporary culvert/road)
- Year-round or seasonal use
- Method of harvest

#### ■ Locate all

- ▶ Streams and wetlands within 200 feet of the road and verify water typing (see definitions in WAC 222-16-031)
- Bogs or low nutrient fens; roads should not be constructed in these areas
- Potentially unstable slopes or landforms (See Board Manual Section 16: Guidelines for Evaluating Potentially Unstable Slopes and Landforms)



- Property lines and harvest area boundaries
- Existing roads and landings
- Rock sources, if needed

## □ Properly design and locate roads to:

- ▶ Follow contours of the terrain to take advantage of natural drainage
- Minimize potential for erosion
- Accommodate harvest and transportation needs
- Minimize number of landings
- Minimize cuts, fills, and stream crossings
- Meet safety considerations

☐ If building roads in difficult terrain and/or unstable areas, a qualified expert's report or road engineer may be necessary to complete additional information for the FPA/N

## ☐ To minimize impacts to public resources, avoid:

- Excessively steep terrain
- Potentially unstable slopes and landforms
- Multiple crossings over the same stream
- Filling, draining, and crossing wetlands
- Roads that parallel wetlands and streams
- Narrow canyons
- Excessive number of roads
- Large cuts and fills
- ▶ Road gradients greater than 12 percent
- ▶ Areas of historical, cultural, and archaeological importance (see page 22 for more information)

## ☐ Plan for the proper number, size and location of

- Culverts
- Turn-outs
- Wide curves
- End-haul and spoil disposal areas

## ☐ If placing culverts, bridges, or fords in fish habitat streams:

- ▶ Contact the Washington State Department of Natural Resources region office nearest you. A map of DNR regions can be found at: www.dnr.wa.gov/about/ dnr-regions-and-districts
- ☐ To assist the road construction operator and in preparation for filling out the Forest Practices Application/Notification activity map make a simple map showing:
- Property and harvest unit boundaries
- Physical features, e.g., streams, wetlands, steep slopes, etc.
- Road locations
- Water crossing structure locations

■ Obtain all required permits
from city, county, state, and
federal agencies

■ Communicate your plans
with neighbors, adjacent
landowners, and Washington
<b>Tribal governments</b>

☐ Plan for long-term road maintenance