### Regular Board Meeting – November 10, 2015 Natural Resources Building, Room 172, Olympia

**Please note:** All times are estimates to assist in scheduling and may be changed subject to the business of the day and at the Chair's discretion. The meeting will be recorded.

#### **DRAFT AGENDA**

	DRAFT AGENDA			
9:00 a.m 9:05 a.m.	Welcome and Introductions Safety Briefing – Patricia Anderson, Department of Natural Resources (DNR)			
9:05 a.m 9:15 a.m.	Approval of Minutes  Action: Approve August 11 and October 27, 2015, meeting minutes			
9:15 a.m. – 9:25 a.m.	Report from Chair			
9:25 a.m. – 9:40 a.m.	Public Comment – This time is for public comment on general Board topics. Comments on any Board action item that will occur later in the meeting will be allowed prior to each action taken.			
9:40 a.m. – 10:10 a.m.	October 27 Field Tour Recap – Board Members			
10:10 a.m. – 10:20 a.m.	Public Comment on Board Manual Section 16 Unstable Slopes			
10:20 a.m. – 10:35 a.m.	Break			
10:35 a.m. – 11:25 a.m.	Board Manual Section 16 Unstable Slopes – Marc Ratcliff and Marc Engel, DNR  Action: Consider approval of board manual section.			
11:25 a.m. – 11:35 a.m.	Public Comment on Master Project Schedule			
11:35 a.m. – 12:00 p.m.	2015-2017 Biennial Master Project Schedule Check-in - Hans Berge, DNR Action: Consider authorizing CMER to spend General Fund-State money on priority projects.			
12:00 p.m. – 1:00 p.m.	Lunch			
1:00 p.m 1:15 p.m.	Public Comment – This time is for public comment on general Board topics for individuals not available to comment in the morning comment period. Comments on any Board action item that will occur later in the meeting will be allowed prior to each action taken.			
1:15 p.m. – 2:00 p.m.	Compliance Monitoring 2014 Interim Report – Garren Andrews and Donelle Mahan, DNR			
2:00 p.m. – 2:20 p.m.	<b>TFW Policy Committee's Type F Matrix Update</b> - Adrian Miller, Co-Chair and Hans Berge, DNR			
2:20 p.m. – 2:40 p.m.	Non-Point Source Plan Update – Ben Rau, Department of Ecology			

Future FPB Meetings

2:40 p.m. – 3:10 p.m.	Selection Process for Committee Co-Chairs		
	TFW Policy Committee - Adrian Miller, Chair		
	CMER – Todd Baldwin and Doug Hooks, Co-chairs		
	TFW Cultural Resources Roundtable – Jeffrey Thomas and		
	Karen Terwilleger, Co-chairs		
3:10 p.m. – 3:25 p.m.	Break		
3:25 p.m. – 3:40 p.m.	Northern Spotted Owl Status Review Update – Kevin Kalasz, WDFW		
3:40 p.m. – 3:55 p.m.	Staff Reports		
	A. Adaptive Management - Hans Berge, DNR		
	B. Board Manual Development - Marc Ratcliff, DNR		
	C. Compliance Monitoring – Garren Andrews, DNR		
	D. Small Forest Landowner Advisory Committee and Small Forest		
	Landowner Office -Tami Miketa, DNR		
	E. <b>TFW Cultural Resources Roundtable</b> – Jeffrey Thomas and		
	Karen Terwilleger, Co-chairs		
	F. <b>Upland Wildlife Update</b> - Terry Jackson, Washington Department		
	of Fish and Wildlife (WDFW)		
3:55 p.m. – 4:05 p.m.	Public Comment on Board's 2016 Work Plan		
4:05 p.m. – 4:25 p.m.	2016 Work Planning - Marc Engel, DNR		
	Action: Approve Boards 2016 Work Plan and set the Boards 2016		
	regular meeting dates.		
	Executive Session		
	To discuss anticipated litigation, pending litigation, or any other matter		
	suitable for Executive Session under RCW 42.30.110		
	· · · · · · · · · · · · · · · · · · ·		

1	FOREST PRACTICES BOARD
2	Regular Board Meeting
3	August 11, 2015
4	Natural Resources Building, Room 172
5	Olympia, Washington
6	
7	Members Present
8	Stephen Bernath, Chair, Department of Natural Resources
9	Bill Little, Timber Products Union Representative
10	Bob Guenther, General Public Member/Small Forest Landowner
11	Brent Davies, General Public Member
12	Carmen Smith, General Public Member/Independent Logging Contractor
13	Court Stanley, General Public Member
14 15	Dave Somers, Snohomish County Commissioner David Herrera, General Public Member (participated 9 a.m. – 12 p.m.)
16	Joe Stohr, Designee for Director, Department of Fish and Wildlife
17	Patrick Capper, Designee for Director, Department of Agriculture
18	Tom Laurie, Designee for Director, Department of Ecology
19	Paula Swedeen, General Public Member
20	Tudia Swedech, General Tudio Member
21	Members Absent
22	Heather Ballash, Designee for Director, Department of Commerce
23	
24	Staff
25	Chris Hanlon-Meyer, Forest Practices Division Manager
26	Marc Engel, Forest Practices Assistant Division Manager
27	Patricia Anderson, Rules Coordinator
28	Phil Ferester, Senior Counsel
29	
30	WELCOME AND INTRODUCTIONS
31	Stephen Bernath called the Forest Practices Board (FPB or Board) meeting to order at 9 a.m.
32	Introductions of Board and staff were made. Bernath acknowledged Aaron Everett, Department of
33	Natural Resources (DNR), for his service on the Board.
34 35	APPROVAL OF MINUTES
36	Joe Stohr made the following changes to the May 12, 2015 meeting minutes:
37	<ul> <li>Added "and the pace for the work on stream typing" after "program" on page 2, line 35.</li> </ul>
38	<ul> <li>Modified the sentences on page 5, starting on line 29 to read as follows:</li> </ul>
39	"She said 17 permits were within one mile of either WDFW identified TCB habitat or Federal
40	habitat and were evaluated by WDFW concerning any potential risk to the butterfly. No FPAs
41	needed to be conditioned and no protection issues have arisen during those activities."
42	<ul> <li>Modified paragraphs on page 6, lines 21-27 as follows:</li> </ul>
43	" will begin and how long it will take. Bell stated starting in May/June and go for 2-3 years the
44	status review should be going out for public review in August, and a final report with
45	recommendations will be presented to the Fish and Wildlife Commission in January 2016. This
46	will be the best way to determine the broader population and distribution.
47	

Joe Stohr asked Bell to confirm the status listing until the 3-year information gathering was done to take action. Bell agreed not until info is gathered can any action be taken/decision."

Stephen Bernath made the following change:

• Added "on the Type N issue" after "occurred" on page 4, line 26.

MOTION: Dave Somers moved the Forest Practices Board approve the May 12, 2015 meeting

minutes as amended.

SECONDED: Bill Little

12 ACTION: Motion passed. (11 support / 1 abstention (Swedeen)

#### REPORT FROM CHAIR

Stephen Bernath acknowledged the Timber, Fish and Wildlife (TFW) caucuses in supporting and obtaining funding for the Adaptive Management Program this past legislative session. He announced that the Board will have an opportunity to go out into the field on October 27, 2015 to better understand how water typing works.

He also reported on changes to the agenda which include moving action items to the beginning of the day and moving the staff reports to the end of the day. He also confirmed the use of the second public comment period for those not in attendance in the morning.

#### GENERAL PUBLIC COMMENT

None.

#### PUBLIC COMMENT ON BOARD MANUAL SECTION 16 UNSTABLE SLOPES

Chris Mendoza, conservation caucus, requested the Board defer approval of Board Manual Section 16 to the November meeting. He said the conservation caucus disagrees with certain word changes such as striking the word "recommend" and replacing "should be" with "may be". They believe these edits go against the Board's November 2014 motion.

Karen Terwilleger, Washington Forest Protection Association (WFPA), said they support the amendments to Section 16 and requested the Board approve the board manual section.

#### **BOARD MANUAL SECTION 16 UNSTABLE SLOPES**

Marc Ratcliff, DNR, requested the Board's approval of Board Manual Section 16, Guidelines for Evaluating Potentially Unstable Slopes and Landforms.

He said in November, the Board requested DNR to complete the second phase by convening a Policy stakeholder group to review the revised material and continue to development guidance for estimating delivery potential.

- He said the time required to complete both a stakeholder review and complete the delivery assessment guidance was not sufficient due to the research needed for and review of different
- 46 methodologies and the competing work priorities that delayed products from group participants.

48 Ratcliff highlighted some areas of disagreement among stakeholders and how staff dealt with them:

- Relating the technical methods to determine the groundwater recharge areas (GWRA) for glacial landslides with non-glacial landslides: Staff remedied this by separating the technical guidance for glacial landslides with considerations that groundwater assessment may need evaluation when subsurface water has the potential to influence a non-glacial deep-seated landslide.
- Using a risk matrix that would lead to a prescriptive outcome based on tools or methods used for the analysis: Staff chose not to include the risk matrix because prescriptive outcomes are appropriate for rules, not guidance in the Board Manual.
- Combining Parts 7.5 Synthesis, and Part 8 Geotechnical Reports into one part went beyond the Board's motion: Staff decided combining the content of the two parts is easier to follow and minimizes redundancy.
- Using the terms '<u>suggested</u>' and '<u>recommended</u>' and the use of '<u>must</u>' replacing '<u>may</u>': Staff amended sentences to avoid using recommended or suggested and used 'must' only in the context of rule requirements.

He concluded by recognizing the participants and requested the Board approve the board manual section.

Tom Laurie commented on a job well done in a short amount of time.

Dave Somers voiced concern over certain wording still not agreed to by all caucuses. He said based on his experience words do matter and suggested the language be dealt with before taking any action.

MOTION: Court Stanley moved the Forest Practices Board approve Board Manual Section 16, Guidelines for Evaluating Potential Unstable Slopes. He further moved the Board allow staff to make minor editorial changes if necessary prior to distribution.

In addition, Stanley moved the Board direct DNR staff to continue the stakeholder process to complete the board manual revisions specific to assessing delivery potential for shallow rapid landslides by the November 10, 2015, Board meeting.

#### SECONDED: Tom Laurie

#### **Board Discussion:**

Paula Swedeen said if an expert thinks a certain method in a certain context should be used to get the best result and "should" was their original language, it is the expert's opinion and does not cross the line to rule. She suggested approving the manual as presented but deal with the wording issues in the next phase for approval at the November Board meeting.

Stephen Bernath asked staff if the language issues could be dealt with in the next phase. Marc Engel responded that staff could initiate conversations, but wanted it to be limited to only those issues identified in the public comments.

Brent Davies supported limiting the wording issues to just those highlighted in the Conservation Caucus's comment letter.

Joe Stohr said he supported getting the wording issues resolved for a final product.

Forest Practices Board August 11, 2015 Draft Meeting Minutes

1 Dave Somers said he also supported limiting the discussion to those highlighted in the Conservation 2 Caucus's comment letter. 3 4 Court Stanley supported the guidance as presented and to limit discussions on wording issues to those 5 expressed in the WFPA and Conservation Caucus's letters. 6 7 Bernath supported approving the manual as presented and have the stakeholders continue discussion 8 on those issues outlined in the comments presented. 9 10 Court Stanley amended the second paragraph of his motion to read: 11 12 In addition, Stanley moved the Board direct DNR staff to continue the stakeholder 13 process, complete the board manual revisions specific to assessing delivery potential 14 for landslide runout, and address Conservation Caucus's and WFPA's comments 15 submitted to the Board today by the November 10, 2015. 16 17 SECONDED: Tom Laurie 18 19 **Board Discussion:** 20 Dave Somers said he would support the motion and stressed the importance of retaining the technical recommendations that were made. 21 22 23 Tom Laurie agreed with Somers that the wording issues are nuances of emphasis and context matters. 24 25 **ACTION:** Motion passed. (Capper not available for vote.) 26 PUBLIC COMMENT ON CULTURAL RESOURCE ROUNDTABLE REPORT 27 28 29 None. 30 TFW CULTURAL RESOURCES ROUNDTABLE ANNUAL REPORT 31 Karen Terwilleger, co-chair, reviewed the activities completed on the conditioning authority task on 32 their annual report. She said this topic has increased the number of active participants in the TFW 33 Cultural Resources Roundtable (Roundtable). She also said in 2016 the Roundtable will continue 34 working on the issues related to WAC 222-20-120 interpretation and DNR's conditioning authority 35 and will bring a timeline and schedule to the Board. 36 37 Bernath asked for an update on the facilitator and note taker contract. Marc Engel said a Request for 38 Proposal went out for bid, four proposals were received, and a subcommittee of the Roundtable is in 39 the process of rating them. 40 41 Jeffrey Thomas, co-chair, shared some activities that the Roundtable is involved in, specifically

WAC 222-20-120. He said the Roundtable is looking at the rule content, what it does, and how it

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should be written.

- 1 PUBLIC COMMENT ON THE ADAPTIVE MANAGEMENT PROGRAM WETLAND
- 2 RESEARCH AND MONITORING STRATEGY: FOREST PRACTICES AND WETLANDS
- 3 REPORT AND EFFECTS OF FORESTED ROADS AND TREE REMOVAL IN OR NEAR
- 4 WETLANDS OF THE PACIFIC NORTHWEST LITERATURE SYNTHESIS

5 None.

6

- 7 ADAPTIVE MANAGEMENT PROGRAM WETLAND RESEARCH AND MONITORING
- 8 STRATEGY: FOREST PRACTICES AND WETLANDS REPORT AND EFFECTS OF
- 9 FORESTED ROADS AND TREE REMOVAL IN OR NEAR WETLANDS OF THE PACIFIC
- 10 NORTHWEST LITERATURE SYNTHESIS
- Hans Berge, DNR, reviewed the reports with the Board and requested the Board accept TFW Policy
- 12 Committee's recommendation to take no action at this time. He said the two reports together form the
- basis of the best available science to guide an assessment of forest practices in and around wetlands.

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- 15 MOTION: Tom Laurie moved the Forest Practices Board accept TFW Policy Committee's
- recommendation to take no action on the Wetland Research and Monitoring Strategy:
  - Forest Practices and Wetlands Report.

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19 SECONDED: Paula Swedeen

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21 ACTION: Motion passed unanimously.

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MOTION: Brent Davies moved the Forest Practices Board accept TFW Policy Committee's

recommendation to take no action on the Effects of Forested Roads and Tree Removal

in or Near Wetlands of the Pacific Northwest Literature Synthesis.

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SECONDED: Patrick Capper

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Motion passed unanimously.

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#### LEGISLATIVE UPDATE

• Forests and Fish Support Account Appropriation

Chris Hanlon-Meyer, DNR, provided an update on DNR's 2015-2017 budget. He said the following appropriations were made.

			+ - , ,
35	•	Forests and Fish Adaptive Management GF-State Appropriation	\$5,894,000
36	•	Forest Practices Application Account	\$1,763,000
37	•	DNR - Forest Practices	
38		<ul> <li>Forest Riparian Easement Program</li> </ul>	\$3,500,000
39		<ul> <li>Rivers and Habitat Open Space Program</li> </ul>	\$1,000,000
40	•	Family Forest Fish Passage Program	\$5,000,000
41	•	Geological Hazards and LiDAR	\$4,645,000

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He also said DNR promoted several legislative proposals successfully, including SB 5088 which establishes an efficient and cost-effective process for acquiring and analyzing LiDAR data that will be available to the public.

45 46 47 \$9,011,000

#### PUBLIC COMMENT ON TFW POLICY COMMITTEE'S WORK PRIORITIES

Mary Scurlock explained why the Conservation Caucus believes Board direction may be needed prior to the conclusion of the Type F process. Because the permanent water typing rule is still in dispute

4 resolution, caucuses are allowed to pursue resolution in outside forums, including in court as stated in

TFW Policy Committee ground rules.

Karen Terwilleger, WFPA, explained how rules are amended in the adaptive management process. She said the process is very strict and conservative.

#### TFW POLICY COMMITTEE'S WORK PRIORITIES

Adrian Miller, co-chair, reviewed the water typing matrix the co-chairs developed and said it was not a TFW Policy Committee consensus document. He said the matrix is a dynamic document that tracks what has been done and details the decisions made. He reviewed some of the elements in the matrix as they relate to the Board's motion, and he indicated that DNR will submit a proposal initiation for off-channel habitat, which is essential for the adaptive management process to work.

Chris Hanlon-Meyer, co-chair, said the description of the physical criteria in the matrix is the only part that is not part of the Board motion, but it is valued by the TFW Policy Committee.

Hans Berge, DNR, reviewed the Adaptive Management Administrator's responsibilities on the matrix which includes the hydro layer model evaluation process.

MOTION:

Carmen Smith moved the Forest Practices Board direct TFW Policy Committee to accept the Type F matrix as the framework to complete the evaluation of all components needed to establish a permanent water typing rule. The Board recognizes the incorporation into the Type F matrix of the Policy work on electrofishing, off-channel habitat and the Adaptive Management Program Administrator work on the water typing model.

In addition, Smith moved the Board direct the TFW Policy co-chairs to facilitate implementation of the matrix to get to a permanent rule, guidance and/or training. The Board acknowledges that there may be adjustments to the matrix to account for additional necessary steps.

She further moved the Board direct the co-chairs to report on progress toward completing the work described in the matrix at each regular Board meeting until completed. The Board considers the Type F work assigned to TFW Policy Committee to be consistent with the adaptive management process including decision making by consensus. The co-chair reports will include a description of any non-consensus issues and the basis for each diverging viewpoint.

The Board generally expects TFW Policy Committee to:

- use the existing information,
- develop a method for addressing streams not on the hydro layer,
- make methods as accurate as possible,
- balance error,
  - minimize electrofishing,
- improve map over time,

- develop methods to locate the stream break points on the ground, and
- ensure the methods address small forest landowners.

She moved the Board direct the TFW Policy Committee to bring recommendations to establish a permanent water typing rule to the Board by the November 2016 regular meeting.

#### SECONDED: Bill Little

- Board Discussion:
- Bernath acknowledged the hard work conducted by the co-chairs in putting the matrix together. He encouraged the Board to support the motion as a path forward to having a permanent water typing rule.

Paula Swedeen asked what happens if recommendations are not provided in 2016. Hanlon-Meyer responded that progress reports will be provided at the Board's quarterly meetings, allowing the Board to provide further direction if needed prior to November 2016.

Motion passed unanimously. (Herrera not available for vote.)

#### **PUBLIC COMMENT**

Marc Gauthier, Upper Columbia United Tribes, asked for the Board's assistance in obtaining a phone line to allow tribal participation at the TFW Cultural Resources Roundtable meetings. Bernath responded that DNR would be happy to get that established. Gauthier also said there is concern with the pace of moving through the Type F issue, having a drought year, and how to address the water typing determinations that are made now. He also voiced concerns over the reduction in sample size for compliance monitoring.

# BARRED OWL CONTROL MEASURES UPDATE AND NSO SPECIES REVIEW PROCESS

- 31 Penny Becker, Washington Department of Fish and Wildlife, provided an update on the Periodic
- 32 Status Review process that includes the Northern spotted owl (NSO) as one of 46 state-listed species.
- 33 She said WAC 232-12-297 requires a status review every five years to determine if a species
- requires uplisting, downlisting, or no change. The NSO listing status is currently under review.

 Robin Bown, U.S. Fish and Wildlife Service (Service), provided an update on the federal NSO status review process. She said a petition to list the NSO as federally endangered occurred in August 2012, and in April 2015 a positive 90-day finding was determined. She said the Service is on track to complete their 12-month status review on or before June 30, 2017, to determine if the petitioned uplisting to endangered is warranted.

#### NORTHERN SPOTTED OWL IMPLEMENTATION TEAM UPDATE

- Lauren Burnes, DNR, provided an update on the team's activities which included:
- Meeting on August 7, 2015 to discuss the scope and structure of a programmatic Safe Harbor Agreement
- Forming a subgroup of technical representatives to work on:
  - o defining and determining baseline habitat conditions and net conservation benefit above baseline

- 1 o developing management options; and
  - Assisting DNR in evaluating and prioritizing Riparian and Habitat Open Space Program applications for Northern spotted owl benefit.

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#### PUBLIC COMMENT ON CMER MEMBERSHIP

- 6 Marc Gauthier, Upper Columbia United Tribes, said recruiting a chair for the Cooperative
- 7 Monitoring, Evaluation and Research Committee (CMER) Scientific Advisory Group-Eastside group
- 8 was difficult. Historically it has been co-chaired by tribal participants who do not want to continue.
- 9 He asked for assistance in dealing with the situation.

10 11

#### CMER MEMBERSHIP

Hans Berge, DNR, requested the Board approve Marc Hayes as a CMER member.

13 14

- MOTION: Joe Stohr moved the Forest Practices Board approve Table 2 dated August 2015 as the
- 15 current CMER roster that reflects Marc Hayes as a member of CMER.

16 17

SECONDED: Bob Guenther

18

19 ACTION: Motion passed unanimously. (Dave Herrera not available for vote.)

20 21

#### STAFF REPORTS

- 22 Adaptive Management
- Hans Berge, DNR, updated the Board on a plan to spend 5.9 million general fund state money in the
- 24 next two years. He said the issues are capacity, accountability, and flexibility. He will provide further
- 25 direction needed from the Board at the November meeting.

26

- 27 Small Forest Landowner Advisory Committee and Small Forest Landowner Office
- 28 Tami Miketa, DNR, provided a summary of accomplishments for the 2013-2015 biennium which
- 29 included the Forestry Riparian Easement, Family Forest Fish Passage, Rivers and Habitat Open
- 30 Space, and the Forest Stewardship programs.

31

- 32 No further discussion on the following staff reports:
- Board Manual Development
- Compliance Monitoring
- Rule Making Activity and 2014 Work Plan
- Upland Wildlife Working Group

3738

#### PUBLIC COMMENT ON BOARD'S 2015 WORK PLAN

- 39 Chris Mendoza, Conservation Caucus, provided comments on Type N perennial initiation point board
- 40 manual and DNR's letter stating that the state is in a severe drought. He suggested gathering all the
- 41 information pertinent to the manual if it is to be completed by November.

42 43

#### 2015 WORK PLANNING

- 44 Marc Engel, DNR, recapped some of the changes the Board made via Board motions during the
- 45 meeting. He said the work plan will be adjusted to reflect the following changes:
- TFW Policy Committee to report quarterly on water typing matrix
- Board Manual Section 16 added for November meeting
- TFW Cultural Resources Roundtable recommendation moved to 2016

- 1 Type F moved to 2016
- October 27, 2015 field tour relating to water typing

3

#### 4 **NEW BUSINESS**

- 5 TFW Co-chairs Method for all TFW committees to have rotation of members serving as co-6 chairs
- Bernath asked the co-chairs from each TFW committee to share their processes for selecting cochairs and the rotation schedule. The co-chairs and committees are:
- 9 Adrian Miller and Chris Hanlon-Meyer, TFW Policy Committee
  - Doug Hooks and Todd Baldwin, CMER
  - Jeffrey Thomas and Karen Terwilleger, TFW Cultural Resources Roundtable

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Doug Hooks said CMER's process is outlined in the CMER Protocol Standard Manual. Adrian Miller responded that TFW Policy Committee does not have a process, but currently is in discussions to develop a process. Karen Terwilleger said the TFW Cultural Resources Roundtable does not have a formal process for service or nomination, and it has long-standing co-chairs.

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MOTION: Brent Davies moved the Forest Practices Board request each of the TFW committees that do not have a process for selecting co-chairs, to discuss a possible process and report back to the Board in November. The process should consider terms limits, how many consecutive terms, staggered terms, how co-chairs are elected whether by consensus or by a majority quorum of members. The co-chairs should be reflective of the participant pool.

2324

SECONDED: Paula Swedeen

2526

- 27 Board Discussion:
- Joe Stohr stated he does not see a problem with the various styles of selection processes.

29 30

Bernath stated the TFW committees should spend some time developing a process to assist with recruiting for co-chairs.

31 32 33

ACTION: Motion passed. 10 support / 1 oppose (Stohr) (Herrera not available for vote.)

34

- 35 EXECUTIVE SESSION
- 36 None.

37

38 Meeting adjourned at 3:15 p.m.

1	FOREST PRACTICES BOARD
2	Special Board Meeting (Field Tour)
3	October 27, 2015
4	Capital Forest
5	Olympia, Washington
6	
7	Members Present
8	Stephen Bernath, Chair, Department of Natural Resources
9	Bob Guenther, General Public Member/Small Forest Landowner
10	Brent Davies, General Public Member
11	Carmen Smith, General Public Member/Independent Logging Contractor
12	Court Stanley, General Public Member
13	David Herrera, General Public Member (participated 9 a.m. – 12 p.m.)
14	Heather Ballash, Designee for Director, Department of Commerce
15	Patrick Capper, Designee for Director, Department of Agriculture
16	Paula Swedeen, General Public Member
17	Tom Laurie, Designee for Director, Department of Ecology
18	
19	Members Absent
20	Bill Little, Timber Products Union Representative
21	Dave Somers, Snohomish County Commissioner  Lea Stellar Designed for Director Department of Fish and Wildlife
22	Joe Stohr, Designee for Director, Department of Fish and Wildlife
23	Staff
24	Staff Lim Housing Forest Practices Acting Assistant Division Manager
<ul><li>25</li><li>26</li></ul>	Jim Heuring, Forest Practices Acting Assistant Division Manager  Marc Engel, Forest Practices Acting Division Manager
27	Patricia Anderson, Rules Coordinator
28	Phil Ferester, Senior Counsel
29	1 iii Perester, Semor Counser
30	WELCOME AND CALL TO ORDER
31	Stephen Bernath called the Forest Practices Board (Board) meeting to order at 9 a.m. He said the
32	agenda today is designed to inform the Board on how water typing is implemented for future decision
33	making. He said the tour is about how the rule is currently stated and how the board manual provides
34	guidance for protocol surveys, not about how individual landowners implement these rules on their
35	lands.
36	
37	The Board received the following presentations
38	Water Typing Background and History – Marc Engel, DNR
39	<ul> <li>Water Typing Modification Process, Type F Rule (WAC 222-16-031) and Board Manual Section</li> </ul>
40	13, Determining Fish Use – Donelle Mahan and Marc Ratcliff, DNR
41	• Type F Matrix - Hans Berge, DNR
42	<ul> <li>Intro to Electrofishing - Patrick Cooney, Smith-Root</li> </ul>
43	Into to Electronshing - I durek Coolicy, Shintii-Root
44	The Board then traveled to Capital Forest to gain a better understanding of the water typing process
45	including: Type F characteristics, protocol survey guidance and off-channel habitat characteristics.
46	They also visited a stream crossing installed under the Road Maintenance and Abandonment Plan
47	process.
48	r
49	Field tour ended at 4:00 p.m.



#### **MEMORANDUM**

T0:

Forest Practices Board

FROM:

Garren Andrews, Compliance Monitoring Program Manager

SUBJECT:

Current status of the Compliance Monitoring Program

Todd Olson accepted the Compliance Monitoring Field Coordinator position. Todd's start date with the Compliance Monitoring Program was October 5•h

The Compliance Monitoring program has completed 2015 field reviews.

The 2014 *Interim* Compliance Monitoring report has been completed. The report has been posted on the Department of Natural Resources Forest Practices website.

If you have any questions please contact me at (360) 902-1366 or garren.andrews@dnr.wa.gov

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# 2014 Interim Forest Practices Compliance Monitoring Report

October 2015



# 2014 Interim Forest Practices Compliance Monitoring Report

October 2015

Garren Andrews Forest Practices Division Washington State Department of Natural Resources

Alice Shelly R2 Resource Consultants, Inc.

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# 1. Acknowledgments

This annual report is dedicated to Walt Obermeyer. Walt worked for the Washington State Department of Natural Resources for 29 years and in the Compliance Monitoring Program from 2009 to 2015. Walt will be missed.

The contributions of the following were critical to the completion of this report: The tribal staff and regional staffs of the Washington State Departments of Ecology, Fish and Wildlife, and Natural Resources who performed field reviews in good weather and bad, with special thanks to those who reviewed and entered data, including Monica McMackin, Matthew Provencher, Jean Parodi, and John Heimburg. Also thanks to the Forest Practices Division leadership who patiently reviewed various drafts.

# 2. Executive Summary

The Compliance Monitoring Program (CMP) is a key component of the Washington State Department of Natural Resources' (DNR's) Forest Practices Program (FP Program). Compliance monitoring is linked to DNR's responsibility to ensure that operators and landowners are complying with forest practices rules (FP rules) when conducting forest practices activities. Through monitoring, the CMP provides feedback to the FP Program regarding the degree to which specific FP rules are being implemented correctly and highlights where there is a need for focus, training, or clarity.

The CMP reports on real-world compliance on the ground. The FP rules direct DNR to provide "statistically sound, biennial compliance audits and monitoring reports to the [Forest Practices] Board for consideration and support of rule and guidance analysis" (WAC 222-08-160[4]). In addition to the biennial report produced by the CMP, in 2011 the commissioner of public lands requested an annual report in the intervening years.

This interim CMP report covers data samples collected during the 2014 field season (first year of the biennial cycle). Sample sizes in an annual report are too small to provide robust statistical estimates because observation and data collection are based on a 2-year model, with approximately half the samples observed in the first year and half the samples observed in the second year. Two years are needed to obtain enough samples to attain the desired level of statistical precision. Consequently, with only half of the sample data represented, the findings, conclusions, and recommendations in an annual or interim report are limited. The data from the 2014 and 2015 field seasons will be combined to produce the desired precision for statistical estimates. The resulting comprehensive findings, conclusions, and recommendations will be reported in the 2014–2015 biennial report scheduled for 2016. Annual reports provide the interim status of CMP sampling, allowing the CMP to convey results from Emphasis Samples completed in the first year of the biennial cycle a year earlier than does a biennial report.

The CMP evaluates compliance with prioritized FP rules considered to have the greatest impact on public resources, defined as water, fish, wildlife, and capital improvements of the state. The rule groupings evaluated by compliance monitoring pertain to riparian and wetland areas and to road construction and maintenance.

#### Sample Design and Methodology

For the purposes of monitoring and statistical analysis, individual FP rules are grouped into categories of similar rules called "prescriptions." Separate samples are chosen for each prescription type monitored. Estimated populations for individual prescriptions are associated with forest practices applications (FPAs) that include forest practices activities, such as timber harvest or road construction. Sample selections for each prescription type are drawn from the FPAs that contain the prescriptions being monitored that year (numbers in parentheses indicate the estimated population of FPAs with the prescription in the 2014 sample): Roads (591), Type A&B Wetlands (53), Forested Wetlands (104), No Inner Zone Harvest (NIZH) (264), Desired Future Condition Option 1 (DFC1) (18), Desired Future Condition Option 2 (DFC2) (49), Non-

Fish-Bearing Perennial Stream (Np) (322), and Non-Fish-Bearing Seasonal Stream (Ns) (356). For this 2014 interim report, 81 prescriptions were sampled.

FP rules monitored annually are referred to as the Standard Sample. In addition, certain rule groups are monitored periodically and are known as an Emphasis Sample. The Standard Sample monitors the following rules:

- Riparian protection (WAC 222-30-021 and 022)
- Wetland protection (WAC 222-30-020[6] and [7] and WAC 222-24-015)
- Road construction, maintenance, and abandonment (WAC 222-24)
- Haul routes for sediment delivery (WAC 222-24)

In addition, the physical criteria of waters (e.g., stream width, stream gradient, etc.) are observed to estimate the number of occurrences in which water types recorded on FPAs are different than what is observed on the ground (WAC 222-16-031).

#### **Changes in Study Design**

The CMP made significant modifications in the 2014 study design to increase precision in statistical estimates for each prescription type observed. Previously, compliance rates were estimated by dividing 100% compliant samples by the total number of samples for each prescription type. The updated study design divides the number of compliant rules by the number of total sampled rules within each prescription type, resulting in an average compliance rate. This change increases statistical precision in results and provides more information to help determine causes of noncompliance associated with rule interpretation and implementation. The modified design adds flexibility for future sampling to add or remove different prescription types from the sample as needed, while still providing the desired confidence intervals for each prescription type. The No Inner Zone Harvest and No Outer Zone Harvest prescriptions have been combined.

#### **Notable Aspects of CMP Samples**

- FPAs are randomly selected.
- Conclusions on average compliance are based on a 2-year window, with approximately half the samples observed in the first year and half the samples observed in the second year. Two years are needed to obtain enough samples to attain the desired level of statistical precision. This report represents only 1 year of data collection.
- The CMP establishes sample sizes based on an estimated 95% confidence interval width of +/- 6% on compliance estimates.
- CMP results are reported for all the landowners combined.
- The Compliant percentages reported for all sampled prescriptions, except the Haul Route prescription, reflect average compliance for the prescription. Compliance with individual rules within the prescription are summed to calculate the percentage of prescription compliance rates.
- The Haul Route prescription type follows a different sample design. The Compliant percentages reported for the Haul Routes prescription are overall rates of compliance

- with FP rules for haul routes (instead of the percentage of the sample compliant). See Section 4 for more information.
- A rule application assessed as compliant is rated either Compliant or Exceeds Rule Requirements, the latter when a landowner implements higher protection standards than required by FP rules.
- When a prescription is assessed as a deviation, it is rated either Low, Moderate, High, or Indeterminate to provide the degree of deviation from rule or FPA requirements.
- Compliance is determined both for compliance of the forest practices activity implementation with FP rules, called "rule compliance," and for compliance of the forest practices activity implementation with what was stated on the FPA, called "FPA compliance."

#### **Findings**

Findings from the 2014 sampling season are reported in Sections 3 and 4 of this report. It is important to remember that compliance monitoring findings only represent 1 year of the required 2 years of data needed for precise estimates. Statistically based conclusions cannot be made for samples that have 1 year of data.

#### Water Typing

Additional relevant data and results for water typing are located in Section 3. Supplemental Water Information Forms (SWIFs) were completed for 12 samples due to water typing discrepancies. Four waters were underclassified, 5 waters were overclassified, and 3 waters were indeterminate.

#### Riparian Management Zones

Additional relevant data and results for RMZs are located in Section 3. The DFC1 rate of compliance for the 2014 sample period was 94.6%. The DFC2 rate of compliance was 97.7%. The NIZH rate of compliance was 92%. The Np activity rate of compliance was 98%. The Ns activity rate of compliance was 96%.

#### Wetland Management Zones

Additional relevant data and results for WMZs are located in Section 3. The Type A&B Wetlands rate of compliance for the 2014 sample period was 98%. The Forested Wetlands rate of compliance was 94%.

#### Roads

Additional relevant data and results for the Roads prescription are located in Section 4. The Roads rate of compliance for the 2014 sample period was 95.7%.

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#### Haul Routes

The rate of compliance for the Haul Routes prescription in the 2014 sample period was 91%.

### **Changes Made Based on CMP Feedback**

A primary goal of the CMP is to provide feedback from compliance monitoring for the purposes of improving compliance with FP rules. The following are some recent changes made to address issues identified as a result of compliance monitoring: Leave tree, DFC, and RMZ length rule and Forest Practices Board Manual clarifications are currently under review and will be completed by 2016. Rule and Board Manual clarifications have been incorporated into the Forest Practices Board work plan.

## 3. Introduction



Photo by: Doug Couvelier

Compliance monitoring is a component of the Washington State Forest Practices Program. Section 1 gives a brief history leading to the development of the Compliance Monitoring Program and explains key factors and concepts regarding compliance monitoring and the forest practices rules that are monitored.

## 3.1 History and Context

The 1974 Forest Practices Act (FP Act) declared that "forest land resources are among the most valuable of all resources in the state" (Revised Code of Washington [RCW], Title 76.09). This law and its corresponding forest practices rules (FP rules) (Washington Administrative Code [WAC], Title 222) regulate forestry activities on state and private lands in Washington State and are designed to both protect public resources on forestland and ensure that Washington continues to support a viable forest products industry. (WAC 222-16-010 [Public Resources]) Public resources are defined as water, fish, wildlife, and capital improvements of the state or its political subdivisions. The FP Act created the Forest Practices Board (the Board), an independent state agency with 13 members. The Board, working with the public, stakeholder groups, and DNR, adopts FP rules and approves technical guidance (Forest Practices Board Manual) that assists

landowners in implementing FP rules. The FP rules are administered by DNR (with input and consultation from other entities where directed in the rule).

A flexible Forest Practices Program (FP Program) was developed to implement the FP Act and rules, because knowledge and understanding of natural systems evolves and natural systems change over time. A flexible FP Program is essential for meeting the intent of the FP Act in an arena where change is expected and ongoing. Components that provide systematic feedback and facilitate change when needed have been intentionally designed and incorporated into the FP Program. These components include the Compliance Monitoring Program (CMP), the Adaptive Management Program (AMP), and the Forest Practices Training Program (FPTP). Other FP Program components that provide critical functions for implementing the FP Act and rules and that provide information to improve the FP Program include forest practices application (FPA) review and FPA compliance and enforcement. When these components provide feedback suggesting that change is needed to better meet the goals of the FP Act and rules, the Board can adopt new FP rules or guidance. Additionally, the FP Program may adjust its operational practices, within the bounds of the FP Act and rules, to create some of the desired changes. Since promulgation of the FP Act in 1974, the FP Program's flexible design has facilitated many changes to the FP rules and Board Manual as well as to the FP Program.

One such change was the incorporation of the Compliance Monitoring Program into the FP Program. The CMP was not part of the original FP Program established in 1974. The CMP was first formally proposed as an essential element in the 1999 Forests and Fish Report, a multistakeholder agreement that delineated acceptable measures to protect water quality and habitat for federally listed aquatic species and other riparian dependent species on private and state forestlands in Washington. The legislature enacted the Forests and Fish Report protection measures into law in 1999. As a result, compliance monitoring for forest practices became a legal requirement. The CMP was promulgated as part of the FP rules in 2001 when the Board adopted FP rules that reflected the protection measures in the Forests and Fish law.

Regarding compliance monitoring, <u>WAC 222-08-160(4)</u> states: "The department shall conduct compliance monitoring that addresses the following key question: 'Are forest practices being conducted in compliance with the rules?' The department shall provide statistically sound, biennial compliance audits and monitoring reports to the board for consideration and support of rule and guidance analysis. Compliance monitoring shall determine whether forest practices rules are being implemented on the ground. An infrastructure to support compliance will include adequate compliance monitoring, enforcement, training, education and budget."

When funding for the CMP was allocated by the legislature in 2006, DNR, along with other stakeholders, developed a compliance monitoring <u>program design</u> and implemented an initial sampling effort in the spring of that year. The CMP has completed annual compliance monitoring sampling every year since 2006. Additionally, the program has produced biennial reports starting with the 2006–2007 CMP Biennium Report showing results of field reviews, as directed by <u>WAC 222-08-160(4)</u>, for consideration and support of rule and guidance analysis. All completed reports can be found on the CMP website: <a href="http://www.dnr.wa.gov/programs-and-services/forest-practices/rule-implementation">http://www.dnr.wa.gov/programs-and-services/forest-practices/rule-implementation</a>.

The CMP is a key component of a feedback loop that intends to improve compliance with the FP rules that protect public resources and maintain a viable forestry industry in Washington State. When sampling results provide sufficient information regarding a need for change, CMP reports include suggestions for potential changes that could help the FP Program better achieve the goals of the FP Act and rules. See Section 9 for a list of recent changes that resulted from CMP feedback.

## 3.2 Compliance Monitoring Program

#### **Program Staffing**

The Compliance Monitoring Program is directed by the DNR Forest Practices assistant division manager for operations. The program staff includes a program manager and a field coordinator, along with funded participation of one full-time staff person each from the Department of Ecology and Department of Fish and Wildlife. Additional assistance is provided by tribal biologists and other forest practices staff.

#### Reports

Field sampling of completed FPAs occurs annually and findings are presented in a biennial report as required by WAC 222-08-160(4). In 2011, the commissioner of public lands requested that the FP Program also begin producing annual reports in the years that a biennial report is not required. This present report is an annual, or interim, CMP report and covers data samples collected during the 2014 field season (first year of the 2014–2015 biennium cycle). Sample sizes in an annual report are too small to provide the designed statistical precision, because the second half of the complete population sample is obtained in the second year of the biennium cycle. Consequently, with only half of the sample data represented, the findings, conclusions, and recommendations are limited in an annual report. The data from the 2014–2015 field seasons will be combined to produce the desired precision for statistical estimates and resulting comprehensive findings, conclusions, and recommendations reported in the 2014–2015 biennial report scheduled for 2016. Annual reports provide the current status of CMP sampling, allowing the CMP to report results from Emphasis Samples completed in the first year of the biennial cycle a year earlier than does a biennial report.

#### **Forest Practices Activities and Prescriptions**

Forest practices activities are operations such as timber harvest and forest road construction that are subject to FP rules. Prescriptions are groupings of similar rules that apply to a forest practices activity. FP rules are divided and grouped by like topic/application for monitoring purposes. For example, forest practices activity types such as road construction and timber harvest are evaluated based on options available for implementing a particular activity, such as the many options available for harvest in the riparian management zone (DFC1, DFC2, etc.); and forest practices activity types are evaluated based on the function/feature being protected, such as water quality. In CMP reports, these rule groupings are called "prescription types." The CMP obtains data from samples and reports compliance monitoring findings by prescription type.

These prescription types allow for statistical estimation of compliance with specific rule groups rather than an overall forest practices compliance rate. This enhances the ability to determine where additional training, education, or FP compliance efforts might be needed to increase landowner compliance with FP rules. The CMP, with stakeholder input, determines which FP rule prescription types will be sampled each year and then estimates the number of samples required for statistical precision. This number of samples is then visited by the compliance monitoring field team for each of the FP rule prescription types.

#### **Compliance**

Each FPA is observed for compliance with 2 elements: first, how well the conditions on the ground — after completion of forest management activities — meet FP rules; and second, how well the conditions on the ground — after completion of forest management activities — meet what the applicant stated on the FPA. The first is called "rule compliance" and the second is called "FPA compliance." The compliance monitoring field team has found that deviation on a particular FPA can occur in one of the following 3 ways:

- 1) The conditions on the ground are in compliance with FP rules but not with the FPA. For example, a landowner/applicant states on the FPA that he or she will leave an RMZ along the entire 1000-foot length of the Np stream in the harvest area, but upon completion of harvest the landowner leaves a buffer along 700 feet of the stream length. The 700-foot RMZ buffer is still in compliance with FP rules because the FP rules do not require the entire length of an Np stream to be buffered. However, the 700-foot buffer is not in compliance with what the landowner stated would be done on the FPA.
- 2) The conditions on the ground are in compliance with the FPA but deviate from the FP rules. For example, a landowner/applicant incorrectly measures the width of the stream in the FPA area and states on the FPA that the stream falls into a smaller (incorrect) width category that requires less protection. Subsequently, if the landowner implements the forest practices activity using the incorrect protection measures, the forest practice has deviated from FP rules but is in compliance with what the landowner stated on the FPA.
- 3) The conditions on the ground deviate from both the FP rules and the FPA.

The primary intent of the CMP is to determine on-the-ground compliance with FP rules, or "rule compliance." However, understanding deviation from the FPA, or "FPA compliance," can help DNR determine whether improvements should be made in application forms, application instructions, or other methods of landowner outreach and education. Information regarding both types of deviation helps to inform the efforts of the FP Program, improving compliance with FP rules.

#### **Compliance Monitoring Scope Limitations**

Compliance monitoring is limited by mandate, budget, and staffing, which results in a focused program with a well-defined yet limited scope. Compliance monitoring does not involve the following:

- Focus on individual landowners and compliance specific to those landowners, but rather focuses on 2 overall groups: small and large forest landowners.
- Focus on individual regions and compliance specific to that region, but rather focuses on statewide FP rules and FPAs.
- Track FP rule violations. When field reviewers encounter rule violations, the appropriate DNR regional staff is notified for further action.
- Modify water types. Field reviewers do, however, record observed differences between water type documentation on FPAs and on-the-ground physical features. See Section 3.1.

#### 3.3 Forest Practices Rules

Overall, FP rules provide protection for many riparian and upland species and their forest habitat, as well as protection for water quality. Currently, compliance monitoring focuses on rules that protect aquatic and riparian species habitat. FP rules that help protect aquatic and riparian species habitat include rules regarding the following:

- Riparian protection
- Wetland protection
- Water typing
- Road construction, maintenance, and abandonment near water
- Harvest or road construction on unstable slopes

Budget and staffing preclude the ability to monitor with statistical precision all FP rules that might affect aquatic and riparian species habitat, as well as upland habitat. The CMP prioritizes rule sampling based on a forest practices activity's potential to impact <u>public resources</u>.

The following are the CMP's prioritized rules chosen for sampling during the 2014 field season.

#### **Standard Sample**

Certain specific FP rule groups are sampled every year and are considered to be part of the CMP Standard Sample. These include the following:

- Riparian rules Western Washington and Eastern Washington RMZ rules (<u>WAC 222-30-021</u> and <u>022</u>)
- Road construction and maintenance rules (<u>WAC 222-24</u>)
- Wetland rules (<u>WAC 222-30-020[6] and [7]</u>; and <u>WAC 222-24-015</u>)
- Haul routes (WAC 222-24) for sediment delivery

### **Emphasis Sample**

Other FP rule groups are sampled, as necessary, and are considered to be Emphasis Samples. These other FP rule groups govern activities utilized less often than the rules sampled in the Standard Sample. The smaller population size usually leads to the CMP sampling a higher proportion of the total emphasis population than is sampled in Standard Samples.

*Note:* Due in part to the CMP study redesign and staffing changes, there is no Emphasis Sample for the 2014 reporting period.

# 4. Compliance Monitoring Design and Methodology



Compliance monitoring design was developed to be a consistent and repeatable field-based method to determine if forest practices are conducted in compliance with forest practices rules (FP rules). Compliance monitoring design details are found in the document <u>Washington State</u> <u>Department of Natural Resources Forest Practices Compliance Monitoring Program Design and Compliance Monitoring Protocols</u>. Section 2 explains key design and methodology concepts used in the forest practices Compliance Monitoring Program.

## 4.1 Population and Sample Selection

The population designated for sampling consists of prescriptions identified on forest practices applications that have completed forest practices activities and expire April 1, 2014, through March 31, 2015. Each application states all of the forest practices activities that the landowner intends to implement. This information allows the compliance monitoring field team to locate forest practices applications (FPAs) that list the particular FP rule prescriptions being sampled in a given year. Sample selections for each prescription type are drawn from the FPAs that contain the prescriptions being monitored that year.

#### **Landowner Population Groups**

Compliance Monitoring Program (CMP) reports provide riparian and road compliance findings separately for small forest landowners and large forest landowners, in addition to findings for all landowners combined. To date, sample sizes for small forest landowners have been too small to achieve sufficient statistical precision for conclusions regarding small forest landowners as a separate landowner group.

#### **Sample Selection**

Populations are grouped by prescriptions (DFC1, DFC2, NIZH, etc.) that have been identified by completed individual FPAs to more accurately analyze the collected field data. Therefore, populations are determined by the frequency of prescriptions that occur as part of completed FPAs.

There are thousands of active (not yet expired) FPAs every year, because the majority of FPAs have 3 years in which to be completed. Each FPA has an expiration date. For the current report, to ensure that all active FPAs had an opportunity to be selected, the populations to be sampled are those FPAs that expire between April 1 of the preceding year and March 31 of the sampling year. For the 2014 sample, this included 2,797 FPAs (including forest practices notifications; see Glossary). Using the April 1 to March 31 window improves the likelihood that the forest practices operations are complete prior to the primary compliance monitoring sampling months, February through November, and that the compliance monitoring field team attempts to visit the site before the FPA expires.

To provide a random selection of FPAs from the sampling population, the FPAs that expire between April 1 and March 31 are assigned a random number as a decimal fraction between 0 and 1 and then are ordered from the smallest to the largest number. The selection methodology involves reviewing the FPAs in this random order. Each FPA is reviewed to determine the sample FP rule prescription types being sampled. This selection process continues through the ordered list of FPAs until the target population/sample size is reached for each prescription type.

All FPAs in the population are ordered by the assigned generated random number and categorized by region. Division staff review FPAs in the random order assigned for monitored activities that are completed. Region staff determine if the activities identified in the FPA have been completed. FPAs that do not contain monitored activities and FPAs that are not complete are discarded from the population. Sample sizes are applied in proportion to statewide population size for each prescription type.

For each riparian prescription, the population to be sampled consists of FPAs containing that prescription. In some cases, a single FPA contains multiple implementations of the same riparian prescription type. If this is the case, 1 prescription implementation is randomly selected for assessment. Table 1 lists the Standard Sample prescriptions monitored in 2014.

For roads prescriptions, compliance with a single rule on a single FPA is the percentage of applications of that road rule that were compliant. Thus, for road rules only, compliance with a

single rule can be a number between 0 and 1. For example, if a single rule is applied 6 times on one FPA and is compliant 5 out of 6 times, the compliance is 0.833 instead of 0 or 1 for that road rule on that FPA. The remaining analysis is the same as for riparian prescriptions.

**Table 1. 2014 Standard Sample Prescriptions Monitored** 

	Statewide	Western WA Only
	Road Construction and	
Roads	Abandonment	
	Haul Routes	
	RMZ — Type Ns	
	Prescriptions	
	RMZ — Type Np	
	Prescriptions	
Harvest	Wetlands	RMZ — Type S or F Inner
	(Type A&B and	Zone Harvest DFC1
	Forested)	Zone Harvest Br-C1
	RMZ — Type S or F No	RMZ — Type S or F Inner
	Inner Zone Harvest	Zone Harvest DFC2

#### **Sample Size and Confidence Values**

Standard Sample

In the biennial compliance monitoring design used by the CMP, the Standard Sample uses a significance level of 95%. The CMP set a desired half-width of the 95% confidence interval (CI) at 6%. These choices reflect the CMP's intent to obtain the highest level of confidence that could be obtained with current resources. A 95% CI at +/- 6% means that if the sample was repeated 20 times, one would expect the population mean (the "true" compliance rate) to lie within the confidence interval 19 out of 20 times. The CMP sets the sample size to provide an approximate +/- 6% CI for the average compliance rate of each prescription type sampled for the biennium. This sample size is an estimate based on assuming that the variance in compliance rates and average number of applicable rules within each prescription is similar to historical observations. The population of FPAs in any given year is finite. Therefore, the size of the population impacts the variance of compliance rates and, by extension, the width of CIs and the estimated sample sizes. Thus, infrequent prescriptions may need fewer samples to attain the desired precision levels. Estimated population sizes for each prescription are used in the sample size estimation to estimate a "finite population correction factor." This means that a smaller sample is required than would be for an infinite population. See Appendix A for more information.

For this annual report, variance and cluster size (number of rules per prescription) were estimated based on the sample values from 4 years of data (2010–2013) prior to the 2014 sampling. Based on these data and the estimated FPA population size for the biennium, sample sizes were set for the biennium, and 40% of this sample size was applied to 2014. Only 40% of the biennial sample was completed in 2014 due to staffing limitations. The sample sizes were set based on an estimate of the sample sizes required to attain a width of  $\pm$ 0 for a 95% CI for

the combined 2014–2015 sample. The CI for this estimation was formed by assuming an approximate normal distribution for the average compliance ratio, so the half-width of a 95% CI is the estimated standard error multiplied by an appropriate t-statistic (approximately 2).

The CMP updated variance estimates prior to 2015 sampling using 2014 results, due to the population values varying widely among biennia. This 2-year approach assumes that there is no change in compliance between the 2 years, so that no bias is introduced by having unbalanced population sampling between the 2 years.

Sample sizes in an annual report, such as this one, are too small to provide precise statistical estimates. Observation and data collection is based on a 2-year sample population, with approximately half the samples observed in the first year and half the samples observed in the second year. Two years are needed to obtain enough samples to attain the desired level of statistical precision.

To reach the desired sample size, population sizes for each prescription type are estimated based on the proportion of the entire population viewed (Table 2). Total population sizes for prescription types are estimated, because it would take many currently unavailable hours for staff to review each of the 2,797 FPAs to find the exact population count for each prescription type. See Appendix A for more information regarding statistical methodologies.

**Table 2. 2014 Standard Sample Count by Prescription Type** 

Geographic Region	Prescription Type	Sample Count	Estimated Population Size of FPAs with the Prescription
	Road Construction and Abandonment	6	591
	Haul Routes	20	n/a*
	RMZ — Type Ns Prescriptions	14	356
Statewide	RMZ — Type Np Prescriptions	14	322
Statewide	Type A Wetlands	15	53
	Type B Wetlands	10	105
	Forested Wetlands	8	104
	RMZ — Type S or F No Inner Zone Harvest	10	264
Western	RMZ — Type S or F Inner Zone Harvest DFC1	8	18
WA	RMZ — Type S or F Inner Zone Harvest DFC2	6	49

<sup>\*</sup>The Haul Routes prescription does not have an estimated population.

In some cases the actual sample size did not match the planned sample size for the year. The 2 primary reasons for this discrepancy are 1) occasional loss of samples because sites were disqualified for a particular prescription after field inspection; and 2) correction to population size estimates, which reduced the number of samples necessary for adequate 2-year statistical precision. The compliance monitoring biennial sample design allows the program to compensate for any inadequacies in 2014 sample sizes by increasing samples to be observed in the upcoming 2015 field season. It is anticipated that sample sizes for the 2014 and 2015 field seasons together will provide the desired statistical precision for the 2014–2015 biennial report.

#### 4.2 Field Review and Data Collection

The compliance monitoring field team uses 2 primary data collection methods of field observations and field measurements. These 2 methods determine whether the landowner/applicant met the requirements of FP rules while implementing forest practices activities. Field observations are visual assessments that help provide answers to the questions asked on CMP Field Forms. Specific measurements are taken to determine attributes such as tree/stump counts, RMZ length, RMZ width, and bankfull width. Examples of types of field observations and field measurements follow.

#### **Riparian Harvest**

- Observations:
  - Presence of alluvial fans, headwall seeps, and springs
  - o Location of uppermost point of perennial flow
  - Presence of unstable slopes
- Measurements:
  - Bankfull width (BFW) Measured for Type S, F, and N waters, except where the stream obviously exceeds or is below a threshold width (i.e., under or over 10 feet in Western Washington; under or over 15 feet in Eastern Washington). The channel width is measured (using a tape measure) at even intervals along the stream reach within the boundaries of the FPA. The goal is to obtain a minimum of 10 measurements, but if the stream reach is 300 feet or less, a measurement interval of 25 feet is used.
  - Stream length Measured using a hip chain. The length is used to determine the intervals for BFW measurements and RMZ width measurements.
  - RMZ and WMZ widths RMZ widths (and the 3 zones within the RMZ) and WMZ widths are measured using a laser hypsometer to ensure accurate horizontal distances. Lasers with reflectors (held in place) are used to ensure measurement precision. RMZ widths are marked with flagging for visual reference.

#### Road Construction and Abandonment and Haul Route Assessment

The assessment of road construction and abandonment is based on answering a series of questions found on the CMP <u>Roads Field Form</u>. The questions address observed site conditions based on the required management practices in FP rules (<u>WAC 222-24-010</u>, <u>020</u>, <u>030</u>, and <u>040</u>).

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The assessment of haul routes is based on observation of fulfillment of road rule requirements and on professional judgment from CMP participants, used to rate sediment delivery levels resulting from each haul route.

## 4.3 Compliance Assessment and Ratings

The CMP utilizes average compliance for a prescription among FPAs rather than the proportion of completely compliant FPAs. Each FPA is analyzed as a cluster of rules within each prescription. FPAs are then grouped according to relevant riparian prescriptions or road activities. Haul Routes, Roads, No Inner Zone Harvest (NIZH), Desired Future Condition Option 1 (DFC1), Desired Future Condition Option 2 (DFC2), Non-Fish-Bearing Perennial Waters, Non-Fish-Bearing Seasonal Waters, Type A&B Wetlands, and Forested Wetlands comprise the evaluated prescriptions. Compliance with individual rules is given a Bernoulli 0/1 result; the prescription is the sum of compliant rules divided by the sum of all rules applied across all FPAs. For example: If a prescription has 17 rules that apply to it (across all sampled FPAs), and 16 of those rules are implemented per rule requirements, then the average compliance for that prescription is 94% (16 compliant rules ÷ 17 total rules = 94%).

#### **Compliant/Deviation Determination**

Compliance percentages disseminated in CMP reports do not necessarily represent the complete picture of compliance with FP rules because there are varying levels of compliance that are difficult to quantify. The terminology describing compliance was changed to better recognize this issue. In past CMP reports, prescriptions have been described as Compliant or Noncompliant. Beginning with the 2012 report, prescriptions were considered Compliant with or a Deviation from FP rules. The former Noncompliant category has been relabeled Deviation to more accurately acknowledge that while a prescription as a whole may deviate from FP rules, several of the FP rules that comprise a prescription may be compliant. Section 1.2 of this report explains that a prescription is a grouping of FP rules. These groups were constructed by the CMP for the purposes of estimating compliance. The following example illustrates this concept.

The DFC2 prescription type (leaving trees closest to the water in Western Washington) is not a single FP rule but rather a grouping of several rules, some of which are listed below (WAC 22-30-021):

- Core zone "No timber harvest or construction is allowed in the core zone."
- Inner zone "Forest practices in the inner zone must be conducted in such a way as to meet or exceed stand requirements" (see Glossary). "Trees are selected for harvest starting from the outer most portion of the inner zone first."
- Outer zone "Timber harvest in the outer zone must leave twenty riparian leave trees per acre." "Dispersal strategy-riparian leave trees, which means conifer species with a diameter measured at breast height (DBH) of twelve inches or greater, must be left dispersed approximately evenly throughout the outer zone."

These 6 rules are only a few of the FP rules that are part of the DFC2 prescription type. When the DFC2 prescription in a CMP report is shown with a compliance of 97.7%, this refers to the

average compliance of the sampled relevant rules within the DFC2 prescription. The corresponding Deviation category includes any FPAs that are a part of the DFC2 sample that deviated from at least 1 of the FP rules included in the prescription type.

It is important for decision makers to understand the meaning and severity of deviation from FP rules. To aid in this understanding, compliant and deviation assessments are assigned a compliance rating. Compliant prescriptions are rated either Compliant or Exceeds Rule Requirements. Prescriptions that deviate from FP rules are rated either Low, Moderate, High. When the compliance monitoring field team cannot determine the degree of deviation, it is rated Indeterminate. These ratings help to convey the level of deviation from what was required by the relevant rule.

#### **Compliance Ratings Descriptions**

This section describes 5 compliance ratings that are applied after the Compliant/Deviation assessment is made, as well as the Indeterminate rating. There are 2 categories for a Compliant assessment: Compliant and Exceeds Rule Requirements. There are 3 ratings for a Deviation assessment — Low, Moderate, High — as well as the Indeterminate rating.

#### Compliant Rating Determinations

The Compliant rating means that an activity meets the requirements of the individual FP rule that is relevant to that activity. By signing and submitting an FPA, a landowner is conveying the intention to conduct specific forest practices activities on lands with specific site characteristics as described on the FPA. The landowner's signature on the FPA acknowledges that the landowner understands that FP activities must comply with the FP Act and rules. It is important to note that these deviation ratings employ professional judgment and should not be used to excuse activities that violate FP rules or approved FPAs.

Implementing this system requires the following assumptions:

- All participants acknowledge that this process relies on professional judgment and does not represent determinations of rule effectiveness.
- There will be no statistical analysis beyond the narrow scope intended.

#### Compliant Ratings Definitions

- Compliant rating The FP rule is compliant.
- Exceeds Rule Requirements (or Exceeds) rating While implementing their forest practices activities, landowners/applicants sometimes choose to provide more protection than required by FP rules.

#### **Deviation Rating Determinations**

The Deviation rating means that an activity does not meet the requirements of the individual FP rule that is relevant to that activity. In order to gauge the magnitude of the deviation and where DNR might focus training efforts to improve compliance, the compliance monitoring field team uses professional judgment to rate deviations. There are 3 Deviation categories — Low, Moderate, High — as well as an Indeterminate rating. The following guidelines are used to assist professional judgment when rating the impact of deviation in the field:

- Low Deviation Minor deviation from requirements of the rule
- Moderate Deviation Moderate deviation from requirements of the rule
- High Deviation Major deviation from requirements of the rule
- Indeterminate The rule is out of compliance, but the compliance monitoring field team cannot determine the degree of deviation.

The following examples of deviations from FP rules illustrate that there can be a level of compliance for many of the rules included in a prescription type, even when they are assessed as a Deviation. The examples show the process of assigning ratings to the deviation.

Figure 1 illustrates a riparian harvest adjacent to Type F water assessed as a Deviation and rated as Low. A riparian zone harvest is subject to a number of complex FP rules. In this example, the landowner/applicant followed multiple FP rules by typing the stream accurately; measuring the stream width correctly; correctly measuring the core, inner, and outer zone widths; and leaving the core zone intact and harvesting the correct number and type of trees in the inner zone.

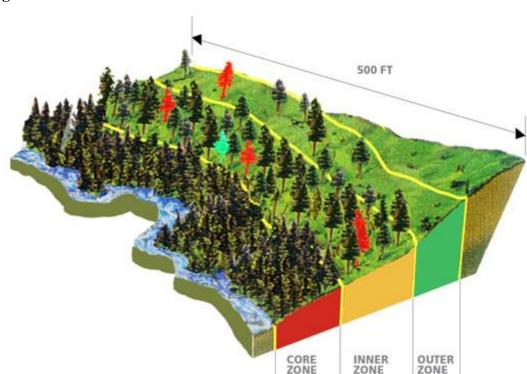


Figure 1. Inner Zone Harvest with Deviation Rated as Low

The red trees in the image represent trees that were required by rule to be left but were harvested. An offsetting factor in representing the average number of trees per acre required is that 1 tree per 500 feet was taken out of the outer zone, 3 trees too many were harvested from the inner zone, and an additional tree that had *not* been required to be left was left in the inner zone (represented in Figure 1 by the lime green tree outline).

In contrast, Figure 2 illustrates an example of inner zone harvest assessed as a Deviation and rated as High, on fish-bearing waters. In this scenario, the landowner/applicant planned a riparian zone harvest and followed the same FP rules as in the example above, except that harvest rules were not followed completely in any of the 3 zones. Each zone would be assessed for individual rule compliance. In this example, primarily core zone trees were harvested, as were many inner zone trees and outer zone trees that were required to be left.

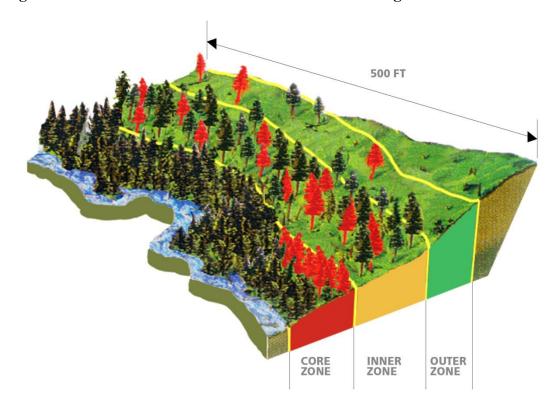


Figure 2. Inner Zone Harvest with Deviation Rated as High

In Figure 2, 11 trees are missing per 500 feet of the inner zone and 3 trees are missing per 500 feet of the outer zone. Additionally, some harvest occurred in the core zone.

The expectation is for landowners to follow all relevant FP rules. However, there is more to evaluating compliance with FP rules than estimating average compliance for prescription types. The CMP continues to work toward finding better ways to report a more complete picture of compliance.

#### 4.4 Design/Methodology Changes

#### **Evaluation of Rule Compliance**

An FPA contains a set of rule applications for a particular prescription. As part of the former study design, each FPA was evaluated as either compliant or not compliant for the prescription, based on 100% compliance with all rules in the prescription. The prescription compliance was the number of FPAs that were 100% compliant divided by the total number of FPAs containing the prescription. This can be viewed as a binomial proportion, and confidence intervals were formed under this assumption. This is statistically simple, but the sample sizes required for precise estimates of these proportions were difficult to attain, and there was concern about the pass/fail aspect of the compliance assessment.

The CMP has integrated a more quantitative estimate of compliance with each rule, with an increase of precision in the overall estimates. The sampling method remains cluster sampling. There are 2 levels of sampling units: the FPA and the rule application. The FPAs are clusters of rule prescriptions. In the previous method, only 1 assessment was made for each prescription per FPA, so the FPAs were all clusters of size 0 or 1, and the zeros dropped out of the population for the prescription. The changes made are to the methodology of assessing compliance with each prescription, rather than changes to the sampling design. These changes under the current sampling design amount to multiple applications of rules on single FPAs (i.e., the number of rules under prescription), so the FPAs are treated as clusters.

The purpose of the change is to estimate the *average* compliance for a prescription or rule group among FPAs rather than the proportion of completely compliant activities among FPAs. As discussed above, each FPA is a cluster of rule prescriptions, which can be grouped in various ways (prescription or rule group) or evaluated individually. If a single rule is of interest, the compliance proportion for that rule is a simple binomial proportion — FPAs that do not apply the rule drop out of the population. When groups of rules (or prescriptions) are of interest, all FPAs that contain at least 1 of the rules are part of the population (from a random sample). Multiple implementations on a single FPA are not independent, the FPA is a cluster sample, and each has a different number of rules. The mean or average compliance and the variance of the mean are calculated according to the rules of estimation for cluster samples (Cochran 1963; Scheaffer et al. 1990). Compliance rates will most likely be higher than the compliance rates previously estimated. For example, if there are many rules in a prescription, bad performance on a single rule will have very little effect on overall average compliance. On the other hand, compliance for each individual rule can be tracked separately, although precision will not be controlled for individual rule compliance.

#### **Sample Size Estimation**

The variance of the mean prescription compliance depends on the total number of FPAs that contain the prescription (the population size; because this is a finite population), the sampled number of FPAs that contain the prescription, the average number of prescription rules applied on each FPA, and the variability of compliance among FPAs. Data from 2010–2013 are used to estimate compliance variance for each prescription by year and to approximate sample sizes that should attain reasonable standard errors. Population sizes for each prescription are needed to approximate sample sizes. Because population sizes can vary from year to year, upper bounds for population sizes were used as initial estimates. When good estimates or census data are available before sampling is complete, the population sizes can be updated in the sample size estimation worksheet and the sample size can be adjusted. However, it is important to remember that the variance used for the sample size estimates is also only an estimate. There is no guarantee that the estimated confidence intervals will be the exact width that was projected.

#### **4.5** Compliance Monitoring Challenges

Challenges are not uncommon for any complex assessment program. This section reviews current challenges for the CMP.

#### **Sample and Measurement Error**

Sampling error occurs when rule or Board Manual guidance specifies that average values are to be used during the layout of a specific prescription type. This is because averages vary depending on where measurements are taken. It is unlikely that the compliance monitoring field team can duplicate the exact same 10 measurements made along a stream reach for calculating stream width as were measured by a landowner. The result is that the compliance monitoring field team's average stream width value is likely different from the landowner's average stream width value. Statistical analysis techniques, such as a variability study to determine error tolerances, have not yet been pursued by CMP to help determine if a landowner's average measurement that differs slightly from the compliance monitoring field team's average measurement is considered the same or not (statistically speaking, "significantly different"). The CMP resolves the inability to determine statistical variability for average values by assigning an absolute 5% measurement error tolerance. This measurement error tolerance applies for only 2 specific measurements: when determining 1) leave tree to edge of bankfull width; or 2) buffer widths and lengths or floors within no-harvest RMZ areas. When a landowner's average value is within 5% of the compliance monitoring field team's average value, the landowner's values are considered accurate. If the landowner's average value falls outside the 5% error tolerance, the compliance monitoring field team value is assumed to be correct and the landowner's average value incorrect. The CMP employs a different approach to determine error tolerance for BFW measurements (Appendix B).

#### **Variation in Natural Conditions**

Natural systems such as forests are highly variable and difficult to measure with precision. Forest practices rules require precise measurements to implement forest practices activities. Applying precise measurements becomes difficult for forest practice activity implementation as well as for FPA compliance and compliance monitoring. When precise measurements required in the FP rules are confounded by variable site conditions, the CMP follows the most protective interpretation of the FP rules to determine compliance.

A frequent example of precise FP rules conflicting with imprecise on-site conditions occurs when a stream reach has FP rule—defined characteristics of both a Type Np stream and a Type F stream. Type Np streams are defined as streams that have a gradient greater than 20% and have perennial flow. Type F streams are defined as having a gradient equal to or less than 20%. When a stream reach meets the physical criteria for a Type F stream, and lies upstream of a portion of a stream reach that has a gradient greater than 20%, the stream is considered Type F. The only exception is when an approved Water Type Modification Form or supporting Interdisciplinary Team documentation has been submitted endorsing the change of the water type.

# 5. Forest Practices Rule Compliance for Water Types and Riparian, Wetland, and Equipment Limitation Zones



Forest practices rules (FP rules) are designed to protect aquatic resources and related habitat adjacent to typed waters and wetlands when forest practices activities are proposed. Riparian and wetland areas provide fish, amphibian, and wildlife habitat and protect water quality. A riparian management zone (RMZ) is the area adjacent to Types S, F or Np streams (see definitions below) where trees are retained to provide functions required by aquatic and riparian species and for protection from disturbance. A wetland management zone (WMZ) is the area located around the perimeter of a wetland where trees are left to provide protection from disturbance, as well as shade and nutrients for the wetland. Both RMZ and WMZ buffers filter runoff to minimize sediment entering water; provide long-term large woody debris recruitment and organic material crucial for fish and amphibian habitat; maintain shade to help regulate stream temperatures; and provide amphibian and wildlife habitat. Protection on Type Np and Ns streams also includes an equipment limitation zone (ELZ). This is a 30-foot-wide zone adjacent to Type Np and Ns streams. There are limitations on equipment use within the ELZ, and on-site mitigation measures are required if activities expose the soil on more than 10% of the zone.

FP rule protection measures that guide timber harvest options within RMZs depend on the water type (Type S, F, Np, Ns), width of the stream (bankfull width), and the site class (I, II, III, IV, V) of the RMZ. Wetland protection depends on the type and size of the wetland.

Section 3 provides FP rule and on-site review descriptions and compliance monitoring findings for the following within the Standard Sample:

- Water type observations
- Western Washington RMZs
- Eastern Washington RMZs
- Statewide wetlands

While maintaining adequate shade is an important part of riparian prescriptions, the forest practices shade rules are not yet part of the FP rules being monitored. Consequently, the riparian descriptions throughout the remainder of this report do not include shade, even though shade is integral to the overall protection provided in riparian areas. The CMP will initiate sampling for shade compliance after the program has methods suitable to produce relevant information.

Findings are limited in this report (and all annual reports) because sample sizes are smaller, representing less than half of the biennial sample. Caution must be taken when attempting to draw meaningful conclusions from the results provided in an annual report. The data and findings reported here may or may not be an indicator for upcoming findings that will be provided when both the 2014 and 2015 field season data are combined and reported in the 2014–2015 biennial report scheduled for 2016. The CMP is offering the following compliance monitoring findings primarily as a status update of CMP sampling.

#### **5.1** Statewide Water Type Observations

In the initial years of compliance monitoring, compliance monitoring field team observations indicated that at times water types observed on the ground did not match water type classifications provided on submitted and approved forest practices applications (FPAs). This led to a concern regarding consistency and accuracy of water type information on FPAs, because the width and length of riparian buffers required under FP rules are directly linked to water type. In the FP rules, water is classified in specific stream and wetland categories, or "types," based on several factors (WAC 222-16-030, 031, and 035). Stream and wetland type classification is a fundamental aspect of determining which FP rules apply to forest management activities taking place adjacent to typed water. Specific FP rules apply to specific water types because different water types fulfill unique and cumulative functions for aquatic and riparian species and water quality. Waters of the state were initially classified by type using local knowledge and orthophotos and were represented on a set of water type maps. Currently, the public can find information about the water type assigned to a particular stream on the FPARS mapping site: http://www.dnr.wa.gov/programs-and-services/forest-practices/forest-practices-applicationreview-system-fpars. Because waters depicted on DNR water type maps were originally typed without a field visit, the maps can display incorrect water types and must be field verified prior to FPA approval.

#### **FP Rules for Water Type**

Forest practices water typing rules define 4 types of streams (S, F, Np, and Ns) and 3 types of wetlands (forested, nonforested Type A [including bogs], and nonforested Type B). The 4 types of streams are classified hierarchically based on stream function and level of protection required for the stream. The following are the stream types in hierarchical order starting with the highest level (requiring the most protection):

- Type S streams The highest level of classification, "Shorelines" of the state as designated by the Department of Ecology.
- Type F streams The second highest level of classification, with fish or specifically defined human uses or both.
- Type Np streams The next lowest classification in the stream hierarchy, these are non-fish-bearing streams that have a perennial flow of water year-round during a normal rainfall year and include intermittent dry portions of the perennial channel.
- Type Ns streams The lowest level of classified streams, seasonal non-fish-bearing streams where surface flow is not present year-round.

Wetlands are classified into 2 broad categories: Forested and Nonforested. Nonforested Wetlands are further divided into Type A and Type B.

- Forested Wetlands Wetlands that have a crown closure of 30% or more (see Glossary).
- Nonforested Wetlands Wetlands that have a crown closure of less than 30%.
  - Type A Wetlands Greater than 0.5 acre in size and associated with at least 0.5 acre of ponded or standing open water present for at least 7 consecutive days between April 1 and October 1.
  - Type B Wetlands All other nonforested wetlands greater than 0.25 acre.

#### **On-site Review for Statewide Water Types**

Field observations sometimes indicate that water types depicted on water type maps are incorrect. Landowners may use existing DNR water type maps as a starting point for information as they prepare their FPA for submittal to DNR, but must verify water types located within the areas proposed for forest management activities and indicate the correct water types on the FPA. Correct and accurate water typing is critical. When water is typed incorrectly, inadequate riparian protection measures may be applied, which may ultimately impact public resources. Water type verification occurs through measurement of the water's physical characteristics as defined in <a href="WAC 222-16-031">WAC 222-16-031</a> and <a href="035">035</a>, or through a protocol (fish) survey (to confirm fish presence/absence) as specified in <a href="Forest Practices Board Manual">Forest Practices Board Manual</a>, <a href="Section 13">Section 13</a>. Applicants are encouraged but not required to complete water type classification worksheets or protocol surveys and submit them with their FPA as supporting documentation for the water types indicated on the FPA.

Changes to DNR water type maps can be made when data from field observations indicate that the water type on the water type map is incorrect and/or if a stream is found on the ground in a different location than depicted on the map or not at all. To propose a permanent water type

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change from the water type indicated on the DNR water type map, an individual submits a <u>Water Type Modification Form</u> to DNR. The Water Type Modification Form goes through a concurrence process that provides opportunity for review by several stakeholder groups.

The compliance monitoring field team observes physical criteria (such as stream width, stream gradient, etc.) to determine if there appear to be differences between water types recorded on FPAs and what is observed on the ground. These observations are made on randomly selected stream reaches and wetlands within the FPA areas that have been previously randomly selected for compliance monitoring for other rules that year. The compliance monitoring field team evaluates only the stream reach or wetland within the proposed boundary shown on the FPA; therefore, the information is not sufficiently comprehensive to determine all water types, depending on the length and location of the water within the FPA. Water types can sometimes only be determined by continuing to observe and measure beyond the FPA harvest unit boundary.

The CMP developed the Supplemental Water Information Form (SWIF), used specifically for the purpose of recording potential water type discrepancies and other water related discrepancies. A SWIF is completed when potential inconsistencies are found by the compliance monitoring field team between on-the-ground measurements and observations and what is described in the FPA. The information is reported in the compliance monitoring report. If an FP rule violation occurred because of the water type inaccuracy observed (i.e., the water did not receive enough riparian protection — buffer width and length), then the information relating to the violation is sent to the appropriate DNR region for follow up. The intent of using SWIFs is to obtain a sense of both the overall magnitude of possible water typing discrepancies on the landscape and the incorrect implementation of riparian buffers designed to protect aquatic resources. The compliance monitoring field team does not engage in formal water typing (e.g., fish protocol surveys) with the intent of changing water types, because that action has a defined process beyond the scope of the compliance review. The burden is on the landowner to ensure that the water types on the FPA have in fact been field validated.

#### **Findings for Statewide Water Types**

Water types recorded on a SWIF are further broken down into waters correctly classified, underclassified, overclassified, and indeterminate. The latter 3 categories are defined as follows:

- Underclassified Physical characteristics indicate that the water should have been typed
  on the FPA and protected on the ground at a higher level of the hierarchical water typing
  system. For example, the FPA depicts a Type Np water that after observation is found to
  be a Type F stream.
- Overclassified Physical characteristics indicate that the water should have been typed on the FPA and protected on the ground at a lower level of the hierarchical water typing continuum. For example, the FPA depicts a Type F water that after observation is found to actually be a Type Np stream.
- Indeterminate Waters for which the compliance monitoring field team determines
  there is not enough information to make a water typing determination. For example,
  when the compliance monitoring field team visits a site in the wettest part of the year

(winter) and cannot determine if the water would flow in the driest part of the year (summer), the compliance monitoring field team cannot determine with certainty if the water is a Type Np (perennial) or Ns (seasonal).

**Table 3. 2014 Water Typing Observation Information** 

Water Type on FPA	# Waters in Standard Sample	# Waters Recorded on SWIF	SWIF # Waters Underclassified	SWIF # Waters Overclassified	SWIF # Waters Indeterminate
F or S	24	0	*	0	0
Ns	14	5	1	3	1
Np	14	0	0	0	0
Type A Wetlands	6	4	2	1	1
Type B Wetlands	8	2	0	1	1
Forested Wetlands	9	1	1	0	0
Total	75	12	4	5	3

<sup>\*</sup>Compliance Monitoring field protocols stipulate that F or S waters are not to be evaluated for underclassification.

Of the 75 sampled waters for this annual report, 12 samples called for SWIFs due to water typing discrepancies. Four samples were underclassified, resulting in an underclassification rate of roughly 8%. Of the 4 underclassified waters, 3 were wetlands where fish presence was observed. The other underclassified water was typed as Ns, but water flow was observed during the compliance monitoring field visit in September. Five samples were overclassified. The overclassified waters were typically typed as Ns waters and were observed to be nonexistent during the compliance monitoring field visit. Three samples were indeterminate. Two of the indeterminate observations were for wetlands. Bog indicators were observed by the compliance monitoring field team for a sampled Type B wetland. However, due to physical sampling limitations, a final water typing determination was not possible. (See Table 3.)

Additionally, 2 SWIFs were completed for non-water typing issues. A SWIF was filled out when the compliance monitoring field team observed a channel migration zone that was unreported on the accompanying application. Rule compliance was unaffected due to an excessively large nocut buffer left by the landowner. In addition, a SWIF was completed for an overstated stream size (by the applicant) on a Type F water (stream was less than 10 feet wide).

# 5.2 Statewide Summary for FP Rule Compliance for RMZs, WMZs, and ELZs

Section 3.2 provides 2 summary tables: Table 4 lists the RMZ, WMZ, and ELZ prescriptions sampled in 2014; Table 5 shows statewide results for compliance with RMZ and WMZ FP rules. The data and findings for each prescription are discussed in Section 3.3 (Western Washington RMZs) and Section 3.4 (Statewide RMZs, WMZs, and ELZs).

Table 4. RMZ, WMZ, and ELZ Prescriptions Sampled in 2014

Western WA	Eastern WA	Statewide
		WMZ — Wetlands
RMZ — Option 1, Thinning		RMZ — No Inner Zone
from Below	No sample unique to	Harvest
RMZ — Option 2, Leaving	Eastern WA	ELZ — Type Ns & Np
Trees Closest to Water		Activities
		RMZ — Type Np

Each prescription has a unique set of timber harvest requirements and includes the use of a corresponding set of protocols and questions to determine compliance status. FP rule prescriptions for Type F and N streams can be different for Eastern and Western Washington. However, samples were not separated by Eastern and Western Washington. Wetland rules are consistent for Eastern and Western Washington.

The reader should be aware that the reported results represent only the first year of a biennial sample. Therefore, confidence intervals in this report may be artificially wide (wider confidence intervals represents less confidence in the value) but are expected to narrow with additional sampling and completion of the analysis for the entire biennium. The small proportion of small forest landowner FPAs in Table 5 reflects the small proportion of total small forest landowner FPAs in the total FPA population that contain the prescriptions assessed.

Table 5. 2014 Compliance with FP Rules for Riparian and Wetland Harvest Prescriptions

	Comphance	Western WA			Juniara II.	State			
	Status of Compliance	DFC1	DFC2	No Inner Zone Harvest	Np Activities	Ns Activities	Type A&B Wetlands	Forested Wetlands	Roads
	# Compliant Rules	n/a	n/a	9	2	2	14	4	n/a
	# with Deviation	n/a	n/a	0	0	0	1	0	n/a
Small Forest Landowners	% of Sample Compliant	n/a	n/a	100%	100%	100%	93%	100%	n/a
	Confidence Interval	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
	Prescriptions Assessed	0	0	2	2	2	4	2	0
	# Compliant Rules	53	42	37	56	22	40	12	29
	# with Deviation	3	1	4	1	1	0	1	1
Large Forest Landowners	% of Sample Compliant	94.6%	97.7%	90%	98%	96%	100%	92%	95.7%
	Confidence Interval	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
	Prescriptions Assessed	8	6	8	12	12	10	7	6
	# Compliant	53	42	46	58	22	54	16	29
	# with Deviation	3	1	4	1	1	1	1	1
All Landowners	% of Sample Compliant	94.6%	97.7%	92%	98%	96%	98%	94%	95.7%
Landowners	Confidence Interval	(90, 99)	(92, 100)	(78, 100)	(95, 100)	(87, 100)	(95, 100)	(80, 100)	(86, 100)
	Prescriptions Assessed	8	6	10	14	14	14	9	6

<sup>30 |</sup> Washington State Department of Natural Resources/R2 Resource Consultants, Inc.

#### 5.3 Western Washington RMZs



#### 5.3.1 Western WA Type S and F Waters

Section 3.3.1 addresses Type S and F riparian prescriptions: DFC1, Thinning from Below; and DFC2, Leaving Trees Closest to the Water.

#### On-site Review for Western WA Type S and F Waters

During the compliance monitoring field review, there are questions on the <u>Western Washington</u> <u>Riparian Field Forms</u> common to all riparian harvest options for Type S and F waters, including the following:

- Is there any harvest within the core, inner, and outer zones?
- Is the site class (variable in determining inner zone width) consistent with DNR site class maps?
- Is the stream width (variable in determining inner zone width) the same as stated on the FPA? If not, does it impact the inner zone width?
- Are unstable slopes with the potential to deliver (sediment) bounded out of the harvest unit?

In addition to common questions relevant to all Type S and F water riparian prescriptions, specific Western Washington riparian prescription questions are asked on the Western Washington Riparian Field Forms that assesses the unique rules directed at individual harvest options.

#### 5.3.1.1 Western WA Type S and F Waters — DFC1, Thinning from Below

Desired Future Condition Option 1 is available if DFC growth modeling results show an available surplus basal area that allows for harvest to take place in the inner zone. DFC calculations indicate if a forest stand meets basal area requirements, that is, if the stand is on a trajectory to meet the DFC of 325 square feet of basal area per acre at a stand age of 140 years. When DFC calculations indicate that harvest is allowed because the model projects that more basal area is available than needed to meet the target basal area in the FP rule, then the smallest diameter trees are allowed to be harvested, followed by the selective harvest of progressively larger trees until the surplus basal area limit has been reached (also referred to as "thinning from below"). This selection process is intended to establish a forest environment where the leave trees in the inner zone can grow larger in a shorter time and meet desired large wood, fish habitat, and water quality requirements more quickly. The widths of the inner zone and outer zone vary depending on the bankfull width of the stream and the site class. A minimum of 57 conifer trees per acre must be left in the inner zone. A minimum of 20 conifer trees per acre greater than 12 inches diameter breast height (DBH) must be retained in the outer zone. The leave trees in the outer zone may be dispersed evenly throughout the zone or clumped around sensitive features such as seeps, springs, and forested wetlands.

#### Findings for Western WA Type S and F Waters — DFC1, Thinning from Below

Desired Future Condition Option 1 is the most complex Type F prescription to implement in terms of the number of conditions to be met. It occurs relatively rarely in the population of FPAs. In the 2014 sample, 8 FPAs statewide chose DFC1 as the harvest option from a total population of 18 FPAs. The resulting DFC1 prescription sample size was 8, and a total of 56 rules were evaluated.

Table 6. 2014 Compliance Ratings for Western WA Type S and F Waters — DFC1, Thinning from Below

RMZ Prescription		FP Rule Compliance Ratings				
	Compl	liant Ratings		Deviation Ratings		
	Exceeds (part of Compliant)	Compliant	Low	Moderate	Major	Indeterminate
DFC1 (%)	3.5%	94.6%	5.4%	0%	0%	0%
DFC1 (Rule Count)	2	53	3	0	0	0

Sample size = 8

Fifty-three of the sampled 56 rules were compliant for the DFC1 prescription sample, resulting in a 94.6% compliance rate. Of the 8 sites sampled, 5 were 100% compliant and 3 showed deviation from at least 1 FP rule in the prescription type. Of the sites with a Low Deviation rating, 1 site had less than the required number of outer zone trees; 1 site had inner zone leave trees that did not meet the diameter requirements; and 1 site revealed harvest in the core zone. This third deviation, per the compliance monitoring field team notes, involved an unaccounted for meander in stream course that was approximately 10 feet wide. (See Table 6.)

#### 5.3.1.2 Western WA Type S and F Waters — DFC2, Leaving Trees Closest to the Water

Desired Future Condition Option 2 only applies to RMZs in site classes I, II, and III on streams that are less than or equal to 10 feet wide and to RMZs in site classes I and II for streams greater than 10 feet wide. For this option, DFC growth modeling results show an available surplus basal area that allows for harvest to take place in the inner zone. Trees are selected for harvest starting from the outermost portion of the inner zone first and then progressively closer to the stream. Twenty conifer trees per acre with a minimum DBH of 12 inches must be left in the harvested area of the inner zone. The widths of the inner zone and outer zone vary depending on the bankfull width of the stream and the site class. For site classes I, II, and III on streams less than or equal to 10 feet, there is a 30-foot no-harvest extension beginning at the outer edge of the core zone. For site classes I and II on streams greater than 10 feet, there is a 50 foot no-harvest extension beginning at the outer edge of the core zone. Twenty conifer trees per acre greater than 12 inches DBH must be retained after harvest in the outer zone, unless a large woody debris in-channel placement strategy is selected. Leave trees in the outer zone may be evenly dispersed throughout the zone or clumped around sensitive features.

#### Findings for Western WA Type S and F Waters — DFC2, Leaving Trees Closest to the Water

Desired Future Condition Option 2 harvest is less complex to implement and is chosen more frequently than DFC1. In the 2014 sample, 6 DFC2 prescriptions were sampled from an estimated population of 49 FPAs. The resulting DFC2 prescription sample size was 6, and a total of 43 rules were evaluated.

Table 7. 2014 Compliance Ratings for Type S and F Waters in Western WA — DFC2, Leaving Trees Closest to the Water

RMZ Prescription		FP Rule Compliance Ratings				
	Comp	liant Ratings		Deviation	on Ratings	3
	Exceed (part of Compliant)	Compliant	Low	Moderate	Major	Indeterminate
DFC2 (%)	18.6%	97.7%	2.3%	0%	0%	0%
DFC2 (Rule Count)	8	42	1	0	0	0

Sample size = 6

Forty-two of the sampled 43 rules were compliant for the DFC2 prescription sample, resulting in a 97.7% compliance rate. Of the 6 sites sampled, 5 were 100% compliant and 1 showed deviation from at least 1 FP rule in the prescription type. Harvest in the core zone was observed for the 1 sampled rule deviation; 3 harvested stumps were counted, resulting in a Low Deviation rating. All observed Exceeds ratings were the result of leaving more than the required amount of inner and outer zone leave trees. (See Table 7.)

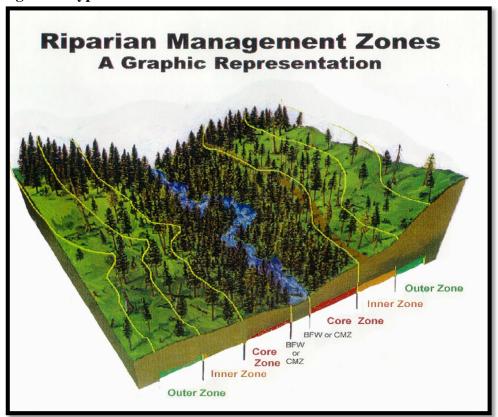
#### 5.4 Statewide RMZs, WMZs, and ELZs



Protection measures adjacent to typed water in the state of Washington include protecting channel migration zones (CMZs); establishing riparian management zones (RMZs) along the full length of fish-bearing waters and along a portion of the length of perennial non-fish-bearing waters; retaining no-harvest buffers adjacent to sensitive sites; and establishing equipment limitation zones (ELZs), where equipment is limited along non-fish-bearing waters. RMZs adjacent to fish-bearing streams include a core zone, inner zone, and outer zone, with differing prescriptions delineated in FP rules for inner and outer zones (see Figure 3).

In Western Washington, no timber harvest or road construction is allowed in the 50-foot core zone (zone closest to the water), except for the construction and maintenance of road crossings and the creation and use of yarding corridors. The inner zone (middle zone, not including core zone) ranges from 10 to 100 feet, depending on width of the stream and the site class (see Glossary) of the forested stand. Timber harvest of excess trees in the inner zone is only allowed if predetermined stand requirements are met, which are intended to result in a mature riparian forest stand at 140 years of age (called "desired future condition," or DFC). Timber harvest is allowed in the outer zone (adjacent to and outside the inner zone), with 20 riparian leave trees per acre retained following harvest.

Figure 3. Type S and F Water RMZs



#### **5.4.1 Statewide Typed Waters**

Protection along non-fish-bearing waters in Western Washington includes RMZs along at least 50% of the length of Type Np waters and around sensitive sites, and the establishment of ELZs for both Np and Ns waters. An ELZ is a 30-foot-wide area where equipment use is restricted in order to minimize ground and soil disturbance. The ELZ protects stream bank integrity and helps minimize sediment delivery to non-fish-bearing waters that could potentially be routed farther downstream to fish-bearing waters.

In Eastern Washington, riparian management is intended to result in stand conditions that vary over time. Management is designed to mimic local disturbance (such as wildfire) regimes in a way that protects riparian function conditions and maintains general forest health. Harvest adjacent to a Type S, F, or Np stream is based on the DNR site class map, timber habitat type, basal area, and shade requirements needed to protect the stream. Habitat types include Ponderosa Pine, Mixed Conifer, and High Elevation. The no harvest core zone along type S and F waters is 30 feet. Harvest units within the Bull Trout Habitat Overlay must leave all available shade within 75 feet of the bankfull width or CMZ, depending on which is greater. Np and Ns waters have an ELZ of 30 feet.

#### 5.4.1.1 Statewide Type S and F Waters — No Inner Zone Harvest

For the No Inner Zone Harvest (NIZH) option, DFC results show that existing stands in the combined core and inner zone do not meet stand requirements. Therefore, NIZH can take place, or sometimes the landowner elects not to harvest in the inner zone for operational or other reasons.

#### Findings for Statewide Type S and F Water — No Inner Zone Harvest

No Inner Zone Harvest is the most frequently selected harvest strategy adjacent to fish-bearing waters. This harvest strategy occurred on an estimated 264 FPAs in the 2014 population. The resulting NIZH prescription sample size was 10, and a total of 50 rules were evaluated.

Table 8. 2014 Compliance Ratings for Statewide Type S and F Waters — No Inner Zone Harvest

RMZ Prescription		FP Rule Compliance Ratings				
	Comp	liant Ratings		Deviat	ion Ratings	S
	Exceeds (part of Compliant)	Compliant	Low	Moderate	High	Indeterminate
No Inner Zone Harvest (%)	4%	92%	6%	0%	2%	0%
No Inner Zone Harvest (Rule Count)	2	46	3	0	1	0

Sample size = 10

Forty-six of the sampled 50 rules were compliant for the NIZH prescription sample, resulting in a 92% compliance rate. Of the 10 sites sampled, 8 were 100% compliant and 2 showed deviation from at least 1 FP rule in the prescription type. Of the 4 noncompliant rules recorded, 3 were rated Low Deviation because of incorrect site class, harvest in the inner zone, and a CMZ not reported on the FPA. Harvest was observed in the inner zone through the observation of 4 stumps. The fourth deviant observation was rated High Deviation due to an incorrect number of outer zone leave trees. No leave trees were observed in the outer zone, 10 leave trees were required. (See Table 8.)

The Exceeds ratings were recorded on 2 separate samples for the same rule. Additional outer zone leave trees were left beyond what was required by rule.

#### 5.4.1.2 Statewide Type Np Waters

Type Np streams and sensitive sites contribute to the quality of water and fish habitat in downstream Type S and/or F streams. They also provide habitat for some wildlife.

Fifty-foot-wide RMZs are required along portions (and specified locations) of Type Np streams. For example, a 50-foot-wide no-harvest RMZ is required where Type Np streams join a Type S or F stream.

The total distance of the 50-foot buffer required along a Type Np stream varies and depends on the length of the Type Np stream from the confluence with the Type S or F stream. At least 50% of a Type Np water's length must be protected by buffers on both sides of the stream (2-sided buffers). If the Type Np water on the FPA is located more than 500 feet upstream from the confluence of a Type S or F water, and if the Type Np water is more than 1,000 feet in length, then the minimum percentage of the length of Type Np water to be buffered varies per the table in WAC 222-30-021(2)(b)(vii).

Sensitive sites associated with Type Np streams must also be protected with buffers or harvest restrictions. These include headwater springs or the uppermost point of perennial flow; the intersection 36 | Washington State Department of Natural Resources/R2 Resource Consultants, Inc.

of 2 or more Type Np waters; perennially saturated side-slope seeps; perennially saturated headwall seeps; and alluvial fans. No harvest is allowed within alluvial fans.

Type Np streams also require a 30-foot-wide ELZ. Equipment use and other forest practices are specifically limited, and mitigation may be required if activities expose the soil on more than 10% of the ELZ length.

#### **On-site Review for Statewide Type Np Waters**

Questions asked on the Field Form for Type Np streams differ from those for Type S and F fish-bearing streams. Examples include the following:

- Is there evidence of equipment entry into the 30-foot ELZ? If so, was less than 10% of the soil within the ELZ exposed due to activities?
- Was the appropriate length of 50-foot no-harvest zone left on the given stream segment?

#### **Findings for Statewide Type Np Waters**

Type Np streams were commonly encountered with an estimated 322 FPAs having 1 or more Np streams within their harvest boundaries. The resulting Np prescription sample size was 14, and a total of 59 rules were evaluated.

Table 9. 2014 Compliance Ratings for Statewide Type Np Waters

RMZ Prescription		FP Rule Compliance Ratings				
	Comp	liant Ratings		Deviat	ion Ratings	3
	Exceeds (part of Compliant)	Compliant	Low	Moderate	High	Indeterminate
Np Water (%)	0%	98.3%	1.7%	0%	0%	0%
Np Water (Rule Count)	0	58	1	0	0	0

Sample size = 14

Fifty-eight of the sampled 59 rules were compliant for the Type Np prescription sample, resulting in a 97% compliance rate. Of the 14 sites sampled, 13 were 100% compliant and 1 showed deviation from at least 1 FP rule in the prescription type. The 1 noncompliant rule recorded was rated Low Deviation for an incorrect uppermost point of perennial flow location and confluence buffer. (See Table 9.)

#### 5.4.1.3 Statewide Type Ns Waters

Buffers are not required for Type Ns streams. There is a 30-foot ELZ requirement, and mitigation measures are required if more than 10% of the soil in the ELZ is exposed.

#### **Findings for Statewide Type Ns Waters**

Type Ns waters are common, occurring in an estimated 356 FPAs in the statewide population for the 2014 sample. The resulting Ns prescription sample size was 14, and a total of 25 rules were evaluated.

**Table 10. 2014 Compliance Ratings for Statewide Type Ns Waters** 

RMZ Prescription		Forest Practices Rule Compliance Ratings				
	Compl	liant Ratings		Deviati	ion Ratings	
	Exceeds (part of Compliant)	Compliant	Low	Moderate	High	Indeterminate
Ns Water (%)	0%	96%	0%	0%	4%	4%
Ns Water (Rule Count)	0	24	0	0	1	1

Sample size = 14

Twenty-four of the sampled 25 rules were compliant for the Ns prescription sample, resulting in a 96% compliance rate. Of the 14 sites sampled, 13 were 100% compliant and 1 showed deviation from at least 1 FP rule in the prescription type. The 1 noncompliant rule recorded was the result of an incorrectly typed stream. The compliance monitoring team observed flowing water in the channel of a stream that had been typed Ns by the landowner. The observed discrepancy resulted in a rating of High Deviation. The 1 Indeterminate rating resulted from the landowner/applicant's wording on the FPA regarding water typing. (See Table 10.)

#### 5.4.2 Statewide WMZs

Forest practices wetland rules are the same for Western and Eastern Washington. Wetland management zones have variable widths based on the size and type of wetland. Type A Wetlands greater than 5 acres have a minimum 50-foot WMZ width. Type A&B Wetlands of 0.5 to 5 acres have a minimum 25-foot WMZ width, while Type B Wetlands less than 0.5 acre and Forested Wetlands require no WMZ. Leave trees are required (by size and number) within the WMZ. There are no leave tree requirements for the Forested Wetlands type. Restrictions also apply regarding the maximum width of openings created by harvesting within the WMZ. Additionally, ground-based harvesting systems shall not be used within the minimum WMZ width without written approval from DNR.

#### **On-site Review for Statewide Wetlands**

Protection measures for wetlands depend on the size and type of wetland. The information collected by the compliance monitoring field team varies depending on the type of wetland. Only one of the questions answered by the team is applicable to all wetlands:

• Were the wetlands typed and sized appropriately on the ground and consistent with the FPA?

In addition, for Type A&B Wetlands, the compliance monitoring field team evaluates the following:

- Leave trees in the WMZ for species, number, and size
- Is the variable buffer width appropriate relative to the WMZ table in the rules?
- If operations were conducted within the WMZ, were the openings less than 100 feet wide?
- If operations were conducted within the WMZ, were the openings no closer than 200 feet from each other?

- Approval by DNR for use of ground-based harvesting systems within the minimum WMZ and for any timber that was felled into or cable yarded across the wetland
- Protections applied when a WMZ overlaps an RMZ
- For particular leave tree requirements, if the harvest within the WMZ is greater than or less than 10%

If harvest occurs within a forested wetland, the compliance monitoring field team determines whether the harvest method is limited to low impact harvest or cable systems; and whether the wetland boundaries (if greater than 3 acres within the harvest unit) are delineated correctly and shown on the activity map by the landowner/applicant.

#### 5.4.2.1 Statewide Type A&B WMZs

#### Findings for Type A&B WMZs Statewide

Type A&B Wetlands are estimated to occur on 53 FPAs statewide in the 2014 population. The resulting Type A&B Wetlands prescription sample size was 14, and a total of 55 rules were evaluated.

Table 11. 2014 Compliance Ratings for Statewide Type A&B WMZs

WMZ Prescription		FP Rule Compliance Ratings				
	Compl	liant Ratings	ntings Deviation Ratings			
	Exceeds	Compliant	Low	Moderate	High	Indeterminate
Type A&B (%)	0%	98.2%	0%	0%	1.8%	1.8%
Type A&B (Rule Count)	0	54	0	0	1	1

Sample Size = 14

Fifty-four of the sampled 55 rules were compliant for the Type A&B WMZ sample, resulting in a 98.2% compliance rate. Of the 14 sites sampled, 13 were 100% compliant and 1 showed deviation from at least 1 FP rule in the prescription type. The 1 noncompliant rule recorded was the result of an incorrectly typed wetland. The selected Type A Wetland was determined to be associated with a fish-bearing lake. This typing discrepancy resulted in a rating of High Deviation. The 1 indeterminate rating was a result of a Type A Wetland being potentially associated with a fish-bearing lake. A final determination could not be ascertained due to seasonal water flow conditions, and the associated Type S water in question was located on another landowner's property. (See Table 11.)

#### 5.4.2.2 Statewide Forested WMZs

#### **Findings for Statewide Forested WMZs**

Approximately 104 FPAs statewide contained Forested Wetlands in the 2014 sample population. The resulting Forested Wetlands prescription sample size was 8, and a total of 17 rules were evaluated.

**Table 12. 2014 Compliance Ratings for Statewide Forested WMZs** 

WMZ Prescription		FP Rule Compliance Ratings				
	Comp	liant Ratings	Deviation Ratings			3
	Exceeds	Compliant	Low	Moderate	High	Indeterminate
Forested (%)	17.6%	94.1%	0%	0%	5.9%	0%
Forested (Rule Count)	3	16	0	0	1	0

Sample size = 8

Sixteen of the sampled 17 rules were compliant for the forested WMZ sample, resulting in a 94.1% compliance rate. Of the 8 sites sampled, 7 were 100% compliant and 1 showed deviation from at least 1 FP rule in the prescription type. The 1 noncompliant rule recorded was the result of an incorrectly typed wetland. Fish presence was observed in the selected Forested Wetland, resulting in a rating of High Deviation. (See Table 12.)

# 6. Forest Practices Rule Compliance for Roads and Haul Routes



Section 4 provides rule and on-site review descriptions and compliance monitoring findings regarding the Standard Sample for roads and haul routes statewide.

Although Roads prescription sampling follows the same design as riparian sampling, Haul Routes prescription sampling is designed differently. Haul Routes sampling assesses each 0.1 mile segment of forest road for correct design and for construction or maintenance of roads to protect typed waters from sediment delivery. This strategy enables determination of the rate of compliance for the entire haul route specified on the FPA.

Findings are limited in this report (and all annual reports) due to smaller sample sizes that represent approximately half of the entire biennial sample. Caution must be taken when attempting to draw meaningful conclusions from the findings provided in this annual report. The data and findings shown here may or may not be an indicator for upcoming findings that will be provided when both the 2014 and 2015 field season data are combined and reported in the biennial report. The Compliance Monitoring Program offers the following data as a status update of CMP sampling.

A well-designed, located, constructed, and maintained system of forest roads is essential to both forest management and protection of public resources. Washington State forest practices rules — including those for road construction, maintenance, and abandonment and for "best management practices" — are

some of the most, if not the most, stringent in the country. The FP rules are designed to help ensure that forest roads are constructed, maintained, and abandoned to do the following:

- Provide for fish passage
- Prevent mass wasting
- Limit delivery of sediment and surface runoff to all typed waters
- Avoid capture and redirection of surface water or groundwater
- Divert road runoff to the forest floor
- Provide for the passage of some woody debris
- Protect stream bank stability
- Minimize construction of new roads
- Assure no net loss of wetland function

FP rules accomplish these goals through ensuring the proper location, design, construction, maintenance, and abandonment of forest roads, landings, and stream crossings.

The CMP collects data annually on sites where one or more of the following exists:

- Road construction
- Landing construction
- Type N stream road crossing construction, including fords
- Road abandonment
- Haul routes (forest roads used to truck timber to market)

#### FP Rules for Statewide Roads and Haul Routes

FP rules for road construction, landing construction, Type F and N stream road crossings, road abandonment, and haul routes are explained below.

#### Forest Road Construction

Road construction is composed of 3 components: road location, road design, and actual construction. The road rules require specific standards for road location, design, and construction, which are reflected in the questions found in the compliance monitoring <u>Roads Field Form</u> (defined in the on-site review section, below).

- 1) Road location FP rules require that roads be located to fit the topography to minimize alteration of natural features (<u>WAC 222-24-020</u>). Examples of FP rule requirements related to road location are the requirement that the landowner/applicant minimize the number of stream crossings and not locate roads in bogs or within natural drainage channels (except for crossings).
- 2) Road design FP rules include road design standards that address construction techniques and water management (WAC 222-24-020). For example, new road construction on side slopes exceeding 60% that have the potential to deliver sediment to any typed water or wetland need to utilize full bench construction techniques (WAC 222-24-020[8]).
- 3) Road construction Road construction requirements focus on maintaining stable road prisms and water crossing structures, and on minimizing sediment delivery to surface waters and wetlands (WAC 222-24-030). For example, road construction requires that erodible soil

disturbed during road construction needs to be located where it could not reasonably be expected to enter the stream network or needs to be seeded with noninvasive plant species.

#### Landing Location and Construction

Landings are subject to several FP rules. Landings must not be located within specific areas such as natural drainage channels, RMZs, or WMZs. Landings must be constructed so that they are sloped to minimize accumulation of water on the landing. Excavation material shall not be sidecast where there is high potential for material to enter WMZs or within the bankfull width of any stream or the 100-year flood level of any typed water (WAC 222-24-035).

#### Type F and N Stream Crossings

Installation, maintenance, and removal of bridges, culverts, and temporary water crossings are subject to several FP rules and to Forest Practices Board Manual, Section 5. For example, culvert placement must be designed so that the alignment and slope of the culvert parallels the natural flow of the stream and so that placement does not cause scouring of the streambed and erosion of the stream banks in the vicinity of the project. Additionally, bridges must not constrict clearly defined channels, and temporary water crossings must be constructed to facilitate abandonment (WAC 222-24-040).

#### Road Abandonment

Landowners have the option to abandon forest roads, with the exception that in some watersheds landowners are required to abandon roads to keep the road ratio at a certain level. When a landowner chooses to abandon a forest road, specific standards delineated in the FP rules and Board Manual, Section 3, must be followed. For example, abandoned roads must be out-sloped, water barred, or otherwise left in a condition suitable to control erosion and maintain water movement within wetlands and natural drainages. An abandoned road must be blocked so that four-wheeled highway vehicles cannot pass the point of closure at the time of abandonment, and water crossing structures must be removed (WAC 222-24-052[3]).

#### Haul Routes

FP rules state that roads currently used or proposed to be used for timber hauling must be maintained in a condition that prevents potential or actual damage to public resources (<u>WAC 222-24-051[12]</u>). The compliance monitoring field team observes and records observations for haul routes regarding level of sediment delivery.

#### **On-site Review for Statewide Roads and Haul Routes**

In order to determine road compliance, the compliance monitoring field team visits FPA sites where forest road construction, landing construction, Type N stream road crossings, abandoned roads, and haul routes are present. The compliance monitoring field team uses the Roads Field Form and the Haul Route Field Form to record information onsite. The data recorded on the Roads Field Form and the Haul Route Field Form help the compliance monitoring field team determine road compliance for each FPA sampled.

#### Roads Field Form

The compliance monitoring field team uses the Roads Field Form to record data observed for forest road construction, landing construction, Type N stream road crossings, and abandoned roads. The initial series of questions on the Roads Field Form assesses road surface conditions, drainage structure placement and stabilization, routing of drainage water to the forest floor, and potential delivery of sidecast. Stream crossing questions assess stream crossing placement, frequency, culvert sizing, positioning, and stabilization. Other questions address wetland crossings, road location, wetland replacement, abandonment and stabilization of temporary roads, road abandonment, and proper construction and drainage for forest road landings.

The following are examples of questions found on the Roads Field Form:

- Road location "Does new road construction minimize stream crossings?" (WAC 222-24-020[5])
- Road design "Where the potential for sediment delivery existed, was full bench construction utilized for roads built on slopes greater than 60%?" (WAC 222-24-020[8])
- Road construction "Were erodible soils disturbed during construction stabilized to prevent the potential to deliver to typed waters?" (WAC 222-24-030[4])
- Road landing location and construction "Was the landing sloped to minimize accumulation of water on the landing?" (WAC 222-24-035) (Western WA only)
- Type N stream crossings "Are the alignment and slope of all culverts on grade with the natural streambed? (WAC 222-24-040[2], [3], [4], and [5])
- Road abandonment "Was the road blocked so that four-wheel highway vehicles cannot pass the point of closure at the time of abandonment?" (WAC 222-24-052)

#### Haul Route Field Form

The compliance monitoring field team uses the Haul Route Field Form to assess haul routes. The sampling method provides information for reporting the proportion of compliance/deviance, the level of sediment delivery (Table 13), and the cause of the noncompliance (Table 14).

There are 5 recorded levels of sediment delivery (No Delivery, De Minimis, Low, Medium, and High) used by the compliance monitoring field team for rating levels of sediment delivery, as well as 1 decision type (No Consensus). (See Table 13.)

**Table 13. Haul Route Sediment Delivery Level Categories** 

Delivery Level	Delivery Level Description
No Delivery	Complete disconnection of sediment delivery to typed water. Considered compliant.
De Minimis	Overland flow from roads reaches typed waters, but sediment delivery is indeterminable from background levels of turbidity. Considered compliant.
Low	Low chronic or temporary delivery. Effects are observable at the site of entry (distance downstream less than 1 channel width) only are and not expected to magnify over time given the existing activity.
Medium	Measurable but noncritical levels of delivery. Visual plume at the reach scale.
High	Extensive or critical levels of delivery. Substantial violations of turbidity criteria or significant visual plumes that occupy the channel and go beyond the reach scale (for example, around multiple bends in a stream).
No Consensus	The observers do not agree on the classification. Comments are essential to determine the scope of the difference, recording each observer's classification and the basis of disagreement.

It is helpful, to determine, where possible, causes for sediment delivery. The compliance monitoring field team observes and records both primary and secondary causes of sediment delivery. (See Table 14.)

**Table 14. Potential Causes of Sediment Delivery** 

Potential Causes	Cause Description
Faulty cross drainage	Inadequate frequency of or nonfunctioning drainage structures that carry road prism runoff or seepage, allowing sediment delivery to typed water
Inadequate water crossing structures	Absence of or nonfunctioning structures designed to pass typed water across a forest road, resulting in sediment delivery
Obstructed or bermed ditch line	Features of the road surface or ditch that divert water normally serviced by the ditch, causing sedimentation of typed water
Intercepted water	Water intercepted by road features and diverted to a channel other than its channel of origin prior to the road construction
Contaminated ditchwater	Ditchwater containing suspended sediment that flows into typed water
Ruts/inadequate crown	Perturbations of the road surface contributing sediments to runoff that reaches typed water
Driving in ditch line	Vehicular disturbance of stabilized ditches, resulting in sediment reaching typed water
Haul on native surface or inadequate rock	Road haul on a running surface containing fine particles that are captured by runoff and contributed as sediment to typed water
Water channeled to eroded/failing slopes	Water flow or runoff across unstabilized road features that contributes sediment to typed water
Road fill failure	Sediment resulting from the effects of gravity on the fill (slumps, raveling, etc.) being deposited in or carried by runoff to typed water
Cut slope failure	Sediment resulting from the effects of gravity on the cut slope (slumps, raveling, etc.) being carried by ditch flow to typed water

#### **Findings for Statewide Roads and Haul Routes**

This section summarizes data from both the Roads Field Forms and Haul Route Field Forms.

#### Roads Findings

Road construction or abandonment occurred on an estimated 591 FPAs in the 2014 sample. The resulting Roads prescription sample size was 6, and a total of 30 rules were evaluated.

**Table 15. FP Rule Compliance for 2014 Road Activities** 

Statewide Road Activities for 2014						
	Status of Compliance	Road Activities Rule Compliance				
All	# of Rules Sampled	30				
Landowner	# Compliant Rules	28				
Types	# with Deviation	2				
	Compliance %	96%				
	95% Confidence Interval*	CI (86, 100)				

Sample size = 6

Twenty-eight of the sampled 30 rules were compliant for the Roads prescription sample, resulting in a 96% compliance rate. Of the 6 sites sampled, 4 were 100% compliant and 2 showed deviation from at least 1 FP rule in the prescription type. At 1 of the noncompliant sites, water was observed running across the road surface due to an inadequately sized ditch, resulting in a deviation. The other noncompliant observation was the result of a drainage structure not installed at the natural grade of the stream. Both noncompliant rules had a rating of Low Deviation. (See Table 15.)

#### Haul Routes Findings

The Haul Route prescription sample included an inspection of haul routes along forest roads from the farthest points in the FPA to public access roads. In each sample, the entire road was observed if it was less than 5 miles long. If the entire road was over 5 miles, ten 0.5-mile-long road segments were observed. Within each 0.5 mile, every 0.1-mile segment was observed as to its actual or potential delivery of sediment to typed water; and the primary and secondary causes for the delivery (see Table17) were also recorded. The compliance monitoring field team recorded compliance information for haul routes in general and also specifically for haul routes categorized by side slopes less than or greater than 60%. The data for side-slope percentage provide information needed to fulfill requirements for Clean Water Act assurances. (For more information see 2009 Clean Water Act Assurances Review of Washington's Forest Practices Program.)

**Table 16. Haul Route Compliance Summary** 

Compliant			Deviation				
	91% (80,	100) CI*	9% (0, 20) CI				
	No Delivery	De Minimis	Low Medium		High		
	87% (76, 99) CI	3.9% (0, 8.5) CI	3.1% (0, 7) CI	5.7% (0, 17) CI	0%		

<sup>\*</sup>CI is confidence interval at the 95% confidence level

<sup>\*</sup>CI is confidence interval at the 95% confidence level

**Table 17. Haul Route Deviation by Cause** 

Primary Cause	% Deviation with This Primary Cause		
Inadequate water crossing structures	2.6%*		
Contaminated ditchwater	2.6%		
Other (described in comments)	18%		
Faulty cross drainage	2.6%		
Stream of Spring Intercepted	5.1%		
Road fill failure	2.6%		
Sediment from stream adjacent parallel road	67%		

<sup>\*</sup>Over 60% of inadequate water crossings also exhibited ruts or inadequate crowns that contributed to sediment delivery.

The overall 2014 haul route compliance rate is 91% (Table 16). Sediment from stream adjacent parallel roads accounted for 67% of the deviations (Table 17). The 18% that aggregates the "other" category is comprised of non-point-source sediment delivery and blocked drainage structures (Table 17). For efficiency reasons, haul routes were observed on FPAs that had been selected for the harvest prescription sample. Since this is not an independent selection, there is some possibility of bias.

# 7. Forest Practices Application Compliance



Section 5 addresses compliance with the forest practices application (FPA).

Overall FPA compliance generally mirrors FP rule compliance on individual FPAs; however, occasionally one may be compliant while the other is not. When the prescription deviates from the FP rules but is compliant with the FPA, there are typically mistakes in the timber harvest design layout and/or approval process. When the FPA is compliant with FP rules but deviates from the landowner's stated protections on the FPA, typically the landowner proposed activities that were more conservative than what was implemented. (See Table 18.)

**Table 18. 2014 Compliance with FPAs for Riparian and Wetland Harvest Prescriptions** 

	•		ern WA	Statewide					
	Status of Compliance	DFC1	DFC2	No Inner Zone Harvest	Np Activities	Ns Activities	Type A&B Wetlands	Forested Wetlands	Roads
	# Compliant Rules	0	0	9	2	4	16	4	n/a
	# with Deviation	0	0	0	0	0	1	0	n/a
Small Forest Landowners	% of Sample Compliant	n/a	n/a	100%	100%	100%	94%	100%	n/a
	Confidence Interval	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
	Prescriptions Assessed	0	0	2	1	2	4	2	0
	# Compliant Rules	52	42	38	54	23	41	13	29
	# with Deviation	3	1	3	1	0	0	1	1
Large Forest Landowners	% of Sample Compliant	94.5%	97.7%	92.7%	98.2%	100%	100%	93%	95.7%
	Confidence Interval	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
	Prescriptions Assessed	8	6	8	13	12	10	7	6
	# Compliant Rules	52	42	47	56	27	57	17	29
	# with Deviation	3	1	3	1	0	1	1	1
All Landowners	% of Sample Compliant	94.5%	97.7%	94%	98.3%	100%	98.3%	94.4%	95.7%
	Confidence Interval	(90, 99)	(92, 100)	(85, 100)	(95, 100)	n/a	(95, 100)	(82, 100)	(86, 100)
	Prescriptions Assessed	8	6	10	14	14	14	9	6

Table 19. 2014 Comparison between FPA and Rule Compliance Assessments by Count

	RMZ Prescription	Total Prescriptions Sampled	FPA and Rule Compliance the Same	Deviation from FPA and Rule Compliant	FPA Compliant and Deviation from Rule	Deviation from Rule and FPA Indeterminate	FPA Compliant / Rule Indeterminate
	RMZ — No Inner Zone Harvest	10	10	0	0	0	0
	RMZ — Type Np Prescriptions	14	14	0	0	0	0
C4-4	RMZ — Type Ns Prescriptions	14	13	0	0	1	0
Statewide	WMZ — Type A&B Wetlands	14	12	1	1	0	0
	WMZ — Forested Wetlands	9	8	0	1	0	0
	Roads	6	6	0	0	0	0
Western WA	RMZ — Type S or F Inner Zone Harvest DFC1	8	8	0	0	0	0
Western WA	RMZ — Type S or F Inner Zone Harvest DFC2	6	6	0	0	0	0

#### Findings for FPA/FP Rule Compliance Differences

There are few differences between FPA compliance and FP rule compliance for the 2014 sample. Differences were found in the statewide Type Ns and Type A&B Wetlands prescription samples. (See Table 19.)

Within the statewide Type Ns prescription, the difference occurred as a deviation from the FPA/Rule Compliant, where the landowner treated the stream as an Ns but it was determined to be an Np by the CMP. The landowner used ambiguous "typing" related language on the FPA. The FPA indicated that if no flowing water was observed in the channel, the stream would be typed Ns for harvest related operations. Neither the Water Type Modification Form nor related Interdisciplinary Team documentation was received by region FP staff. During the compliance monitoring field visit, flowing water was observed in the channel, resulting in the determination of Type Np water. The field visit occurred in September, near to the time of seasonally low water flows. The sample was concluded to be a deviation from FP rules; however, due to the ambiguous language on the FPA, application compliance was rated Indeterminate.

Within the Type A&B Wetlands prescription, 2 samples deviated from either rule or application compliance. For the first sample, the landowner declared on the FPA that a 50-foot no-cut buffer would be utilized around a Type B wetland, when only 25-foot no-cut buffer was required by FP rules. During the compliance monitoring site visit, it was observed that the landowner met the 25-foot requirement but harvested within 50 feet of the wetland. The sample was compliant with FP rules but not compliant with the language on the FPA. For the second sample, the landowner declared that the selected wetland was Type A. However, during the compliance monitoring field review, it was determined that the wetland was an associated wetland of a fish-bearing water. This determination resulted in the sample being compliant with the FPA but deviating from the FP rules.

### 8. Report Discussion

Discussion regarding results in this annual report is limited because data collected are only for 1 year of a 2-year sample. The 2016 biennial report will utilize the combined data from both the 2014 and 2015 field seasons for results, discussion, and conclusions.

#### Riparian and Wetland Compliance Proportioned across the Population

Tables that describe 2014 riparian and wetland findings are located in Sections 3.2, 3.3, and 3.4 for individual prescription types. Section 3 also provides estimates of the population sizes for each prescription type. Table 20 (below) summarizes FP rule compliance according to these estimated populations. The sampling methodology employed provides desired precision for a biennial sample but does not support an unbiased way to combine rates and weight by their proportion in the population. Therefore, CMP cannot offer, for example, an overall compliance rate for fish-bearing streams.

Table 20. 2014 Estimated Population Size and Associated FP Rule Compliance

Prescription Type	Estimated Population of FPAs with the Prescription	Compliance %
RMZ — Type Np Prescriptions	322	98%
RMZ — Type Ns Prescriptions	356	96%
RMZ — Type S or F No Inner Zone Harvest	264	92%
Forested Wetlands	104	94%
Type A&B Wetlands	53	98%
Western WA RMZ — Type S or F Inner Zone Harvest DFC2	49	98%
Western WA RMZ — Type S or F Inner Zone Harvest DFC1	18	95%
Roads	591	96%
Haul Routes	2,273	91%

#### **CMP Challenges**

Representation of Complete Compliance

In this annual report, there is a danger with interpretation and perception when compliance rates are calculated and presented. The reader should avoid interpreting a deviation assessment as a failure of the prescription. Such a rating is merely an assessment of whether or not the prescription was in compliance with the affected FP rules included in the prescription. In most scenarios where there is deviation from at least 1 FP rule in the prescription, there is compliance with the remaining FP rules in the prescription. In fact, it is not unusual for prescriptions rated with a minor deviation to also exceed rule requirements for some FP rules. For example, with DFCs, if there were too few outer zone trees, there were often also excess trees in the inner zone, where trees have greater riparian benefits to

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streams. In this example, the letter of the rule may not have been met, but many more trees remained in the RMZ than the minimum required by rule.

The expectation is for landowners to follow all FP rules. However, there is more to evaluating compliance with FP rules than simply a compliance rating for prescription types. The CMP continues to work toward finding better ways to report a more complete picture of the results.

#### Sample and Measurement Error

The CMP resolves the inability to determine statistical variability for average values by assigning a standard absolute 5% measurement error tolerance. This measurement error tolerance applies for only 2 specific measurements: when determining 1) leave tree to edge of bankfull width; or 2) buffer widths and lengths or floors within no-harvest RMZ areas. When a landowner's buffer is within 5% of the compliance monitoring field team's measured buffer, the values are considered the same. If the landowner's buffer value falls outside the 5% error tolerance, the compliance monitoring field team's measured buffer is assumed to be correct and the landowner's buffer incorrect.

Measurement methods involving averages such as stream width continue to be contentious because of the application of the absolute error value of 5%. This becomes problematic when the stream width is very near the threshold width. Imposing the set value of 5% may appear imprudent when there is high variability in individual stream width measurements.

#### Variation in Natural Conditions

Because natural features are variable, on-site conditions do not fit neatly into FP rule categories. When this occurs, review team members may opt to record the compliance as Indeterminate. The challenge is to improve understanding of the conditions and rule to minimize and ultimately eliminate Indeterminate determinations. This may involve revisiting rule interpretation and how to apply the rules in imprecise situations or developing suggested changes to make FP rules clearer.

#### Shade

Shade is a key function provided by the RMZ and as such is of interest to the CMP for monitoring. However, compliance monitoring of riparian shade rules has presented challenges that have precluded the ability to monitor for shade compliance.

Checking shade documentation for compliance and taking measurements in the field to determine if the required amount of vegetation was left to meet temperature standards both continue to be issues. Measurement repeatability is of concern when using a densiometer (the instrument used to determine shade). Also, when the compliance monitoring field team conducts an on-site review, the trees have been harvested, so it is impossible to re-create original conditions. Currently, the CMP does not take shade measurements in the field.

# 9. Forest Practices Program/Forest Practices Rule Changes Based on Compliance Monitoring Feedback

Several rule and Board Manual updates are currently in process as a result of the 2012–2013 CMP biennium report. Leave tree, DFC, and RMZ length rule and Board Manual clarifications are currently under review and will be completed by 2016. Rule and Board Manual clarifications were presented at the May 2015 Forest Practices Board meeting.

## 10. Glossary

#### bankfull width (BFW).

- a) For streams The measurement of the lateral extent of the water surface elevation perpendicular to the channel at bankfull depth. In cases where multiple channels exist, bankfull width is the sum of the individual channel widths along the cross section (see Board Manual, Section 2).
- b) For lakes, ponds, and impoundments The line of mean high water.
- c) For tidal water The line of mean high tide.
- d) **For periodically inundated areas of associated wetlands** The line of periodic inundation, found by examining the edge of inundation to ascertain where the presence and action of waters are so common and usual, and of so long a duration in all ordinary years, as to mark upon the soil a character distinct from that of the abutting upland.

**basal area.** The area in square feet of the cross section of a tree bole measured at 4.5 feet above the ground.

**Bull Trout Habitat Overlay.** Those portions of Eastern Washington streams containing bull trout habitat as identified by the Department of Fish and Wildlife's bull trout map.

**channel migration zone (CMZ).** The area within which the active channel of a stream is prone to move, resulting in a potential near-term loss of riparian function and associated habitat adjacent to the stream, except as modified by a permanent levee or dike. For this purpose, "near-term" means the time scale required to grow a mature forest. (See Board Manual, section 2, for descriptions and illustrations of CMZs and delineation guidelines.)

**clear-cut.** A harvest method in which the entire stand of trees is removed in 1 timber harvesting operation (except for trees required by rule or law to be left uncut).

**confidence interval.** A type of interval estimate of a population parameter, used to indicate the reliability of an estimate. Confidence intervals consist of a range of values (interval) that act as good estimates of the unknown population parameter.

**crown closure.** The percentage of canopy overlying the forest floor.

**desired future condition (DFC).** The stand conditions of a mature riparian forest at 140 years of age, the midpoint between 80 and 200 years. Where basal area is the only stand attribute used to describe 140-year-old stands, these are referred to as the "target basal area." The DFC is a reference point on a pathway and not an endpoint for forest stands.

**diameter breast height (DBH).** The diameter of a tree at 4.5 feet above the ground measured from the uphill side.

#### dominant and co-dominant trees.

a) dominant — Trees or shrubs with crowns receiving full light from above and partly from the side. Typically larger than the average trees or shrubs in the stand, with crowns that extend above the general level of the canopy and are well developed but possibly somewhat crowded on the sides. b) **co-dominant** — A tree that extends its crown into the canopy and receives direct sunlight from above and limited sunlight from the sides. One or more sides of a co-dominant tree are crowded by the crowns of dominant trees.

**equipment limitation zone** (**ELZ**). A 30-foot-wide zone measured horizontally from the outer edge of the bankfull width of Type Np or Ns waters. ELZ rules apply to all perennial and seasonal non-fish-bearing streams.

**end hauling.** The removal and transportation of excavated material, pit or quarry overburden, or landing or road cut material from the excavation site to a deposit site not adjacent to the point of removal.

**finite population correction factor.** A formula frequently used in statistics and probability that allows adjustment to a population from larger to smaller or to indicate no change in the population. The result of the formula's calculation is called the "z-factor."

**forest practices application or notification (FPA or FPN).** The DNR form used by forest landowners to apply for approval of a class III or IV forest practice or to notify DNR that they are conducting a class II forest practice.

- a) **FPA** An application for a permit to conduct a site class III or IV forest practice. Site class III and IV forest practices have a higher potential to impact a public resource than does a site class II forest practice.
- b) **FPN** A notification to DNR that a class II forest practice will take place. Class II forest practices have less than ordinary potential to damage a public resource.

**forest road.** Since 1974, lanes, roads, or driveways on forestland used for forest practices. "Forest road" does not include skid trails, highways, or local government roads except where the local governmental entity is a forest landowner. For road maintenance and abandonment planning purposes only, "forest road" does not include forest roads used exclusively for residential access located on a small forest landowner's forestland.

**full bench road.** A road constructed across a slope without using any of the material removed from the hillside as part of the road. This construction technique is usually used on steep or unstable slopes.

**laser hypsometer.** An instrument that measures the distance to the top and bottom of an object and that measures the angle between the lines from the observer to each top and bottom to calculate height of the object.

**100-year flood level.** A "100-year" event means a calculated flood event flow based on an engineering computation of flood magnitude that has a 1% chance of occurring in any given year.

**partial cut strategy.** The removal of a portion of the merchantable volume in a stand of timber so as to leave an uneven-aged stand of well-distributed residual, healthy trees that will reasonably utilize the productivity of the soil.

**prescription.** A grouping of similar rules by forest practices activity type (e.g., No Inner Zone Harvest, Desired Future Condition Option 1, Desired Future Condition Option 2, Non-Fish-Bearing Perennial Stream, Non-Fish Bearing Seasonal Stream, Type A&B Wetlands, Forested Wetlands, Roads, and Haul Routes).

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**public resources.** Water, fish, and wildlife; also, capital improvements of the state or its political subdivisions.

**riparian function.** Includes bank stability, the recruitment of woody debris, leaf litter fall, nutrients, sediment filtering, shade, and other riparian features important to both riparian forest and aquatic system conditions.

**riparian management zone (RMZ).** The area located on each side of a Type S, F, or N stream, where trees are left to provide protection from disturbance when forest practices activities such as timber harvest are conducted.

sensitive sites. Areas near or adjacent to Type Np water and that have one or more of the following:

- a) **headwall seep** A seep located at the toe of a cliff or other steep topographical feature and at the head of Type Np water, connecting to the stream channel network via overland flow and characterized by loose substrate and/or fractured bedrock with perennial water at or near the surface throughout the year.
- b) **side-slope seep** A seep within 100 feet of Type Np water located on side slopes with grades greater than 20%, connected to the stream channel network via overland flow and characterized by loose substrate and fractured bedrock, excluding muck with perennial water at or near the surface throughout the year. Water delivery to the Type Np channel is visible by someone standing in or near the stream.
- c) **Type Np intersection** The intersection of 2 or more Type Np waters.
- d) **headwater spring** A permanent spring at the head of a perennial channel. Where a headwater spring can be found, it will coincide with the uppermost extent of Type Np water.
- e) **alluvial fan** A depositional landform consisting of a cone-shaped deposit of waterborne, often coarse-sized sediments.

**sidecast.** The act of moving excavated material to the side and depositing such material within the limits of construction or dumping it over the downhill side and outside the limits of construction.

**significance level.** A fixed probability of wrongly rejecting the null hypothesis H0, when the hypothesis is in fact true. The smaller the significance level, the better the protection for the null hypothesis. Including a significance level prevents the investigator, as far as possible, from inadvertently making false claims.

**site class.** A growth potential rating for trees within a given area based on soil surveys. The designated site class along Type S or F streams will determine the width of the RMZ.

site index. An index based on ranges of site classes. For example:

#### 50-year site index range (state soil survey)

Site class	Years
I	137+
II	119–136
III	97–118
IV	76–96
V	< 75

**stand requirement.** The number of trees per acre, the basal area, and the proportion of conifers in the combined core and inner zone such that the growth of the trees would meet the desired future condition.

**stream adjacent parallel roads.** Roads (including associated right-of-way clearing) in an RMZ on a property that have an alignment parallel to the general alignment of the stream, including roads used by others under easements or cooperative road agreements. Also included are stream crossings where the alignment of the road continues to parallel the stream for more than 250 feet on either side of the stream. Not included are federal, state, county, or municipal roads not subject to forest practices rules, or roads of another adjacent landowner.

**temporary road.** A forest road constructed and intended for use during the life of an approved FPA or FPN.

**uppermost point of perennial flow.** The point in the stream where water begins to flow perennially (year-round) downstream.

wetland management zone (WMZ). The area located around the perimeter of a wetland where trees are left to provide protection from disturbance, as well as shade and nutrients for the wetland.

**yarding corridor.** A narrow, linear path through an RMZ to allow suspended cables necessary to support cable logging methods, or to allow suspended or partially suspended logs to be transported through these areas by cable logging methods.

### 11. Appendix A: Statistical Methods

#### **Methods for Confidence Intervals**

There are 2 types of compliance proportions estimated in this report: simple proportions and ratio proportions. Estimation for both types is described below, with examples.

Simple Proportions

Most compliance proportions estimated in this report are simple proportions. FPAs containing individual prescriptions are sampled until the target sample size is reached. One prescription is evaluated for each FPA, so the compliance proportion is simply the number of compliant FPAs divided by the total sampled for each prescription. This is a binomial proportion, and 95% confidence intervals were estimated using the F-distribution as described in Zar (1996: 524):

$$LCL = \frac{X}{X + (n - X + 1) * F_{\alpha(2), \nu 1, \nu 2}}$$

$$UCL = \frac{(X+1) * F_{\alpha(2),\varpi 1,\varpi 2}}{n-X+(X+1) * F_{\alpha(2),\varpi 1,\varpi 2}},$$

where

LCL = lower confidence limit,

UCL = upper confidence limit,

X = the number of compliant activities,

n = the total number of activities, and

F = the F-distribution critical value for the given alpha and degrees of freedom,

$$v1 = 2(n - X + 1)$$

$$v2 = 2X$$

$$\varpi 1 = 2(X + 1)$$

$$\varpi 2 = 2(n - X)$$

These binomial confidence intervals are not symmetric.

Because there is a finite population of FPAs, the confidence intervals are corrected using the finite population correction factor. The overall population size for each prescription (i.e., the number of completed FPAs containing the prescription) is not known, but can be estimated based on the number of FPAs that were opened and found to be part of the population containing the given prescription. We estimate  $\widehat{N}$  for an individual prescription as follows:

$$\widehat{N} = \frac{n_1 \times F_1}{f_1},$$

where

 $F_1$  = the total number of FPAs approved in Year 1,

 $f_1$  = the number of FPAs evaluated for membership in the population ("opened") in Year 1, and

 $n_1$  = the number of FPAs opened that contained road/riparian prescriptions in Year 1.

The finite population correction factor (FPCF) is  $1 - \frac{n}{N}$ .

To correct the confidence intervals for the finite population, we follow the equation in Zar (1996: 527) as follows:

$$LCL_c = \frac{X - 0.5}{n} - \left(\frac{X - 0.5}{n} - LCL\right) \times \sqrt{1 - \frac{n}{\widehat{N}}} ,$$

$$UCL_c = \frac{X + \frac{X}{n}}{n} + \left(UCL - \frac{X + \frac{X}{n}}{n}\right) \times \sqrt{1 - \frac{n}{\widehat{N}}}.$$

It is possible for the upper confidence bound to exceed 100%. In these cases, the confidence bound is set to 100%.

#### **Example**

The proportion of statewide Type A Wetland prescriptions that are compliant is an example of a simple proportion. For 2012, there were 12 FPAs containing Type A Wetland prescriptions that were evaluated for application compliance. Of these, 10 out of 12 were compliant with the application:

$$n = 12$$
$$X = 10$$

$$\frac{10}{12}$$
 = 0.83 (83% compliant)

$$v1 = 6$$

$$v2 = 20$$

$$\omega 1 = 22$$

$$\varpi 2 = 4$$

$$LCL = \frac{10}{10 + (12 - 10 + 1) * 3.128} = 0.52(52\%)$$

$$UCL = \frac{11*8.533}{12-10+(11)*8.533} = 0.98(98\%)$$

The population estimate for 2012 Type A Wetlands is 54. Correcting for finite populations,

$$LCL_c = \frac{10 - 0.5}{12} - \left(\frac{10 - 0.5}{12} - 0.52\right) \times \sqrt{1 - \frac{12}{54}} = 0.55 (55\%),$$

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$$UCL_c = \frac{10 + 0.83}{12} + \left(0.98 - \frac{10 + 0.83}{12}\right) \times \sqrt{1 - \frac{12}{54}} = 0.97 (97\%),$$

In this case, the FPCF changed the confidence interval from (52, 98) to (55, 97).

#### Ratio Proportions

Some compliance proportions are estimated using a ratio proportion. This is necessary when both the numerator and the denominator of the proportion are random variables. The only estimation that used a ratio proportion was the haul route analysis. The haul route compliance for each FPA is the length of road that is compliant divided by the length of road evaluated. The denominator of the compliance ratio is a random variable because the length of road being evaluated differs among FPAs. In this case, the estimated compliance proportion is

$$\hat{p} = \frac{\sum_{i=1}^{n} y_i}{\sum_{i=1}^{n} x_i}$$

which is the total length of compliant haul route segments divided by the total length of haul route segments that were sampled across all FPAs (*n* is the number of FPAs sampled).

A 95% confidence interval for the proportion compliant is formed as follows:

$$\hat{p} \pm t_{.025,(n-1)} \cdot SE(\hat{p}))$$

where  $t_{.025,(n-1)}$  is the 97.5th percentile of the student-*t* distribution with (n-1) degrees of freedom, *n* is the number of sampled FPAs, and

$$SE(\hat{p}) = \frac{\sqrt{n \cdot (1 - \frac{n}{N}) \cdot \sum_{i=1}^{n} (y_i - \hat{p}x_i)^2}}{\sqrt{(n-1)} \cdot \sum_{i=1}^{n} x_i}$$
 (Cochran 1977: 32).

These confidence intervals are symmetric. Note that the FPCF is already built in to this equation. It is possible for the upper confidence bound to exceed 100% — in these cases the confidence bound is set to 100%.

### 12. Appendix B: Bankfull Width Error Tolerance

Board Manual (Section 2.1.3) prescribes a sample of at least 10 evenly spaced measurements over 500 feet to determine average bankfull width (BFW). Several cases have arisen using the Board Manual stream width protocol in which the outcome of the review field sample average is very close to the threshold value where the required riparian management zone (RMZ) width changes. A formula based on sample error will be used to determine compliance, to determine the probability that 1) a landowner could have followed the proper procedures for measuring BFW; and 2) the landowner's measured result is less than 10 feet. The basis for this determination is 20%. Two examples follow:

#### Example 1

Station	BFW (ft)	
0	n/a	
50	15	
150	17.5	
250	13.5	
350	14	
450	7	
550	12.7	
650	12	
750	9	
850	14	
950	7	
1050	13	
1150	10	
1250	13	
1350	12	
1450	23	
1550	6	
1650	13.5	
1750	33	
1850	16	
1950	3	
	264.2	Sum
	20	Count
	13.21	Mean
	6.41937	SD

Using a t-distribution instead of a normal distribution because the variance is an estimate, we estimate that the probability that a landowner could have measured this stream and recorded an average BFW less than 10 feet to be 7.4%. This means that we estimate a less than 1 in 10 chance that a landowner could have measured an average BFW of less than 10 feet following proper procedures. If a landowner had called this a small stream, we would consider this a deviation from compliance.

#### Example 2

Station	BFW (ft)	
50	5.5	
150	9	
250	5.5	
350	5	
450	7	
550	8	
650	20.5	
750	15.5	
850	7	
950	5	
1050	19	
1150	13	
1250	7.5	
1350	13.5	
1450	24	
	165.00	Sum
	15	Count
	11.00	Mean
	6.230684	SD

Using the same process as in Example 1, we estimate the probability that a landowner could have measured this stream and recorded an average BFW of less than 10 feet to be 31.2%. This means there is an 1 in 3 chance that a landowner could have measured a BFW of less than 10 feet following proper procedures. Thus, we cannot be sure that a landowner did not follow the rules, because there is a greater than 1 in 4 chance that the landowner did follow the rules and still got a measurement of less than 10 feet. This stream would be compliant.

### 13. References

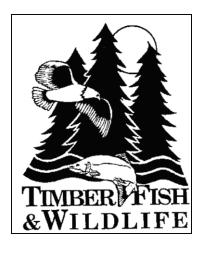
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# Timber, Fish, & Wildlife Policy Committee Policy Co-Chair: Adrian Miller, Olympic Resource Management

November 10, 2015

TO: Forest Practices Board

FROM: Adrian Miller, Co-Chair

SUBJECT: TFW Policy Committee Quarterly Update since August 2015 and Year-End Report

The Timber, Fish, & Wildlife Policy Committee (Policy) continues to manage a full workload driven by internal process deadlines and priorities directed by the Forest Practices Board. The major topics are summarized below.

#### **Existing Priorities**

#### **Water Typing**

#### Type F

Policy successfully convened the Electrofishing Workshop in January 2015 and two field trips dedicated to off-channel habitat, one on the westside (March 2015) and one on the eastside (April 2015). Policy also delegated much of the electrofishing technical work to a technical group, which first convened on October 5 to develop a purpose statement and will meet next on November 6. TFW Policy will review the proposed purpose statement at their November meeting.

Policy also reviewed and approved the AMPA's recommendations for the Off-Channel Habitat Proposal Initiation submitted by the DNR caucus. This includes both Science and Policy adaptive management tracks. While each task has separate timeframes, we anticipate a six month time horizon for completing the agreed to tasks. Based TFW Policy's direction for this work and the established Board Manual time frames, the soonest TFW Policy would be able to provided recommendations related to off channel habitat will be at the May 2016 Board meeting and the latest would be the August 2016 Board Meeting.

Policy caucuses agree that the existing direction from the Board does not comprehensively address all caucuses' issues surrounding water typing. At the same time, there is general agreement that the focus on the discrete issues of "off-channel habitat" and "the use of electrofishing in conducting protocol surveys" has been helpful in moving the larger issue forward. To address those discrete topics while also planning how to

address the other issues related to water typing, Policy developed a matrix (attached) that the Board reviewed at the August 2015 meeting. Policy has since further updated the matrix, and intends for the matrix to be a living document that is updated as issues are addressed and solutions are reached.

Due to the amount of work required to adequately address all aspects of getting to a new permanent water typing rule, Policy anticipates spending much of 2016 focused on Type F discussions, as outlined in the attachments.

#### Type N

Policy has been inactive on Type N due to the Board's direction to focus on Type F. The remaining issue surrounds the development of "wet season defaults" for identifying the Upper-Most Point of Perennial Flow (UMPPF).

#### **CMER Work**

#### Work from TWIGs and/or SAGs

- Received and approved the study objectives, problem statement, and critical research questions for the Unstable Slopes TWIG,
- Received draft study objectives, problem statement, and critical research questions for the Eastern Washington Type N Riparian Effectiveness Program TWIG, and provided redirection to the TWIG.
- Received draft study objectives, problem statement, and critical research questions for the Forested Wetlands Effectiveness Program TWIG, and provided redirection to the TWIG.
- Approved the Riparian Scientific Advisory Group (RSAG) to develop a feasibility study for vegetation remote sensing tools.

#### CMER studies

- Received and took action on the Effects of Forest Roads and Tree Removal In or Near Wetlands of the Pacific Northwest: A Literature Synthesis.
- Received and supported the Wetlands Research and Monitoring Strategy: Forest Practices and Wetlands.

#### CMER Budget

Policy receives regular budget and progress updates from the AMPA and CMER Project Managers. In April 2015, Policy reviewed and approved the 2015-17 biennial budget. Many Policy caucuses participated in the multi-stakeholder legislative effort that ended in a successful budget allocation for the current fiscal year. In the fall, Policy discussed that the budget was not being spent at the anticipated rate, and is working to identify ways to use the funding in a timely manner. TFW Policy will provide any recommended changes to the 2015-2017 biennial budget at the May Forest Practice Board meeting.

#### **New Work**

#### **Small Forest Landowners' Alternate Template**

In spring 2015, the Board received a proposal initiation from the Small Forest Landowners (SFLOs) caucus to develop an alternate template for westside harvest. The AMPA presented Policy with recommendations for both policy and technical tasks, and a Policy subgroup formed to address the policy tasks. The subgroup Co-Chairs have met a few times to organize themselves and the task at hand, and hope to involve the other subgroup members in the near future. Due to this being an additional workload priority, the Board directed

Policy to work on this issue only if time is available after having been prioritized for Type F discussions. It is our understanding that the SFLOs intend to also ask for an eastside alternate template, which will likely incorporate lessons learned from the westside template.

#### **Policy Co-Chair Process & Description**

Policy had already identified the need for a process and description for Policy Co-Chairs when the Board directed all committees to do so. Policy drafted and finalized a Policy Co-Chair Process & Description document that will be presented to the Board at the November 2015 meeting.

#### **Upcoming Work in 2016**

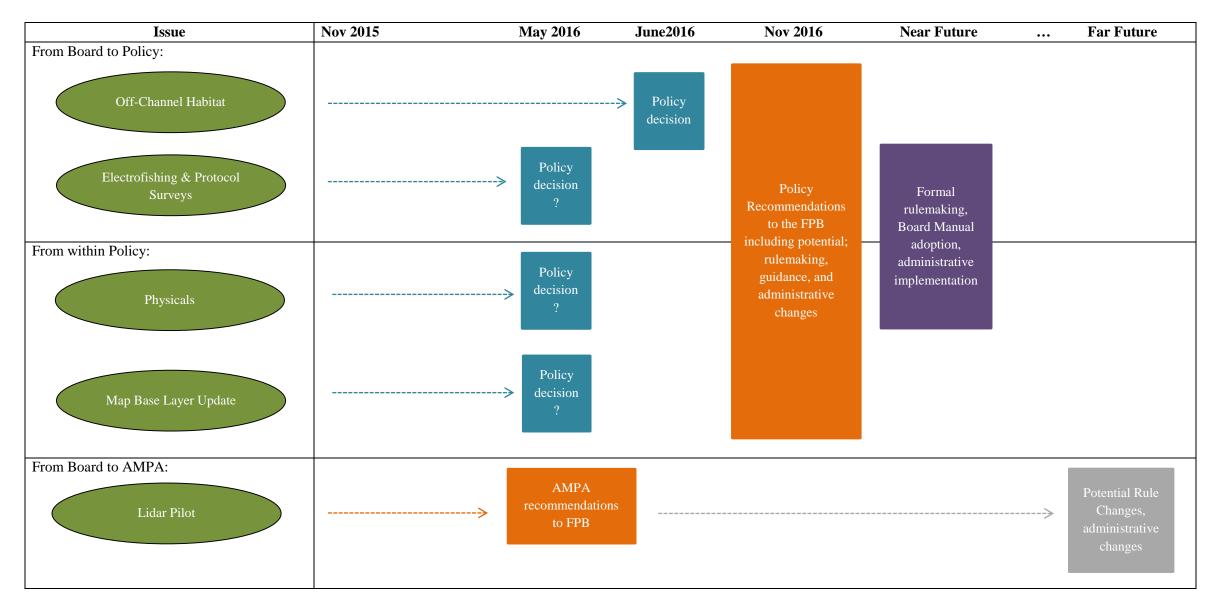
- Type F (including electrofishing, off-channel habitat, criteria for physicals, interim risk-reduction of electrofishing, and others),
- Type N Experimental Buffer Treatment Study,
- SFLOs Westside Alternate Template,
- UMPPF Board Manual completion, and
- Additional CMER studies coming to Policy (timelines and specific studies unknown at this point).

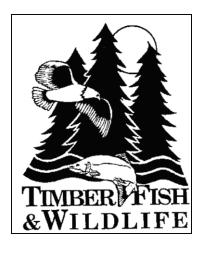
The Policy Committee workload is heavy, yet must also remain sensitive to the changes in various timelines and to new issues as they come up. The capacity for Policy to accept any new work as assigned by the Forest Practices Board or taken on for other reasons could require delaying existing priorities and/or scheduling additional meetings.

cc: Forest Practices Board Liaisons TFW Policy

Next Step/Pending

Final Action/Product/Target Date TBD





# Timber, Fish, & Wildlife Policy Committee Policy Co-Chair: Adrian Miller, Olympic Resource Management

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#### Type F

Policy successfully convened the Electrofishing Workshop in January 2015 and two field trips dedicated to off-channel habitat, one on the westside (March 2015) and one on the eastside (April 2015). Policy also delegated much of the electrofishing technical work to a technical group, which first convened on October 5 to develop a purpose statement and will meet next on November 6. TFW Policy will review the proposed purpose statement at their November meeting.

Policy also reviewed and approved the AMPA's recommendations for the Off-Channel Habitat Proposal Initiation submitted by the DNR caucus. This includes both Science and Policy adaptive management tracks. While each task has separate timeframes, we anticipate a six month time horizon for completing the agreed to tasks. Based TFW Policy's direction for this work and the established Board Manual time frames, the soonest TFW Policy would be able to provided recommendations related to off channel habitat will be at the May 2016 Board meeting and the latest would be the August 2016 Board Meeting.

Policy caucuses agree that the existing direction from the Board does not comprehensively address all caucuses' issues surrounding water typing. At the same time, there is general agreement that the focus on the discrete issues of "off-channel habitat" and "the use of electrofishing in conducting protocol surveys" has been helpful in moving the larger issue forward. To address those discrete topics while also planning how to

address the other issues related to water typing, Policy developed a matrix (attached) that the Board reviewed at the August 2015 meeting. Policy has since further updated the matrix, and intends for the matrix to be a living document that is updated as issues are addressed and solutions are reached.

Due to the amount of work required to adequately address all aspects of getting to a new permanent water typing rule, Policy anticipates spending much of 2016 focused on Type F discussions, as outlined in the attachments.

#### Type N

Policy has been inactive on Type N due to the Board's direction to focus on Type F. The remaining issue surrounds the development of "wet season defaults" for identifying the Upper-Most Point of Perennial Flow (UMPPF).

#### **CMER Work**

#### Work from TWIGs and/or SAGs

- Received and approved the study objectives, problem statement, and critical research questions for the Unstable Slopes TWIG,
- Received draft study objectives, problem statement, and critical research questions for the Eastern Washington Type N Riparian Effectiveness Program TWIG, and provided redirection to the TWIG.
- Received draft study objectives, problem statement, and critical research questions for the Forested Wetlands Effectiveness Program TWIG, and provided redirection to the TWIG.
- Approved the Riparian Scientific Advisory Group (RSAG) to develop a feasibility study for vegetation remote sensing tools.

#### CMER studies

- Received and took action on the Effects of Forest Roads and Tree Removal In or Near Wetlands of the Pacific Northwest: A Literature Synthesis.
- Received and supported the Wetlands Research and Monitoring Strategy: Forest Practices and Wetlands.

#### CMER Budget

Policy receives regular budget and progress updates from the AMPA and CMER Project Managers. In April 2015, Policy reviewed and approved the 2015-17 biennial budget. Many Policy caucuses participated in the multi-stakeholder legislative effort that ended in a successful budget allocation for the current fiscal year. In the fall, Policy discussed that the budget was not being spent at the anticipated rate, and is working to identify ways to use the funding in a timely manner. TFW Policy will provide any recommended changes to the 2015-2017 biennial budget at the May Forest Practice Board meeting.

#### **New Work**

#### **Small Forest Landowners' Alternate Template**

In spring 2015, the Board received a proposal initiation from the Small Forest Landowners (SFLOs) caucus to develop an alternate template for westside harvest. The AMPA presented Policy with recommendations for both policy and technical tasks, and a Policy subgroup formed to address the policy tasks. The subgroup Co-Chairs have met a few times to organize themselves and the task at hand, and hope to involve the other subgroup members in the near future. Due to this being an additional workload priority, the Board directed

Policy to work on this issue only if time is available after having been prioritized for Type F discussions. It is our understanding that the SFLOs intend to also ask for an eastside alternate template, which will likely incorporate lessons learned from the westside template.

#### **Policy Co-Chair Process & Description**

Policy had already identified the need for a process and description for Policy Co-Chairs when the Board directed all committees to do so. Policy drafted and finalized a Policy Co-Chair Process & Description document that will be presented to the Board at the November 2015 meeting.

#### **Upcoming Work in 2016**

- Type F (including electrofishing, off-channel habitat, criteria for physicals, interim risk-reduction of electrofishing, and others),
- Type N Experimental Buffer Treatment Study,
- SFLOs Westside Alternate Template,
- UMPPF Board Manual completion, and
- Additional CMER studies coming to Policy (timelines and specific studies unknown at this point).

The Policy Committee workload is heavy, yet must also remain sensitive to the changes in various timelines and to new issues as they come up. The capacity for Policy to accept any new work as assigned by the Forest Practices Board or taken on for other reasons could require delaying existing priorities and/or scheduling additional meetings.

cc: Forest Practices Board Liaisons TFW Policy

#### Timber, Fish, & Wildlife (TFW) Policy Committee Co-Chair Selection Process & Duties

#### 1.0 TFW Policy Co Chair - General

- 1.1 The TFW Policy Committee ("Policy") aspires to operate with two Co-Chairs who provide facilitation and administrative leadership to accomplish tasks in a timely and efficient manner.
- 1.2 The Co-Chairs will be affiliated with two different caucuses.
- 1.3 Policy will strive to rotate Co-Chair positions through all nine voting caucuses over time.
- 1.4 Policy caucuses may offer a Co-Chair in addition to their voting caucus representative.
- 1.5 Although Policy Co-Chairs are highly desirable, the temporary inability to fill one or both of these seats does not preclude Policy from continuing to function.

#### 2.0 Duties

2.1 <u>General Description</u>: The role of Policy Co-Chairs is to plan for and facilitate Policy meetings. Facilitation could occur in collaboration with the professional facilitator supporting Policy (resources permitting) and on occasion with the Adaptive Management Program Administrator (AMPA). Co-Chair facilitation focuses both on content and process, but the Co-Chairs' focus is generally more weighted toward meeting content, while the Professional Facilitator is more focused on process – except where the AMPA can help facilitate discussions on technical content.

#### 2.2 Specific Co-Chair Expectations. Co-Chairs will:

- i. Facilitate meetings by managing the consensus decision process and coordinating dispute resolution when necessary.
- ii. Develop meeting agendas and other materials with the facilitator and strive to make these available to participants within a reasonable time before meetings.
- iii. Ensure that meeting notes are recorded, reviewed, and approved in a timely manner.
- iv. Implement agendas by balancing the need for full discussion to attain closure or further issue definition with the need to maintain rigidity in order to give other topics their due respect and attention.
- v. Facilitate technical advisory subgroups to Policy, or ensure that adequate facilitation is otherwise being provided.

- vi. Communicate as needed with caucus representatives between meetings to ensure that issues of concern are placed on the agenda and topics are accurately and constructively framed for discussion. As needed, work with caucuses as needed to attempt to resolve inter-caucus issues.
- vii. Ensure AMP Board Manual provisions and "ground rules" are followed.
- viii. Be a model for the behavior expected of peers.
- ix. Report to the Forest Practices Board on the status of Policy's accomplishments and deliberations at regularly scheduled meetings and/or as otherwise requested by the Board.
- x. Consistently attend regular and special Policy meetings. Strive for physical presence at all meetings with few exceptions.
- xi. Communicate with the AMPA, CMER Co-Chairs, and Forest Practices Board to maintain a working knowledge of the status of CMER Master Schedule Projects, budget and spending issues, and all matters relating to Policy consideration.

#### 3.0 Co-Chair Terms of Service; Vacancies; Selection

- 3.1 Ideally, the term for a Policy Co-Chair would be two years.
- 3.2 Incumbents may serve more than one 2-year term, but must be approved each additional term by Policy consensus.
- 3.3 In the absence of both Co-Chairs, Policy will divide Co-Chair duties among Policy members on an ad-hoc basis.
- 3.4 Any TFW Policy caucus may nominate a Co-Chair candidate.
- 3.5 The Board will be updated on the status of a Co-Chair selection process, but Board approval of Policy Co-Chairs is not required.



Kalispel Tribe of Indians P.O. Box 39 Usk, WA 99180

(509) 445-1147 (509) 445-1705 fax www.kalispeltribe.com

October 29, 2015

To: Forest Practices Board

From: Todd Baldwin and Doug Hooks

Subject: CMER co-chair Nomination and Selection Process

Dear Forest Practices Board Members,

At your request, attached is a compilation of the language describing the process for the nomination and selection of a CMER co-chair. With the exception of the second paragraph, this language was borrowed from the CMER Protocols and Standards manual.

Sincerely,

Todd Baldwin

TFW Project Manager, CMER co-chair

Kalispel Tribe of Indians

Jan the film

#### **CMER Co-chair Nomination and Selection Process**

The first step in a selection process is to develop a position description. The roles and responsibilities of the co-chair position are described in Section 3.2.2. of the Protocol and Standards Manual (PSM) below. Additionally, critical knowledge, skills, and abilities (KSAs) for co-chairs are listed in Appendix F to the PSM. While all of these responsibilities are not required, they do provide a good description of the expectations of the position. The suggested term for the position is described in Section 3.2.2.1. The CMER co-chair selection process itself is pretty straight forward as described below in section of 3.2.2.3 of the PSM.

CMER (and SAG's) current problem is getting more than one nomination for co-chair replacement. Currently Todd Baldwin is nearing his 2-year deadline as a co-chair and there is currently no replacement proposed for him. Doug Hooks recently replaced Mark Hicks and although he is not a CMER member or biologist, he has a very good understanding of the Adaptive Management Program and CMER processes and is skilled at facilitating meetings.

#### 3.2.2 CMER Co-Chairs

CMER co-chairs provide scientific and administrative leadership to CMER to help the committee accomplish its tasks in a timely and efficient manner. Many of their responsibilities are shared with the Adaptive Management Program Administrator (AMPA). It is up to the individuals in these positions to work out the appropriate working relationship and task assignments.

In general, the CMER co-chair duties are as follows:

- 1. Facilitate the preparation, revision, and implementation of the adaptive management research work plan in accordance with the research priorities of Policy and the Board.
- 2. Maintain an atmosphere of high-quality, unbiased science in the development, implementation, analysis, reporting, and technical review of CMER work products.
- 3. Maintain a regular meeting schedule with a posted agenda at least a week in advance.
- 4. Communicate with key CMER participants between meetings to ensure that issues of concern are placed on the agenda and topics are properly framed for discussion at the meetings.
- 5. Facilitate CMER meetings and strive to manage a consensus process for decision-making.
- 6. Ensure that meeting notes are recorded, reviewed, approved and distributed.
- 7. Communicate with the AMPA to maintain a working knowledge of the status of CMER budget and spending issues.
- 8. Collaborate with the AMPA to prepare and present reports to Policy, the Board and other interested parties.
- 9. Maintain open communication with the AMPA, CMER participants, Policy co-chairs and DNR Forest Practices Board staff.
- 10. Facilitate Scientific Advisory Group support/coordination.
- 11. Communicate the results of research and monitoring studies clearly and accurately, in a timely fashion to AMPA and Policy.
- 12. Ensure CMER ground rules and other CMER rules, protocols, and guidelines are followed.
- 13. Facilitate and coordinate dispute resolution.

#### Appendix F

Critical Knowledge, Skills, and Abilities (KSAs) for CMER Co-chairs

The KSAs were taken from the Washington State Manager Development and Performance Plan (PER SF-MCPP2000 4/93) and edited to better reflect the CMER co- chair position. The eight KSAs represent broad areas of ability deemed critical to most state managerial positions. "Prompters" included for each KSA are indicators to better guide the co-chairs' performance expectations.

KSAs	"Prompters"
	Adapt communications to diverse audiences
	o Deliver quality oral presentations
	o Demonstrate consistency between verbal and nonverbal
	communication
Communication	<ul> <li>Share appropriate information internally and externally</li> </ul>
	o Manage meetings effectively
	o Possess effective listening skills
	o Write clearly and concisely
	o Speak clearly and concisely
	o Take calculated risks
	o Use a logical rational approach
Decision Making	<ul> <li>Make timely/responsive decisions</li> </ul>
	o Take responsibility for decisions
	o Modify decisions based on new information when appropriate
	o Involve appropriate others in the decision making process
	o Relate well with others
	o Demonstrate trust, sensitivity and mutual respect
	o Provide timely and honest feedback in a constructive and non-
Interpersonal Skills	threatening way
	<ul> <li>Maintain confidentiality</li> </ul>
	o Accept constructive criticism
	o Demonstrate consistency and fairness
	o Negotiate effectively
	Coach and mentor; inspire and motivate
	o Delegate responsibility with associated authority
	o Demonstrate self-confidence
	o Lead by example; serve as appropriate role model
Leadership	o Promote a cooperative work environment
	o Set clear, reasonable expectations and follows through
	o Remain visible and approachable and interacts with others on a regular
	basis
	o Demonstrate high ethical standards
	o Gain support and buy-in through participation of others
Planning	o Maintain a clear focus on internal and external customer needs

	0	Work with Policy and SAGs to plan future budgets and resource requirements
	0	Anticipate problems and develops contingency plans
	0	Work with CMER members to:
		<ul><li>Set priorities</li></ul>
		<ul> <li>Establish challenging, attainable goals and objectives</li> </ul>
		<ul> <li>Identify short and long range organizational needs</li> </ul>
		<ul> <li>Look to the future with a broad perspective</li> </ul>
	0	Recruit, select and retain capable, productive volunteers
	0	Promote volunteer safety and wellness
	0	Demonstrate knowledge of volunteer support/coordination
Human Resource	0	Recognize and reward good performance
Management	0	Assess and provide for volunteer development and training
	0	Encourage and assist volunteers to achieve full potential
	0	Evaluate volunteers timely and thoroughly
	0	Take timely, appropriate corrective/dispute resolution action
	0	Monitor and verify ongoing cost effectiveness (AMPA task only?)
	0	Ensure protocols and standards are met
Program/Project	0	Respond effectively to unforeseen problems
Management	0	Understand policy and FPB needs
Wanagement	0	Ability to lead CMER in achieving results
	0	Use resources efficiently and manages effectively within budget
		limits
	0	Work effectively within the political environment
Interacting with	0	Exhibit knowledge and show cooperation regarding intra- and
the External		inter-agency programs/ activities/ responsibilities
Environment	0	Display sensitivity to public attitudes and concerns
Liiviioiiiiciit	0	Understand and cultivate stakeholder relationships
	0	Demonstrate team play

#### 3.2.2.1 CMER Co-Chair Term

The term for a CMER co-chair is two years, with each co-chair starting and ending on alternate years. Ideally, terms will start on July 1 and end on June 30 to coincide with the start of each new fiscal and work plan year. This will provide the highest level of continuity in the transition of these positions. Incumbents may serve more than one term, but must be nominated and approved each time. When a co-chair cannot fulfill the two-year commitment, a minimum two-month notice is desired. An interim co-chair may be appointed or a new selection process started to find a person to complete the remaining term. If there is no consensus on an interim co-chair, CMER may choose to function under one chair until the next nomination cycle or may request that Policy make a decision.

#### 3.2.2.3 CMER Co-Chair Nomination and Selection Process

#### **Nomination Process**

CMER core members (Board-approved) may nominate one person, preferably from a different caucus than the remaining co-chair, by April 1 of each year in anticipation of the selection process. Candidates do not need to be Board-approved CMER members during the selection period, but will become members

if approved by the Board. CMER will submit the list of candidates, including qualifications and time and funding commitments by the organizations they represent, to the AMPA. CMER should strive to nominate a minimum of three viable candidates. Where three candidates are not forthcoming, CMER should inform Policy of the reason.

#### **CMER Co-chair Selection Process**

When there are multiple candidates for a co-chair position, the AMPA will call for a special meeting by a seven-member committee to select the CMER co-chair. The committee will comprise the following members: (a) the AMPA; (b) the current CMER co-chairs plus one CMER core member volunteer; and (c) the current Policy co-chairs plus one Policy member volunteer. This committee will then recommend a CMER co-chair for CMER approval. Policy and the Board will be updated on the co-chair selection process, but Policy and the Board approval of CMER co-chairs is not required.

A CMER co-chair does not need to be a Board-approved core member to serve. However, if the candidate is not a core member, it is recommended the candidate's caucus nominate the candidate to the Board for approval as a core member.



October 22, 2015

#### **MEMORANDUM**

To: Forest Practices Board

From: Timber/Fish/Wildlife Cultural Resources Roundtable Co-Chairs

Jeffrey Thomas, Puyallup Tribe of Indians Karen Terwilleger, Washington Forest Protection Association

RE: Timber/Fish/Wildlife Cultural Resources Roundtable Co-Chair Selection Process

The TFW Cultural Resources Roundtable (Roundtable) is pleased to submit this report to the Forest Practices Board (Board), as requested by the Board.

On August 11, 2015, the Board passed the following motion:

"The Forest Practices Board request (sic) each of the TFW committees that do not have a process for selecting co-chairs, to discuss a possible process and report back to the Board in November. The process should consider term limits, how many consecutive terms, staggered terms, how co-chairs are elected whether by consensus or by a majority quorum of members. The co-chairs should be reflective of the participant pool."

The Roundtable discussed the Board's motion at September and October meetings. The following considerations comprise the current process for Roundtable co-chair selection. The Board's motion created considerable deliberation so the Roundtable intends to continue discussions and will report back to the Board if any of the current strategies change.

### T/F/W Cultural Resources Roundtable Current Co-chair Selection Strategies September 15, 2015

- Continuity and history are important in co-chair selection.
- Advisable if new co-chairs had previous experience with the group. As the new co-chair, Karen had to go up a steep learning curve.
- Co-chair positions are represented by 1 tribal and 1 non-tribal entity
- Co-chairs should have the ability to be a co-chair as well as an advocate but need to separate these roles
- Trust between members of the group is important, and trust of the co-chairs. This enables good listening, and eventually solutions for the issues.
- Co-chairs need to be knowledgeable, passionate, motivated with proven leadership and team-building skills. Co-chairs should also have standing in their communities and be professional.
- Tribal co-chair selection is accomplished through existing TFW intertribal designation processes.
- The non-tribal co-chair is selected by consensus of the entire Roundtable.



October 29, 2015

**TO:** Forest Practices Board

FROM: Hans Berge, Adaptive Management Program Administrator

**SUBJECT:** Adaptive Management Program Quarterly Staff Report

This update includes a summary of work to date on the pilot LiDAR hydrologic model evaluation, best practices of electrofishing in protocol surveys, and off-channel habitat.

#### Model Evaluation

The Forest Practices Board directed the Adaptive Management Program Administrator (AMPA) "to scope and initiate a pilot project to re-run the existing hydrologic model using LiDAR data, including at least two watersheds; one westside and one eastside" at the 11 February 2014 Board Meeting. Since the August Forest Practices Board meeting, I worked with the University of Washington Precision Forestry Cooperative to develop a scope of work and contract to start the analysis as directed by the Board. The two pilot basins we identified for the model work are the Mashel (westside) and Darland Mountain (eastside). The work will begin this fall and be completed by 30 June 2016.

#### Type F: Protocol survey electrofishing

Since August, I have been working with TFW Policy to convene a technical group to provide Policy with a recommendation in response to the Board's motion from 11 February 2014 on best practices related to the use of protocol survey electrofishing. I convened a technical subgroup composed of stakeholders and subject matter experts to be responsive to the needs of Policy. The first meeting was held on 5 October and the second meeting will be held on 6 November. This group plans to produce a memo for Policy in the winter that provides guidance in minimizing site-specific impacts to fishes as well as recommendations on minimizing the overall use of protocol survey electrofishing.

#### Type F: Off-channel habitat

In September 2015, TFW Policy submitted a Proposal Initiation to the AMPA asking for a recommendation on addressing off-channel habitat of Type F waters. In response to the motion, I recommended that both *policy* and *science* tracks would be necessary to resolve the topics contained in the proposal. The *policy* track focuses upon the language contained in \*WAC 222-16-031, while the *science* track will require a review of technical elements contained in the interim water typing system rule. If the proposed schedule is followed, both tracks should be complete by summer 2016.



October 7, 2015

TO: Forest Practices Board

FROM: Marc Ratcliff

Forest Practices Policy and Services Section

SUBJECT: Board Manual Development Update

Staff will request the Board's approval of amendments to Board Manual Section 16, *Guidelines for Evaluating Potentially Unstable Slopes and Landforms* at the November Board meeting. This includes DNR's recommendations to address the Conservation Caucus and Washington Forest Protection Association's comments (specific to guidance clarification) submitted at the August Board meeting and the completed amendments for runout and delivery guidance.

Amendments to other Board Manual sections may occur in 2016, but are dependent on the Board's rule making timeline and completions of TFW Policy Committee's work load.

Please feel free to contact me with any questions at 360.902.1414 or <a href="marc.ratcliff@dnr.wa.gov">marc.ratcliff@dnr.wa.gov</a>.

MR



October 12, 2015

TO: Forest Practices Board

FROM: Tami Miketa, Manager, Forest Practices Small Forest Landowner Office

SUBJECT: Small Forest Landowner Office and Advisory Committee

#### Small Forest Landowner Advisory Committee (SFLAC)

Since my last staff report, the Small Forest Landowner Advisory Committee met on September 9, 2015. Issues discussed and presented included:

- Update on the alternate plan review
- Proposed changes being discussed in the TFW Cultural Resources Roundtable
- Review of Forest Practices Board presentation on FY2013-2015 Small Forest Landowner Office's Program accomplishments

#### Forestry Riparian Easement Program (FREP)

The State Capital budget appropriated funding for FREP at \$3.5 million for the FY15-17 biennium. With this \$3.5 million the program hopes to be able to purchase 45 conservation easements encompassing approximately 430 acres. The Small Forest Landowner Office is about to hire two additional field staff to help process FREP applications. The goal for this biennium is to have all the field work accomplished for every application on the waiting list so that the value of each easement will be known.

Since FREP began, funding has not kept up with demand. There has been a backlog of applications waiting for sufficient funding to acquire the easements. There are now 131 forestry riparian easement applications on the list waiting for compensation. Since the beginning of the program, FREP has acquired 328 conservation easements encompassing 5,339 acres.

#### Rivers and Habitat Open Space Program (R&HOSP)

The State Capital budget appropriated the R&HOSP \$1 million for the FY15-17 biennium. The Small Forest Landowner Office hopes to open the application solicitation period soon.

#### Family Forest Fish Passage Program (FFFPP)

The State Capital budget appropriated \$5 million to the Family Forest Fish Passage Program for the FY15-17 biennium. In the 2016 field season, the FFFPP will be correcting 17 fish passage barriers opening up approximately 50 miles of habitat for fish.

#### Long Term Applications (LTA's)

There are now a total of 199 approved long term applications; which is an increase of 4 approved applications since the end of the last reporting period (07/24/2015).

LTA Applications	LTA Phase 1	LTA Phase 2	TOTAL
Under Review	5	3	8
Validated	0	24	24
Approved	2	199	201
TOTAL	7	226	233

#### Forest Stewardship Program

For the most recent reporting period, the Forest Stewardship Program reported the following annual accomplishments:

- 3.292 site visits to landowners
- 10,421 incidental assists to landowners including phone calls, e-mails, and office walk-in visits.
- 121 new Forest Stewardship Plans on over 12,000 acres.

Over 400 family forest owners attended Regional Forest Owners Field Days held in Kittitas and Pacific counties this summer. Total attendance at these events is now over 13,000 at three dozen different venues across the state. Most who attend have never before attended a forestry education program or received professional forestry advice.

Inadequate field staffing continues to be an issue in Western Washington due to the loss of state general fund support for the program.

#### **Upcoming Landowner Events**

The WSU Forestry and Wildlife Extension program, in coordination with DNR, provides education and information about forest management to private forest landowners as well as the general public. They offer classes, workshops, and field days as well as publications, videos, and online resources to help landowners achieve their various land management objectives. Below is a list of upcoming events designed to aid small forest landowners.

Forest Stewardship Coached Planning - WSU's flagship class will teach you how to assess your trees, avoid insect and disease problems, attract wildlife, and take practical steps to keep your forest on track to provide enjoyment and even income for years to come. In this class you will develop your own Forest Stewardship Plan, which brings state recognition as a Stewardship Forest and eligibility for cost-share assistance, and may also qualify you for significant property tax reductions.

• Whidbey Island - Thursday evenings starting October 8

Forest Owners Winter School - An "indoor version" of the Forest Owners Field Days targeted at Southwest Washington landowners and Portland/Vancouver Metro residents who are absentee owners of land east of the Cascades and elsewhere. Similar events have previously been held in the Seattle, Spokane, and Colville areas.

• WSU Campus, Vancouver, WA. - Saturday, December 5, 2015

Forest Practices Board October 12, 2015 Page 3

Fall Pizza Seminars - WSU Extension Forestry is hosting a number of Fall Pizza Seminars in Northwest Washington. These "pizza seminars" are a chance to enjoy some pizza while listening to an educational presentation. There are four different seminars scheduled:

- Wildlife in Your Forest
   6:30-9:00 pm Wednesday October 21, 2015
   Green River Community College Auburn, WA
- Forest Edibles
   6:30-9:00 pm Wednesday October 28, 2015
   Green River Community College Auburn, WA
- Forest Owner Legal Issues
   6:30-9:00 pm Wednesday November 12, 2015
   Green River Community College Auburn, WA
- Forest Safety and Security
   6:30-9:00 pm Wednesday November 17, 2015
   Green River Community College Auburn, WA

#### Small Forest Landowner Office Outreach and Grant Opportunities

The Small Forest Landowner Office currently has a vacancy for the Outreach Specialist/Grant Writer position. We are currently reviewing the duties of this position and the needs of the Office and will fill this position as soon as possible.

The Small Forest Landowner Office/Forest Stewardship Program was recently invited by the Natural Resources Conservation Service's (NRCS) Regional Conservation Partnership Program (RCPP) to submit a full grant proposal for the creation of a Landscape Scale Master Forest Stewardship Plan for the Upper and Lower Chehalis Basins. The NRCS's RCPP promotes coordination between NRCS and its partners to deliver conservation assistance to producers and landowners. This grant proposes to create a Landscape Scale Master Forest Stewardship Plan and expand small forest landowner educational programs (e.g., Forest Owners Field Days, Forest Stewardship Coached Planning Courses, etc.) in the Upper and Lower Chehalis Basins. The master plan will combine general and forestry specific information about the basin and be used as a template for stewardship plans tailored to individual ownerships. The full grant proposal is due to be submitted by November 10, 2015.

Please contact me at (360) 902-1415 or <u>tamara.miketa@dnr.wa.gov</u> if you have questions. TM/



October 22, 2015

**MEMORANDUM** 

To: **Forest Practices Board** 

From: Timber/Fish/Wildlife Cultural Resources Roundtable Co-Chairs

Jeffrey Thomas, Puyallup Tribe of Indians

Karen Terwilleger, Washington Forest Protection Association

RE: Staff Report of Timber/Fish/Wildlife Cultural Resources Roundtable to the November 2015

Quarterly Forest Practices Board meeting

The TFW Cultural Resources Roundtable (Roundtable) is pleased to submit this latest report to the Forest Practices Board (Board). During the past quarter, the Roundtable has focused on three tasks which are reviewed below: welcoming a facilitation team, reviewing procedures related to co-chair selection, and progress on the interpretation of WAC 222-20-120 Notice of forest practices that may contain cultural resources to affected Indian tribes. We've also attached the Roundtable's Action Item list which is reviewed quarterly and updated here to reflect current activities. Changes from the Roundtable's previous report (dated July, 2015) are highlighted in red and italic print.

#### **Facilitator for the Roundtable:**

We thank the Board for supporting the hiring of a facilitator for the Roundtable. Terracon Consultants, Inc. (Terracon) has been retained by the Department of Natural Resources to provide facilitation and note taking services for the Roundtable. Terracon is a national engineering consulting firm with a large local presence in the Puget Sound area, including natural and cultural resource staff. The Terracon team Staff Report of Timber/Fish/Wildlife Cultural Resources Roundtable to the November 2015 Quarterly Forest Practices Board meeting

consists of Rob Ziegler, Agnes Castronuevo, and Shannon Marsh. Rob has over 25 years of environmental and organizational development experience, including more than 13 years with the Indian Health Service. Agnes is a trained archaeologist, with over a decade of cultural resource experience with Pacific Northwest and Southwest tribes; in addition, Agnes participated on the Oregon Cultural Resources Roundtable for more than four years. Shannon is a trained educator and organizational development consultant and has provided facilitation support to a number of public agency and non-profit groups.

Terracon is responsible for facilitating and documenting all Roundtable meetings, distributing draft meeting notes, finalizing meeting notes, working with Roundtable co-chairs to develop meeting agendas, and when necessary, supporting any work that occurs between Roundtable meetings. Terracon's contract runs through June 2016.

#### **Co-Chair Selection Process**

On August 11, 2015, the Board adopted the following motion:

"The Forest Practices Board request (sic) each of the TFW committees that do not have a process for selecting co-chairs, to discuss a possible process and report back to the Board in November. The process should consider term limits, how many consecutive terms, staggered terms, how co-chairs are elected whether by consensus or by a majority quorum of members. The co-chairs should be reflective of the participant pool."

The Roundtable discussed the Board's motion at September and October meetings. The following considerations comprise the current process for Roundtable co-chair selection. The Board's motion created considerable deliberation so the Roundtable intends to continue discussions and will report back to the Board if any of the current strategies change.

## T/F/W Cultural Resources Roundtable Current Co-chair Selection Strategies September 15, 2015

- Continuity and history are important in co-chair selection.
- Advisable if new co-chairs had previous experience with the group. As the new co-chair, Karen had to go up a steep learning curve.
- Co-chair positions are represented by 1 tribal and 1 non-tribal entity
- Co-chairs should have the ability to be a co-chair as well as an advocate but need to separate these roles
- Trust between members of the group is important, and trust of the co-chairs. This enables good listening, and eventually solutions for the issues.
- Co-chairs need to be knowledgeable, passionate, motivated with proven leadership and team-building skills. Co-chairs should also have standing in their communities and be professional.

Staff Report of Timber/Fish/Wildlife Cultural Resources Roundtable to the November 2015 Quarterly Forest Practices Board meeting

- Tribal co-chair selection is accomplished through existing TFW intertribal designation processes.
- The non-tribal co-chair is selected by consensus of the entire Roundtable.

#### WAC 222-20-120 Interpretation:

During the past quarter, review of WAC 222-20-120 interpretation remained the major workload of the Roundtable. The Roundtable heard presentations related to predictive models:

- Summary Report On Archaeological Predictive Models, Timber, Fish, Wildlife Cultural Committee, September 1995.
- An Archaeological Predictive Model for the Upper Yakima River Basin, a product of the Archaeological and Cultural Task Group of the Yakima River Resources Management Cooperative.
- Washington State Department of Archaeological and Historic Preservation Statewide Predictive Model.
- Compilation of Background Information and Implementation of an Archaeological Sensitivity Model for Hancock Forest Management Holdings in King, Pierce, Lewis, and Grays Harbor Counties, Washington.

Also presented was the Board's Watershed Analysis Cultural Resources Module for those newer participants in the Roundtable.

In addition, the Roundtable reinitiated discussion of their list of identified issues/options. A subcommittee has been assigned to review the list and combine/consolidate issues where appropriate, and provide those recommendations to the Roundtable at our November meeting. The core problem at the heart of each issue will then be discussed by the Roundtable. The list of issues/options is as follows:

- Restore WAC 222-20-120(4) with the "may" changed to "shall". Instruct all Regions to consistently make plans agreed to between Tribes and landowners an FPA condition when requested. (Yakama)
- Instruct all Regions to consistently require meetings under WAC 222-20-120(2) when Tribes appropriately use WAC 222-16-050(5)(k) to identify cultural resources. (Yakama)
- Insert incidental discovery language into every approved FPA. (Yakama)
- Use the DAHP predictive model to screen every FPA. High risk and Very high risk areas shall trigger a required professional survey to "inventory archaeological/cultural spaces". Consultation with local Tribes will be required. (Yakama)
- When archaeological and cultural sites are discovered professionals shall "inventory, evaluate" and make recommendations to "preserve and protect" in consultation with local Tribes. (Yakama)
- "Assure Tribal access" to Tribally significant areas in "managed forests" through binding consultation between affected Tribes and landowners. (Yakama)
- Clarify existing regulatory authority process. (WFPA)
- Develop additional tools for Tribes and landowners to use during landowner –Tribal planning meetings. (WFPA)

Staff Report of Timber/Fish/Wildlife Cultural Resources Roundtable to the November 2015 Quarterly Forest Practices Board meeting

- Use CRR survey to identify specific areas where 222-20-120 works well/doesn't work.
   (WFPA, Forest Practices Board)
- Develop additional guidance for landowners. (WFPA)
- Develop Board Manual Section for protecting cultural resources. (DNR)
- Develop SEPA guidance rule for protecting cultural resources. (DNR)
- Develop additional cross-training opportunities for DNR staff, landowners and Tribal staff. (WFPA, DNR)
- Develop locally based, tribal-run training opportunities for DNR staff and landowners.
   (Puyallup)
- Develop guidance for DNR staff to ensure consistency. (DAHP)
- Complete the biennial review required under the Cultural Resources Protection and Management Plan. (WFPA)
- Begin formal evaluation of cultural resources program. (Puyallup)
- Eliminate the SEPA off-ramp. (DAHP)
- Develop legislation defining cultural resources as public resources. (Yakama, UCUT, DAHP)
- Funding. (All)

Subsequent to the September meeting, Jeffrey Thomas reported that the Northwest Indian Fisheries Commission has graciously agreed to host the T/F/W Cultural Resources Roundtable meetings in their large conference room beginning in December 15, 2015. This room will allow more participation through the use of video conferencing. Jeffrey booked this room through September 2016.

We look forward to your November 10, 2015 meeting and answering any questions you may have. In the meantime, please do not hesitate to contact us:

<u>jeffrey.thomas@puyalluptribe.com</u> and (253) 405-7478/cell KTerwilleger@wfpa.org and (360) 352-1500

		T	/F/W Cultural Resources Roundtable			10/20/2015	Changes from the previous report are in Red or Italics
Project Priority	Action Items		Action Items Lead Status		Status	Next Action	Relationship to the CRPMP
High	1	conditi	ue to review WAC 222-20-120 interpretations and DNR oning authority and develp recommendations for implementation. bundtable will begin with the following tasks:	Jeffrey, Karen, David, Sherri	Ongoing	Identify specific issues and policy framework	
			Presentations on 3 Models and Cultural Module	David, Robert Morgan Jeffrey	Completed	Presentations at August and September meetings	
			Review DNR's suggested Inadvertent Discovery language	Sherri, Marc	Scheduled	Review language at August November meeting	
			Review additional watershed models	Jeffrey, Karen,	Beginning	Discuss what additional models to review in August.	
High	2	Seek fo	unding and staff support for the Roundtable's work		Roundtable will bring a request to the FPB in May	Identify needs and potential resources	
High	3		e the cultural resource guidance documents and tools as agreed e CRPMP		Target completion date: 2015		Educational Program and Commitments
			Scope the guidance/manual project to develop a detailed description and outline of the proposed guidance or manual.		Complete		
			Work products:1) Guidance for T/F/W stakeholders, 2) Guidance specific to forest landowners, and 3) Guidance specific to Tribes.	Jesse and Gretchen	In progress	Schedule work group in April to review completed drafts; prepare drafts on remaining sections	

		T	/F/W Cultural Resources Roundtable			10/20/2015	Changes from the previous report are in Red or Italics
Project Priority	Action Items		Lead	Status	Next Action	Relationship to the CRPMP	
			Post Roundtable guidance documents and other information and training material on the DNR Forest Practices web site		On going		
High	4		gate opportunities to develop training workshop curricula and natation for private industrial foresters.	Jeffrey Karen	Planning	Schedule work group in 2014	An education component of the CRPMP
Medium	5	Develo	op a Logo for the Cultural Resources Roundtable	Jeffrey and dAVe	In progress	Draft logo under review	Publicity
Medium	6	CRPM	P amendments to consider and further discuss:	All	Scoping	Members of the Roundtable will provide suggestions for amendments after the guidance document task is completed.	CRPMP Support
			Regarding MOUs, consider adding a statement specifying when DNR has a role in implementing MOUs and if there is a role, specifying its nature.				
			Under "Education Program and Commitments," modify #2 to recognize that agreements are often executed at the field level without the need for higher level contacts				
			Reference a role for the CRPMP in Forest Practices ID team deliberations and preparation of SEPA documents for Class IV Special FPAs	Jeffrey			
Low	7	resoure anothe	re a report to the Forest Practices Board on the impact to cultural ce protection and management when forest land is converted to er use and regulatory responsibility passes to local government y or city)	Jeffrey and Karen	On hold	Wait for other higher priority items to be addressed	

		T/F/W Cultural Resources Roundtable			10/20/2015	Changes from the previous report are in Red or Italics
Project Priority		Action Items	Lead	Status	Next Action	Relationship to the CRPMP
On-Going Tasks	1	The Roundtable will: (a) meet quarterly; (b) Report- to the FP Board at each regular meeting; (c) Review the CRPMP each year; (d) Report to the FP Board each August on progress of the CRPMP and implementation of WAC 222-20-120 during the previous FY (e) suggest recommendations for modification to CRPMP.	Co-Chairs	FPB meeting re	port due	Annual & quarterly obligation
	2	Give a CRPMP presentation at Regional TFW meetings as new CRPMP support material is released.	All		r for TFW presentations after and supporting manual is PB	Communication
		Create a Roundtable presentation about the CRPMP and Roundtable activities with a singular message and bullet points	Jeffrey and Jesse			
	3	Maintain an annual calendar of recurring Roundtable tasks and functions and post on DNR's website. Include FP Board report due dates, DNR regional TFW meetings and upcoming training opportunities. Emphasize accomplishments when communicating progress on implementing the CRPMP. Post examples of successes and cooperative opportunities on the DNR Forest Practices web site.	Jeffrey	Planning	Select calendaring software	CRPMP Support; Communication
	4	Contact individual FP Board members to "champion" CR Roundtable issues	All	Collaborate with current FP Board members regarding cultural resources issues coming to the Board.		Advance the Roundtable's work
	5	Individual caucuses will continue to support funding for a <b>full time</b> position at DAHP for the maintenance of CR data in support of the forest practices risk assessment tool.	Individual Caucuses	Currently the position has 1/2 time funding	Next opportunity is the 2014 Legislature	DNR Forest Practices Program support
	6	Seek funding for a CR Module pilot project		On hold	Waiting for the next opportunity	Board Manual Section 11 Appendix J

		T/F/W Cultural Resources Roundtable	10/20/2015	Changes from the previous report are in Red or Italics		
Project Priority		Action Items	Lead	Status	Next Action	Relationship to the CRPMP
Completed Items	1	Cultural Resource Protection and Management Plan (CRPMP)		Completed 2003		
	2	Forest Practices Board adopted the rules recommended in the CRPMP		Completed 2005		
	3	Statutory exemption for sensitive cultural resource information gathered during a watershed analysis CR module or stand-alone CR module		Completed 2005		
	4	Updates to the CRPMP		Completed 2008		
	5	Recommendation to DNR staff and the Board for changes to the historic site definitions in Class III and Class IV Special definition to correct long standing interpretation issues		Completed 2008		
	6	A recommendation to include a cultural resource question on the Phase II 15-year small landowner permit application.		Completed Spring 2009		
	7	Draft a motion for the Forest Practices Board to request that the staff create a CR page on the Department's forest practices website		Complete (Board action was unnecessary)		
	8	With the support of the Commissioners Office, a Charter for the Timber/Fish/Wildlife Cultural Resources Roundtable (formerly known as TFW Cultural Resources Committee) delivered to the Forest Practices Board		Completed 2011		
	9	Consensus recommendation on changes to WAC 222-20-120 delivered to the Forest Practices Board		Completed 2011		
	10	As requested by the FPB, review and comment on a suggestion to amend 222-20-120 Sub-Section (3)(c))(i)		Completed 2011	Recommendation adopted by the Board in Feb, 2012	

		T/F/W Cultural Resources Roundtable		10/20/2015	Changes from the previous report are in Red or Italics	
Project Priority		Action Items	Lead	Status	Next Action	Relationship to the CRPMP
	11	Prepare a streaming video of Lee Stilson's lecture on cultural resources that typically may be found in Washington's managed forests		Completed May 2012		
	12	In time for the FY 2012 report to the FPB, develop a method for formally assessing the performance CRPMP in accomplishing its purposes as stated on page 1 of the plan.		Completed June 2012		
	13	Two new cultural resource links have been added to the DNR Forest Practices webpage. Roundtable agendas, notes and action item list are on the Forest Practices Board's webpage		Completed September 2012		
	14	Improve knowledge, understanding and use of the GLO, historic and current USGS quad maps and other publicly available information to identify historic features recognized during 19th century land surveys.		Completed October 2012		Making available tools to improve identification and recognition of cultural resources in the field
	15	Update the instructions for question 7 of the forest practices application.	Sherri	Completed October 2013	Draft submitted to DNR for inclusion in the next update of FPA Instructions.	This would be an edit to Appendix B of the Cultural Resources Protection and Management Plan
	16	Follow the State Environmental Policy Act rule making by the Department of Ecology to draft rules to increase categorical exemptions.	Gretchen	Completed November 2014	Ecology is recommending that Cultural Resource be considered as one of three top priorities for Phase 2 rulemaking.	



Mailing Address: 600 Capitol Way N, Olympia WA 98501-1091, (360) 902-2200, TDD (360) 902-2207 Main Office Location: Natural Resources Building, 1111 Washington Street SE, Olympia WA

October 9, 2015

#### MEMORANDUM

To:

**Forest Practices Board** 

From:

Terry Jackson, Forest Habitats Section Manager

Subject:

Upland Wildlife Update

The following provides a brief status update for ongoing or pending actions pertaining to priority wildlife species.

#### Northern Spotted Owl

1988: State listed as endangered1990: Federally listed as threatened

2012: Designation of revised critical habitat

- WDFW's draft periodic status review for the Northern Spotted Owl was published in September 2015 and is currently in a 90-day public review and comment period. The draft status review can be found online at <a href="http://wdfw.wa.gov/publications/01752/">http://wdfw.wa.gov/publications/01752/</a>. Public comments are due by December 8, 2015. WDFW staff members plan to discuss the status review and recommendations to the Washington Fish and Wildlife Commission at its January 2016 meeting, when a public hearing is also tentatively scheduled.
- Summary of draft periodic status review: The decline of the Northern Spotted Owl has not subsided in Washington and the population is becoming critically imperiled. WDFW recommends that the state listing status remain as Endangered in Washington.
- The U.S. Fish and Wildlife Service is also conducting a status review to evaluate whether to change the species' status to Endangered under the Endangered Species Act.

#### Western Gray Squirrel

1993: State listed as threatened

1996: Forest Practices Board established voluntary management approach

• WDFW's draft periodic status review for western gray squirrel was published in September 2015 and is currently in a 90-day public comment period. The draft status review can be found online at <a href="http://wdfw.wa.gov/publications/01758/">http://wdfw.wa.gov/publications/01758/</a>. Public comments are due by December 29, 2015. WDFW staff members plan to discuss the status review and recommendations to the Washington Fish and Wildlife Commission at its January 2016 meeting, when a public hearing is also tentatively scheduled.

- Summary of draft periodic status review: Because of the species' relatively small total population size, continuing threats, and a lack of information suggesting that any of the three populations have either reached the downlisting goals of the recovery plan or substantially declined since 2005, it is recommended that the western gray squirrel remain a state threatened species in Washington. Ongoing surveys will provide information to better clarify current population levels and to assess the status of the species for the next scheduled periodic status review.
- WDFW staff continues to:
  - o screen FPAs for possible impacts to western gray squirrels;
  - o conduct nest surveys as needed, and work with landowners to develop voluntary management plans; and
  - o track information on FPAs having potential impacts in order to better assess the effectiveness of the voluntary protection approach.

#### Fisher

1998: State listed as endangered

2014: Federally proposed to be listed as threatened

2016: Final decision on listing is expected in April 2016

#### Current Status:

WDFW, along with USFWS and private and tribal stakeholders, has developed a draft Candidate Conservation Agreement with Assurances (CCAA). The draft is now going through the NEPA analysis process, with a public comment period coming up. WDFW and USFWS have worked closely with WFPA, small forest landowners, and interested tribes to develop appropriate conservation measures. After going through the NEPA and approval processes, landowners will then be able to sign on to the agreement, committing to the conservation measures for the species. By doing so, they will not be subject to additional requirements beyond those in the CCAA, should the proposed listing of the species become final in April of 2016 or at a later date.

#### Future Updates to the Board

The forest practices rules require that when a species is listed by the U.S. Secretary of the Interior or Commerce, DNR consults with WDFW and makes a recommendation to the Forest Practices Board as to whether protection is needed under the Critical Habitat (State) rule (WAC 222-16-080). WDFW and DNR continue to coordinate in order to anticipate federal actions and/or state action in response to changes in the status of a species.

cc: Penny Becker
Gary Bell
Marc Engel
Sherri Felix
Gerald Hayes
Julie Henning



October 29, 2015

TO: Forest Practices Board

FROM: Marc Engel, Assistant Division Manager, Policy and Services

Subject: 2016 Work Plan

At your November 10 meeting, I will present a draft 2016 work plan that incorporates rule making and board manual development carried over from 2015 and recommendations from the Adaptive Management Program.

The meeting dates for 2016 are February 10, May 11, August 10, and November 9 which occur on the 2<sup>nd</sup> Wednesday of those months.

I look forward to discussing your 2016 priorities at your November meeting.

MDE/paa Attachment

## FOREST PRACTICES BOARD 2016 DRAFT WORK PLAN

	TASK	COMPLETION DATE/STATUS
Adapt	tive Management Program	
• CN	MER Master Project Schedule Progress*	May
• Fo	rest Hydrology Study	February
• Bu	uffer/Shade Effectiveness Study (amphibian response)	May
• Ha	ardwood Conversion Report	August
• Li	DAR Pilot Report	August
• Ty	rpe F*	November
• Ty	rpe N*	November
• Al	ternate Plan Template Timeline*	November
Annu	al Reports	
• Cl	ean Water Act Assurances	August
• Co	ompliance Monitoring Annual Report	August
• No	orthern Spotted Owl Conservation Advisory Group	May
• Ta	ylor's Checkerspot Butterfly Report	May
• TF	W Cultural Resources Roundtable including WAC 222-20-120	August
• TF	W Policy Committee Priorities*	August
• W	estern Gray Squirrel	May
	Manual Development	
• Se	ction 7, Guidelines for Riparian Management Zones	November
• Se	ction 21, Alternate Plan	May
	ction 23 (Part 2), Guidelines for Field Protocol to Locate Mapped visions Between Stream Types and Perennial Stream Identification*	November
	R Membership	As needed
Field '	*	October
Rule I	Making	
• NS	SO Clarification (and other clarifications)	November
• RN	MAP Clarification	August
• RN	MZ Clarification	November
	Cultural Resources Roundtable Recommendations on Cultural arces Protection	November
	d Wildlife - Northern Spotted Owl	On-going
	terly Reports	on going
	laptive Management Program & Strategic Plan Implementation*	Each regular meeting
	pard Manual Development	Each regular meeting
	ompliance Monitoring	Each regular meeting
	ean Water Act Assurances	February February
	gislative Update	February & May
	SO Implementation Team	Each regular meeting
	tle Making Activities	Each regular meeting
		Each regular meeting
	nall Forest Landowner Advisory Committee & Office	
	W Cultural Resources Roundtable	Each regular meeting
• TF	W Policy Committee Work Plan Accomplishments & Priorities*	Each regular meeting

# FOREST PRACTICES BOARD 2016 DRAFT WORK PLAN

TASK	COMPLETION DATE/STATUS
Upland Wildlife Working Group	Each regular meeting
Work Planning for 2017	November

#### FOREST PRACTICES BOARD 2015 WORK PLAN

	TASK	COMPLETION
		DATE/STATUS
A	laptive Management Program	
•	CMER Master Project Schedule Progress*	May - Completed
•	Effectiveness of Riparian Management Zones in Providing Habitat for Wildlife Study*	May - Completed
•	Effects of Forested Roads and Tree Removal In or Near Wetlands of the Pacific Northwest Literature Synthesis	May - Completed
•	Program Funding	On-going - Completed
•	Review and Synthesis of Literature on Tailed Frogs with Special Reference to Managed Landscapes	August - Completed
•	Temperature and Solar Radiation/Effective Shade Study*	August - Completed
•	Type F*	August - Completed
•	Type N*	November - Completed
•	Wetland Research and Monitoring Strategy: Forest Practices and Wetlands Report	May - Completed
•	Proposal Initiation for Alternate Plan Template Timeline*	May- Completed
Aı	nnual Reports	
•	Clean Water Act Assurances	August - Completed
•	Compliance Monitoring Annual Report	November
•	Northern Spotted Owl Conservation Advisory Group	May - Completed
•	Taylor's Checkerspot Butterfly Report	May - Completed
•	TFW Cultural Resources Roundtable including WAC 222-20-120	August - Completed
•	TFW Policy Committee Priorities*	August - Completed
•	Western Gray Squirrel	May - Completed
Bo	oard Manual Development	
•	Section 7, Guidelines for Riparian Management Zones	2016
•	Section 16, Evaluating Potentially Unstable Slopes and Landforms	<i>November</i> - Completed
•	Section 23 (Part 2), Guidelines for Field Protocol to Locate Mapped	2016
	Divisions Between Stream Types and Perennial Stream	
	Identification*	
	MER Membership	As needed
Rı	ule Making	
•	Unstable slopes information on Forest Practices Applications	February - Completed
•	RMZ Clarification	2016
	ultural Resources Roundtable Recommendations	2016
	pland Wildlife - Northern Spotted Owl	On-going Completed
_	Adaptive Management Program & Strategic Plan Implementation*	Each regular meeting
•	Board Manual Development	Each regular meeting  Each regular meeting
•	1	Each regular meeting
•	Clean Water Act Assurances	February
•	Clean Water Act Assurances	•
•	Legislative Update	February & May
•	NSO Implementation Team	Each regular meeting
•	Rule Making Activities	Each regular meeting

# FOREST PRACTICES BOARD 2015 WORK PLAN

TASK	COMPLETION DATE/STATUS
Small Forest Landowner Advisory Committee & Office	Each regular meeting
TFW Cultural Resources Roundtable	Each regular meeting
TFW Policy Committee Work Plan Accomplishments & Priorities*	Each regular meeting
Upland Wildlife Working Group	Each regular meeting
Work Planning for 2016	November